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ITEM 13 QUARTERLY VARIATIONS REPORT FOR JUNE 2018 AND SEPTEMBER 2018

This quarterly report to Council identifies six (6) Development Applications were determined during the period 1 April to 30 June 2018, where a variation to a development standard was granted. During the 1 July to 30 September 2018 quarter, eight (8) Development Applications were determined where a variation to a development standard was granted. The NSW Department of Planning and Environment has been notified of the variations as part of Council's ongoing reporting requirements.

RECOMMENDATION

Council note the report.

REPORT AUTHORISATIONS

Report of: Mark Riordan, Manager Development Assessment and Certification Authorised by: Andrew Carfield, Director Planning and Environment - Future City and Neighbourhoods

ATTACHMENTS

- 1 Variation to Development Standards April 2018 to June 2018
- 2 Variation to Development Standards July 2018 to September 2018

BACKGROUND

Development Applications involving variations to development standards may be made under clause 4.6 of Wollongong Local Environmental Plan 2009 (WLEP 2009). Requirements are provided within clause 4.6 of WLEP 2009 for the assessment of variations to development standards.

Any variations approved are reported on a quarterly basis to Department of Planning and Environment (DPE), in accordance with procedural guidelines. Council and DPE may in turn consider the extent and nature of variations granted when reviewing relevant planning controls or instruments.

Wollongong City Council provides further transparency and oversight of applications seeking departures to development standard via:

- Wollongong Local Planning Panel (WLPP) review.
- Declaration of any variation during public exhibition.
- Maintaining an ongoing pubic record of all variations approved.

Following recent amendments to Planning Panel operation by NSW DPE minor variations to development standards (below 10%) receiving less than 2 objections may be determined by staff under delegated authority.

QUARTERLY RESULT

1 April to 30 June 2018 Quarter

During the 1 April 2018 to 30 June 2018 quarter six (6) Development Applications were approved which included a variation to a development standard.

 The first application (DA-2017/1379) involved the demolition of existing structures and construction of a mixed use development with ground floor retail premises and nine (9) residential units above with a variation to the minimum site width and ground floor development requirements on business land. The proposal was referred to Wollongong Local Planning Panel (WLPP) on 21 March 2018. WLPP supported the development.

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- The second application (DA-2017/1396) involved a new freezer, chiller and despatch building and involved a variation to the maximum 11 metre height limit. The application was considered by the WLPP on 9 May 2018 and the proposed 12 metre height (1 metre building height variation) was supported.
- The third application (DA-2017/1462) involved the demolition of existing structures and the construction of a seven (7) storey office building for IMB Bank with two basement car parking levels and involved some variations to the building separation distance requirements under clause 8.6 (2,3) of WLEP 2009. The proposal was considered and supported by the Southern Regional Planning Panel on 27 June 2018.
- The fourth application (DA-2017/1585) involved a dual occupancy (attached) and two lot Torrens Title subdivision with a variation to clause 4.4(2) floor space ratio (permitted FSR 0.5:1 and approved FSR 0.61:1). The proposal was considered and supported by WLPP on 16 May 2018.
- The fifth application (DA-2002/496/B) involved a modification to an approved commercial office and three (3) terrace townhouses and a variation to the height standard. The original development was approved at a 9.1 metre building height and the proposed modification involved a 9.65 metre building height (7% variation). The modification was assessed and determined by council officers under delegated authority.
- The sixth application (DA-2017/1727) involved the demolition of existing structures, tree removal and the construction of a multi-unit development and strata title subdivision and an 8% variation to the 18 metre minimum site width requirement. The proposal was considered and supported by WLPP on 20 June 2018.

Attachment 1 provides further information relating to these matters and forms the basis of the quarterly return to the Department of Planning and Environment, which is now submitted.

1 July 2018 to 30 September 2018 Quarter

During the 1 July 2018 to 30 September 2018 quarter eight (8) Development Applications have been determined where a variation to a development standard was granted.

- The first application (DA-2016/358) involved (Bunnings) the demolition of existing structures, bulk earthworks, construction and use of a hardware with building height variation. The application was considered and determined (approved) by the Southern Regional Planning Panel on 23 August 2018.
- The second application (DA-2017/1196) involved the demolition of existing structures and construction of a multi-dwelling housing development (3 townhouses) and involved a minor (1.8%) variation to the 18 metre site width requirement. The proposal was considered and supported by WLPP on 25 July 2018, subject to the deletion of proposed condition 61.
- The third application (DA-2018/204) involved a two lot Torrens Title subdivision and demolition of an
 existing garage and involved a variation to the 449 sqm minimum lot size requirement due to an
 anomaly of a RE1 Public Recreation zoning of part of the site which is to be rectified as part of the
 next 'housekeeping' draft amendment to WLEP 2009. The proposal was considered and supported
 by WLPP on 25 July 2018.
- The fourth application (DA-2018/323) involved the demolition of existing structures and the construction of a multi-dwelling housing development and a variation to the minimum site width requirement. The proposal was considered and deferred by WLPP on 1 August 2018 on the basis that additional information concerning a phase 1 contamination assessment report was required to be provided and assessed. The WLPP required that the phase 1 contamination assessment report be assessed by council under the provisions of SEPP 55 when received and provided delegation to the Manager Development Application & Certification to approve the development if it satisfied the requirements of SEPP 55. The contamination assessment report satisfied the requirements of

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SEPP 55 and the proposal was endorsed by the Manager Development Assessment & Certification and ultimately approved on 18 September 2018.

- The fifth application (DA-2018/435) involved the demolition of an existing dwelling and construction of a 15 bed boarding house and associated works and a variation to the floor space ratio requirements (FSR 0.5:1 standard, approved FSR of 0.53:1). The application was assessed and determined by council officers under delegated authority on 15 August 2018.
- The sixth application (DA-2018/641) involved alterations and additions to an existing dwelling-house and a 4.8% variation to the 0.5:1 FSR development standard. The proposal was assessed and determined by council officers under delegated authority on 18 July 2018.
- The seventh application (DA-2010/1670/C) involved a modification to an approved residential apartment building development and a variation to the 16 metre height limit, due a lift overrun breaching the height limit by 120mm (ie less than 1%). The proposal was assessed and determined by council officers under delegated authority on 3 September 2018.
- The eighth application (DA-2016/238/A) involved a modification to an approved multi-dwelling housing development in order to increase the floor levels of two units in the development due to the need to relocate the OSD storage facility out of the flood precinct of part of the site. The level changes were relatively minor with variations to the 9 metre height limit of 9.9% and 6% respectively for the two units. The proposal was assessed and determined by council officers under delegated authority on 11 September 2018.

Attachment 2 provides further information relating to these matters and forms the basis of the quarterly return to the Department of Planning and Environment, which is now submitted.

PLANNING AND POLICY IMPACT

This report contributes to the delivery of Wollongong 2022 goal "We Value and protect our environment". It specifically delivers on core business activities as detailed in the Development Assessment Service Plan 2018-19.



Development Applications approved with variations to development standards for the quarterly period between 1 April 2018 and 30 June 2018 (Reporting applications with a decision of 'Approved'/'Deferred Commencement')

Application	DA-2017/1379					
Lot	1 DP 112275		Zone	B4 Mixed Use		
Address	8 Railway Parade, THIRR	3 Railway Parade, THIRROUL NSW 2515				
Description		Aixed use development - demolition of existing structures and construction of retail premises and nine (9) residential units, basement parking and associated landscaping works				
Decision	Approved		Decision Dat	e 11 May 2018		
Variations	Planning Instrument	WLEP 2009	Clauses	c7.14 (1, 2) Minimum site width c7.13 Ground Floor dev on Business Zoned Land		
	Justification of variation	 Clause 7.13 Ground floor development on land within business zones. The applicant has provided justification as to why compliance with the development standard is unreasonable or unnecessary and w two residential units on the ground floor should be enabled. Residential units designed to be located behind retail tenancy and having no impact on streetscape. The proposed was considered and supported by WLPP on 21 March 2018. 				
	Extent of variation	2 ground floor units				
	Concurring Authority	Council under	assumed concur	rence		

Application	DA-2017/1396					
Lot	24 DP 608427, Lot 5 DP 20	07933	Zone	IN2 Light Industrial		
Address	51-53 Pringle Road, FERN	3 Pringle Road, FERNHILL NSW 2519				
Description	Commercial - new freezer,	zer, chiller and dispatch building				
Decision	Approved		Decision Date	e 18 May 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c4.3(2) Height of buildings		
	Justification of variation	 Height of building exceeds maximum 12m height limit prescribed. Clause 4.6 exception request submitted as required. The objectives of the standard and zone objectives are met despite th technical non-compliance with Clause 4.3. The application was considered by the WLPP at its meeting on 9 May 2018 and the proposed height variation was supported. 12m when the maximum prescribed height limit is 11m 				
	Extent of variation					
	Concurring Authority	Council under a	ssumed concurre	ence		

Application	DA-2017/1462			
Lot	1 DP 509597, Lot 10 DP 54064 502 DP 845275	I, Lot Zone	B3 Commercial Core	
Address	47 Burelli Street, WOLLONGONG NSW 2500 71-77 Kembla Street, WOLLONGONG NSW 2500			
Description	Demolition of all structures and the construction of a seven (7) storey office building for IMB bank with two basement car parking levels for 89 car parking spaces			
Decision	Approved	Decision [Date 27 June 2018	



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Variations	Planning Instrument	WLEP 2009	Clause	c8.6 (2,3) Zone B3 Commercial Core/Zone B4 Mixed	
	Justification of variation	Compliance with standard is unnecessary as there are no unreasonable impacts arising and the development is consistent with the objectives of the standard and the B3 zone. The setbacks proposed reflect the prevailing built form character in the governance/ civic precinct where buildings are generally setback from boundaries and do not present a continuous street wall to Burelli Street. The non-compliant building separation distances provided better respond to the character of the precinct and thus the setbacks proposed provide a superior built form outcome. The proposed setback to the eastern boundary allows east-facing windows in this facade and solar access to the building to the east. The proposal was considered and supported by the Southern Joint			
			as considered and ng Panel on 27 Ju		
	Extent of variation	 Variations sought to Clause 8.6(2)(a) and (b) in relation to the southern and eastern boundaries of the site. To the eastern boundary, the development provides a 3.1m setback for Levels (zero separation required); and a 3.1m setback at Level 6 whic combined with the approximate 7.5m setback of Corporate Squ does not meet the required 12m separation. To the southern boundary of the site, the majority of the ground floor is setback 5.66m (zero separation distance required); Lev -5 are setback 3.79m (zero separation required). 			
	Concurring Authority	Council under a	ssumed concurre	nce	

Application	DA-2017/1585			
Lot	2 DP 1227117		Zone R2 Low Density Residential	
				RE1 Public Recreation
Address	31A Langson Avenue, FIG	TREE NSW 2525		
Description	Residential - dual occupant	cy (attached) and	Subdivision - Tor	rens title - two (2) residential
Decision	Approved		Decision Date	16 May 2018
Variations	Planning Instrument	WLEP 2009	Clause	c4.4(2) Floor space ratio
		circumstances of grounds to justii The proposal is standard since is size of the dual this regard, it is maximum of 9 r setbacks, site c are generally co Chapter B1 of V	of the case and ha fy contravening th considered to acl it achieves an app occupancy and th noted that the ov netres permitted to overage and land ompliant with the p VDCP 2009.	conable and unnecessary in the as provided sufficient planning the development standards. The besize of the objectives of the FSR propriate correlation between the the size of the whole allotment. In the size of the whole allotment. In erall building height is less than the by WLEP 2009. In addition, scaped area for the development blanning controls contained within d supported by WLPP on 16 May
	Extent of variation	Permitted FSR	- 0.5:1	
		Approved FSR	- 0.61:1	
	Concurring Authority	Council under a	ssumed concurre	nce



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Application	DA-2002/496/B					
Lot	101 DP 1003529		Zone	B1 Neighbourhood Centre		
Address	80 Towradgi Road, TOW	30 Towradgi Road, TOWRADGI NSW 2518				
Description	Modification B - use of alt	Proposed Commercial Office And 3 Terrace Town Houses Modification B - use of alterations to roofline and heights, unit 2 and 3 balconies and windows, Installation of solar panels and green roof area				
Decision	Approved		Decision Date	5 April 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c4.3(2) Height of buildings		
	Justification of variation	increase the he acceptable and	Height was originally approved at 9.1m - modification proposes to increase the height to 9.65m as built – The proposed built form is acceptable and will not pose any significant impact upon surrounding properties.			
		The modification was assessed and determined by council officers under delegated authority.				
	Extent of variation	7%	7%			
	Concurring Authority	Council under a	ssumed concurre	ence		

Application	DA-2017/1727				
Lot	94 DP 1104170			Zone	R2 Low Density Residential
Address	94 New Mount Pleasant	Road	, MOUNT PLE	ASANT NSW 2	519
Description	Residential - demolition development and Subdiv			, tree removal, c	onstruction of multi -unit
Decision	Approved			Decision Date	20 June 2018
Variations	Planning Instrument	v	VLEP 2009	Clause	c7.14 (1, 2) Minimum site width
		a b n tt o n a s s T	s the developm oundary. In add ninimum require he redevelopme he landscape in vershadowing eighbours will r reas within the ite width.	nent site is triang dition, the develo ed landscaped a ent potential or a terface and site impacts on the a result from the de rear portion of th	i-dwelling housing not achievable ular in shape with no rear opment provides more than the rea. The variation does not affect menity of adjoining properties given layout. No unreasonable privacy or djoining northern and western evelopment, particularly from the ne site that do not meet the 18m d supported by WLPP on 20 June
	Extent of variation	8	% of site area I	has width less th	an 18m
	Concurring Authority	C	Council under a	ssumed concurre	ence



Development Applications approved with variations to development standards for the quarterly period between 1 July 2018 and 30 September 2018 (Reporting applications with a decision of 'Approved'/'Deferred Commencement')

Application	DA-2016/358					
Lot	50 DP 879625, Lot 52 DP 8 DP 1118629, Lot 2 DP 111 DP 879625		Zone	B6 Enterprise Corridor		
Address	1-3 Canterbury Road, KEMBLA GRANGE NSW 2526 9 Canterbury Road, KEMBLA GRANGE NSW 2526 638 Northcliffe Drive, KEMBLA GRANGE NSW 2526 642 Northcliffe Drive, KEMBLA GRANGE NSW 2526 644-650 Northcliffe Drive, KEMBLA GRANGE NSW 2526					
Description	of a hardware and building supplies, associated roadw	ctures, clearing of vegetation, bulk earthworks, construction and use g supplies development including plant nursery and landscape works including public infrastructure works (roundabout on ubdivision of five (5) lots into two (2) lots				
Decision	Approved		Decision Date	23 August 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c4.3(2) Height of buildings		
	Justification of variation	The proposal is	consistent with th	ne objectives of the B6 Zone.		
		It is considered that strict compliance with the Height of Buildings development standard in the context of the proposal site would not result in any significant public benefit. The application was considered and determined (approved) by Southern Joint Regional Planning Committee on 23 August 2018.				
	Extent of variation	Maximum Build	ing Height for site	e is 11m		
		Approved Maxi	Approved Maximum Building Height is 16.6m Secretary of NSW Department of Planning and Environment			
	Concurring Authority	Socratary of NS				

Application	DA-2017/1196			
Lot	10 DP 1054999		Zone	R2 Low Density Residential
Address	30 Cross Street, CORRIMA	AL NSW 2518		
Description	Demolition of existing struc	tures and constru	ction of multi dwe	elling housing (3 townhouses)
Decision	Approved		Decision Date	27 July 2018
Variations	Planning Instrument	WLEP 2009	Clause	c7.14 (1, 2) Minimum site width
	Justification of variation	width requireme variation) and h development. T development wi large dwelling o low density cha the R2 zone. In amount of parki The application	ent. The extent of has no material im there are no othe ould result in a be or dual occupancy racter of the loca addition, the dev ing, private open was considered	ariation to the minimum 18 m site variation is very minimal (1.8% spact on the design or siting of the r WLEP 2009 variations. The etter urban design outcome than a α . The development responds to the lity and satisfies the objectives of relopment provides the required space and landscaped areas, and supported by WLPP on 25 July proposed condition 61.
	Extent of variation	0.32m (1.8% va	ariation to 18m sit	e width requirement)
	Concurring Authority	Council under a	assumed concurre	ence

DA-2018/204	
	DA-2018/204



Lot	286 DP 9753, Lot 1 DP 42803		Zone	R2 Low Density Residential RE1 Public Recreation		
Address	192 Lakeview Parade, PRI	MBEE NSW 250	02			
Description	Subdivision - Torrens title -	two (2) lots and	demolition of exis	ting garage		
Decision	Approved		Decision Date	27 July 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c4.1(3) Minimum subdivision lot size		
	Justification of variation	the site of 449 zoning of part of identified by Co next 'housekee the RE1 Public any significant of clause 4.1(3 subdivision lot unreasonable of	sqm when all of the of the site as RE1 puncil as an anom ping' amendment Recreation zonin public benefit. The and requiring co size is considered or unnecessary.	minimum lot size requirement for ne available land is included. The Public Recreation has been aly to be rectified as part of the to WLEP 2009. The retention of g into the future would not result in e proposal satisfies the objectives mpliance with the minimum I in the circumstances of this case and supported by WLPP on 25 Jul		
	Extent of variation	~20%				
	Concurring Authority	Council under assumed concurrence				

Application	DA-2018/323					
Lot	60 DP 10927, Lot 61 DP 10927		Zone	R2 Low Density Residential		
Address	30 Kemblawarra Road, WARRAWONG NSW 2502 32 Kemblawarra Road, WARRAWONG NSW 2502					
Description	Residential - demolition of	existing structures	and construction	n of multi dwelling housing		
Decision	Approved		Decision Date	18 September 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c7.14 (1, 2) Minimum site width		
	Justification of variation	Less impact on neighbouring properties compared with a fully compliant design on the site. The site is an irregular shaped allotment of land and only a small portion of one of the nine units is located in the dog legged area at the rear that doesn't meet the minimum site width requirement. Alternate schemes were investigated and deemed of higher environmental impact. The application was considered and deferred by WLPP on 1 August 2018 for the following reasons: (a) The need for additional information - a Phase 1 contamination assessment report that meets the requirements of clause 7 of SEPP 55 (b) that on receipt of the additional information Council prepare a further report to assess whether the provisions of SEPP 55 have been satisfied (c)				
		delegate the determination of the application to the Manager Development Assessment and Certification in accordance with Section 2.20(8) of the EP & A Act 1979.				
		The further assessment report was considered and endorsed to Manager Development Assessment & Certification and the application was approved on 18 September 2018.				
	Extent of variation	Variation of 49% to the 18m Minimum Site Width Control for M Dwelling Housing under WLEP2009.				
	Concurring Authority	Council under a	ssumed concurre	ence		



Application	DA-2018/435					
Lot	18 DP 36218		Zone	R2 Low Density Residential		
Address	27 Madoline Street, GWYNNEVILLE NSW 2500					
Description	Demolition of existing dwelling and construction of a 15 bed boarding house and associated works					
Decision	Approved		Decision Date	15 August 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c4.4(2) Floor space ratio		
	Justification of variation	the zone as the close proximity demonstrates t interest becaus as demonstrate	e consistent with the objectives of es residential accommodation in of Wollongong. The statement development will be in the public with the objectives of the R2 Zone			
		 The proposal is satisfactory with regard to the R2 objectives. The site is located in a residential zone with the adjoining zone to the North east being Infrastructure. While adjoining public recreation to the west. The proposal is located on Madoline Street and adds to the mixture of compatible land uses within the area whilst contributing to the residential accommodation stock of the locality. It is considered that the proposal will not significantly detract from the existing or proposed development, amenity of nearby residents or have an adverse impact on the efficient operation of the local road systems. 				
			e development standard will not ctives specified in section 5(a)(i)			
		addressed and unreasonable of that that there	As discussed above, the exception has been satisfactorily addressed and that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case and that that there are sufficient environmental planning grounds specific to the site to justify contravening the development standard			
		development s	considered that strict compliance with the Floor Space Ratio elopment standard in the context of the proposal site would not ilt in any significant public benefit.			
		The application authority.	n was assessed a	was assessed and determined under delegated		
	Extent of variation	FSR 0.5:1	1			
		Approved FSR 0.53:1				
	Concurring Authority Council under assumed concurrence					

Application	DA-2018/641					
Lot	108 DP 1102283		Zone	R2 Low Density Residential		
Address	23 Seddon Street, FIGTREE NSW 2525					
Description	Residential - alterations and additions					
Decision	Approved		Decision Date	18 July 2018		
Variations	Planning Instrument	WLEP 2009	Clause	c4.4(2) Floor space ratio		
	Justification of variatio	n Assessed unde	Assessed under Clause 4.6 of WLEP2009			
	Extent of variation	by <10%. The	Maximum FSR of 0.50:1 under Clause 4.4 of WLEP2009 exceeded by <10%. The proposal is considered to achieve the objectives of the development standard and the objectives of the R2 zone. The			



	development achieves an appropriate correlation between the size of the dwelling-house and the area of the allotment – with the maximum allowable GFA only exceeded by 5.36 sqm (4.8% variation). In addition, the current extent of landscaped and open areas on the site will be maintained.
	The proposal was assessed and determined by council officers under delegated authority.
Concurring Authority	Council under assumed concurrence

Application	DA-2010/1670/C				
Lot	113 Sec 1 DP 1258, Lot 114 Sec 1 DP 1258, Lot 112 Sec 1 DP 1258		Zone	R1 General Residential	
Address	12 New Dapto Road, WOLLONGONG NSW 2500 14 New Dapto Road, WOLLONGONG NSW 2500				
Description	Demolition of existing structures and proposed construction of residential apartment building comprising 6 x 1 bed, 26 x 2 and 2 x 3 bed apartments above basement parking and storage Modification C - modify height of building due to lift overrun				
Decision	Approved		Decision Date	3 September 2018	
Variations	Planning Instrument	WLEP 2009	Clause	c4.3(2) Height of buildings	
	Justification of variation	Lift overrun installed and found to breach the 16m height limit. The lift overrun results in an overall increase in building height of 120mm or of less than 1%. The proposal will not compromise the objectives of the height control standard and will not pose any adverse impact upon the streetscape or adjoining properties.			
		The proposal was assessed and determined by council officers under delegated authority.			
	Extent of variation	16m height limit applies under Clause 4.3 of WLEP 2009. 16.12m proposed.			
	Concurring Authority	Council under assumed concurrence			

Application	DA-2016/238/A		,			
Lot	1 DP 1086647		Zone	F	R2 Low Density Residential	
Address	208-210 Princes Highway, BULLI NSW 2516					
Description	Residential - multi dwelling	housing				
	Modification A - increase to	floor levels and b	ouilding heig	nt of u	nits	
Decision	Approved	Decisio		Decision Date	11 September 2018	
Variations	Planning Instrument	WLEP 2009	Clause		c4.3(2) Height of buildings	
		stormwater detention facility without interfering with floodplain. The OSD storage facility was relocated so as to be located outside of the flood precinct affecting the site. As a result of this amendment greater falls were required to enable adequate drainage from the garages at the western end of the driveway. The level changes are generally minor but in the case of units 3 and 4 at the back of the site result in the building heights exceeding the maximum 9 metre height limit by 9.9% and 6% respectively. This variation is considered supportable in the circumstances of the case.				
		The modification was assessed and determined by council officers under delegated authority.				
	Extent of variation	0.89m (9.9% variation)				
	Concurring Authority	Council under a	assumed con	curre	nce	