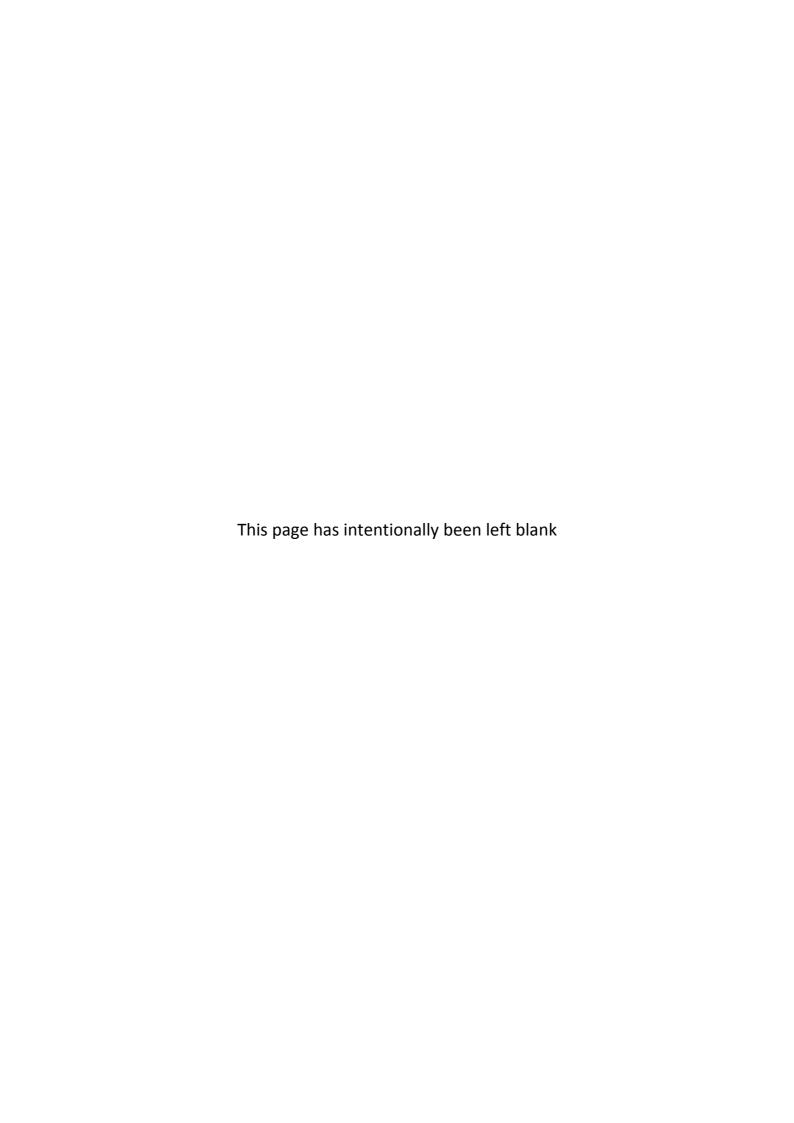


**WOLLONGONG CITY COUNCIL** 

# FINANCIAL REPORT

**YEAR ENDED 30 JUNE 2018** 







#### **EXECUTIVE SUMMARY**

As General Manager of Wollongong City Council, I present the Annual Financial Statements for 2017-2018. These statements continue to reflect Council's transformation in recent years to an organisation that is financially stable having the capacity to manage short, medium and longer term challenges.

It is pleasing to report that Council continued the momentum gained under the Securing Our Future Program, which was finalised in 2016-2017. During 2017-2018 Council was able to continue to harness improvements and to add to the Strategic Projects restricted asset. It was also able to deliver some recurring service enhancements and accelerated some capital projects applying improvements from prior years. Also, following extensive community consultation, Council increased it's preparedness for the challenges and opportunities of future years through the development of the Wollongong 2028 Community Strategic Plan and the Our Resourcing Strategy 2018-2021.

The Income Statement shows a net operating surplus of \$48.8 million compared to a surplus of \$69.4 million in 2016-2017. The net operating result before capital grants and contributions, Council's external financial indicator of long term financial viability, was a surplus of \$8.1 million. This compares to a surplus of \$27.4 million in 2016-2017. The 2016-17 result was peculiarly high due to several one-off events. This year's result is consistent with long term financial target of achieving a small operating surplus.

Council's Balance Sheet shows the vast extent of assets managed by Council for the Community. The total value of Council's assets at 30 June 2018 was \$2.57 billion. During 2017-2018, Council completed capital works of \$95.9 million including the construction and acquisition of \$39.4 million of new assets and \$56.4 million for the renewal of existing assets. The program includes projects such as the continuation of West Dapto Access Works including the extension of Fowlers Road to Fairwater Drive, continuation of works on the Blue Mile, the Tramway sea wall, the Grand Pacific Walk and various upgrades to community centres, amenities and buildings at Council parks, gardens and sports fields across the Local Government Area.

Council maintains a strong position in cash and investments with holdings of \$158 million at 30 June 2018 [\$168 million in 2016-2017]. \$142 million of Council's cash [\$133 million in 2016-2017] is restricted in its use to specific purposes by external bodies, legislation and Council resolution.

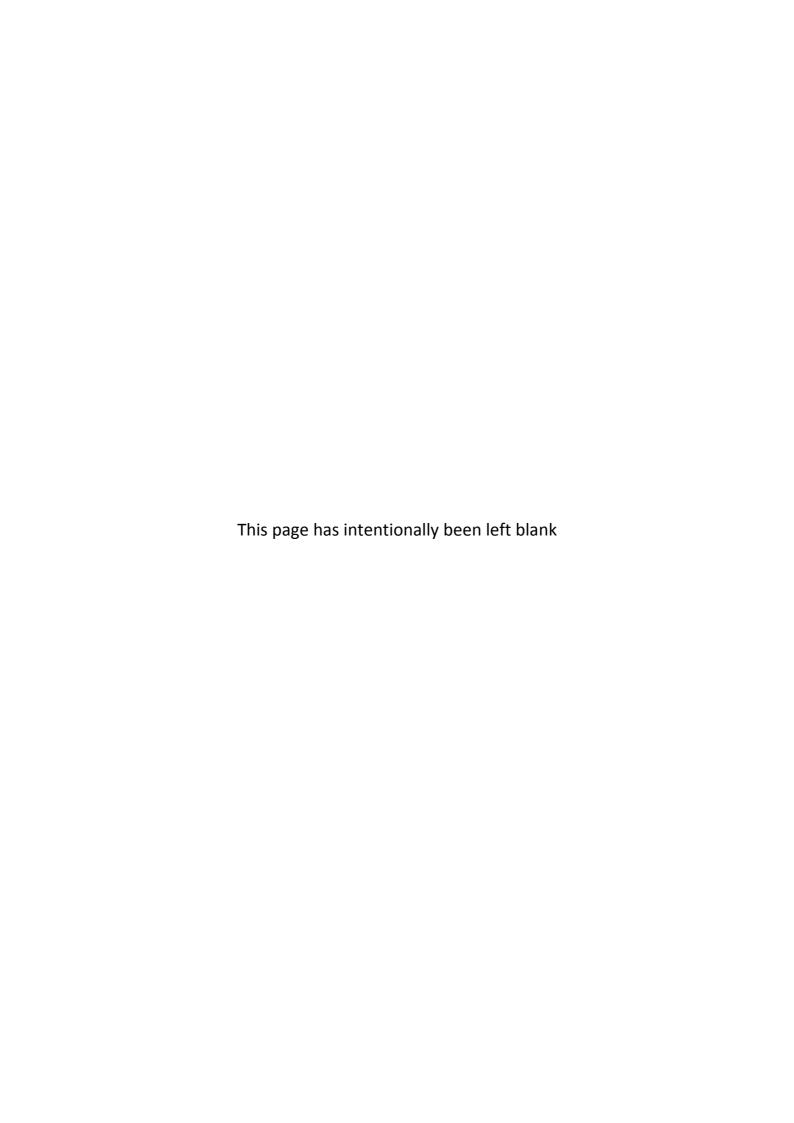
Council's unrestricted current ratio rose slightly from 2.65:1 in 2016-2017 to 2.93:1 in 2017-2018. This ratio, which measures Council's liquidity and ability to satisfy short-term obligations, is above the Local Government Bench mark of>1.5:1. Council's strategy is to better utilise cash and target a lean unrestricted cash ratio, however, significant cash assets held for future waste facility requirements are included in this ratio. The measure is expected to increase until payments are required.

Rates and Annual Charges outstanding fell from 5.88% in 2016-2017 to 4.66% in 2017-2018, an improvement which is attributable to Council's ongoing development of improved recovery processes for all classes of rate payers. The result is also within the industry standard of <5%.

Council continues to have relatively low levels of borrowing and did not undertake any additional borrowings in 2017-2018. This contrasts to recent years where borrowings under attractive and/or subsidised terms for specific works have been sought. Low debt levels remain a financial strength of Council and add flexibility in making financial decisions for the future. The 2017-2018 debt service ratios increased slightly to 3.34% compared to 3.18% in 2016-2017. This change is the result of decreased income from continuing operations, which was impacted by the timing of the receipt of the Financial Assistance Grant year-on-year, rather than a shift in borrowing levels. This ratio remains positive in comparison to the Local Government benchmark of <10% and is within Council's financial strategy to operate within a ratio of 4%.

My thanks to all staff and external auditors who worked on the preparation of these statements.

David Farmer General Manager Wollongong City Council







# **Financial Commentary 2017-2018**

#### 2017-2018 FINANCIAL OVERVIEW

This report provides an overview of Council's 2017-2018 Financial Statements. The Financial Statements are prepared by Council to provide information in relation to Council's financial performance and position. The Statements are prepared in accordance with Australian Accounting Standards, the NSW Local Government Act 1993 and the NSW Local Government Code of Accounting Practice and Financial Reporting (Update N° 26). The Statements are independently audited by the Audit Office of NSW, reported to Council, placed on public exhibition and lodged with the Office of Local Government. The Financial Statements are made up of five key financial reports; Income Statement, Statement of Comprehensive Income, Statement of Financial Position, Statement of Changes in Equity and Statement of Cash Flows.

#### 2017-2018 FINANCIAL OVERVIEW

The 2017-2018 financial results are positive, continuing to build on the achievements of the Securing our Future Program, achieving an operating surplus before grants and contributions for capital purposes. At the end of the reporting period the Council's financial position is financially sustainable in the short, medium and long term. Overall, Council is well placed for the future having the financial stability and capacity to manage short and medium-term challenges.

While the Securing our Future Program was officially completed in 2017, Council continued the practice developed under the Program where improvements beyond plan targets are restricted for future Strategic Projects. During the year, Council added to these restricted assets and delivered recurring service enhancements and accelerated some capital projects. These funds are allocated using Council's planning process, which encapsulates extensive community consultation.

During its first year of term, the current Council worked on developing the Wollongong 2028 Community Strategic Plan and relevantly the Our Resourcing Strategy 2018-2021. Having achieved financial sustainability under the Securing our Future Program, Council will continue to rigorously maintain financial sustainability and shift focus to deliver services more effectively, efficiently and innovatively. Alongside this it will manage the anticipated significant growth in West Dapto and associated impacts. These plans and strategies will take Council into the future by building on current strengths and addressing future challenges.



# **2017-2018 HIGHLIGHTS**

\$2.57B

LY \$2.53B

3.34% **Debt Service Ratio** 

LY 3.18%

\$39.4M

**Capital Works - New** 

LY \$31M

\$56.4M

**Capital Works - Renew** 

LY \$59.4M

\$48.8M Surplus

**Net Operating Result** 

LY \$69.5M Surplus

\$8.1M Surplus
Net Operating Result Before Capital

**Grants & Contributions** 

LY \$27.4M Surplus

\$18.2M

**Contributed Assets Recognised** 

LY \$29.5M

2.93:1

**Unrestricted Current Ratio** 

LY 2.60:1

\$157.8M

Cash Assets & Investments

LY \$167.6M

4.66%

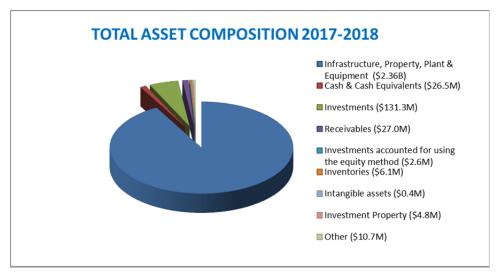
Rates, Annual Charges, Interest & **Extra Charges Outstanding** 

LY 5.88%



#### **ASSETS**

Council is the custodian of community assets with a total value of \$2.57B at 30 June 2018. The composition of assets at balance date is shown as follows:



#### Infrastructure, Property, Plant & Equipment (IPPE)

With a carrying value of \$2.36B IPPE is Council's most significant asset group representing 92% of total asset value. This asset group include roads, drains, footpaths, community facilities, recreational facilities, parks and gardens.

During 2017-2018, Council achieved its target and delivered a capital works program of \$95.9M including the construction and purchase of \$39.4M of new assets and renewal of existing assets of \$56.4M. After accounting for annual depreciation expense, the overall value of IPPE increased by \$106.4M during 2017-2018. Further financial details of IPPE are shown at Note 10.

#### Cash and Investments

Council maintained robust levels of cash and investments, with holdings of \$158M at 30 June 2018. While holdings decreased compared to last year it is noted that last year's holdings were higher than usual. Cash and investment positions over recent years are as follows:

| CASH, INVESTMENTS & AVAILABLE FUNDS (\$M) |                            |                            |                            |                            |  |  |  |  |  |
|---|----------------------------|----------------------------|----------------------------|----------------------------|--|--|--|--|--|
|   | YTD Actual 30 June<br>2015 | YTD Actual 30 June<br>2016 | YTD Actual 30 June<br>2017 | YTD Actual 30 June<br>2018 |  |  |  |  |  |
| TOTAL CASH & INVESTMENTS                  | 144.656                    | 154.025                    | 167.577                    | 157.768                    |  |  |  |  |  |
| Less Restrictions:                        |                            |                            |                            |                            |  |  |  |  |  |
| External                                  | 77.693                     | 75.276                     | 75.788                     | 74.192                     |  |  |  |  |  |
| Internal                                  | 41.960                     | 55.377                     | 57.379                     | 68.129                     |  |  |  |  |  |
| AVAILABLE CASH                            | 25.003                     | 23.372                     | 34.410                     | 15.447                     |  |  |  |  |  |
| Adjusted for :                            |                            |                            |                            |                            |  |  |  |  |  |
| Current payables                          | (34.039)                   | (37.432)                   | (41.617)                   | (30.010)                   |  |  |  |  |  |
| Receivables                               | 26.422                     | 24.487                     | 34.211                     | 37.702                     |  |  |  |  |  |
| AVAILABLE FUNDS                           | 17.386                     | 10.427                     | 27.004                     | 23.139                     |  |  |  |  |  |

Council's cash and investment position is robust at face-value; however these funds are subject to restriction. Council's true cash position is more accurately depicted by considering available funds which are uncommitted and not subject to restriction. External restrictions are funds held by Council that must be spent for a specific purpose and cannot be used by Council for general operations. Internal restrictions are funds that Council has determined will be used for a specific future purpose.

At 30 June 2018, Council achieved an available funds position of \$23.1M, which is significantly higher than the Financial Strategy target range of 3.5% to 5.5% of operational revenue (pre-capital) or \$9.6M - \$15.1M. The result at balance date was uplifted by the early receipt of the first two instalments of the Financial Assistance Grant for 2018-2019 totalling \$9.5M.



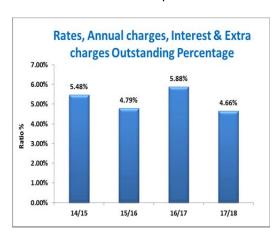
**Measures:** Cash/Liquidity Position or Council's ability to satisfy obligations in the short term from its unrestricted activities.

**Strategy:** Council's strategy is to maximise the use of available funds for asset renewal by targeting a lean Unrestricted Current Ratio. Cash assets held for future waste facility requirements are captured in this ratio. As these amounts are significant, this ratio is expected to increase until payments are required.

**Performance:** Council's performance is on par with the Local Government Benchmark of >1.5:1 and it is reflective of a deliberate strategy to better utilise cash.

#### Receivables

Receivables are the amount of money that is owed to Council or funds that Council has paid in advance. At 30 June 2018, receivables totalled \$27M, an increase of \$3.5M compared to the 2016-2017 reporting period. The fluctuation is related to an increase in Government Grants and Subsidies receivable, which is partially offset by a decrease in Rates and Annual Charges Outstanding. Full details of receivables are provided in Note 7.

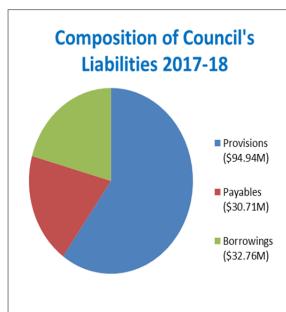


**Measures:** The impact of uncollected rates and other charges on liquidity and the adequacy of recovery efforts.

**Target:** Industry standard of <5%.

**Performance:** Council's Debt Recovery Policy has produced a result which exceeds target and performance in recent years. This is the result of an improved debt recovery process for all classes of rate payers implemented over the last several years.

#### **LIABILITIES**



At 30 June 2018 Council's Total Liabilities were \$158.4M. The composition of Council's Total Liabilities is shown below.

**Provisions:** Account for 59.9% of Council's Liabilities with the most significant provisions relating to Employee Leave Entitlements [\$47.9M], Waste Depot Remediation Provision [\$41.3M], Workers' Compensation Provision [\$4.9M] and Self-Insurance [\$0.8M].

**Payables**: Account for 19.4% of Council's Liabilities. The most significant payables being goods and services received and capital expenditure incurred but not yet paid for, and accrued expenditure.

**Borrowings**: Account for 20.7% of Council's Liabilities and relate to the interest free Infrastructure Loan from the State Government secured in 2010 and the subsidised Local Infrastructure Renewal Scheme Programs (1, 2 and 3) secured over the previous five financial years.



#### **Provisions**

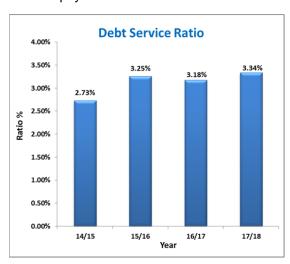
Provisions decreased during 2017-2018 by \$2M. The decrease is mainly attributable to decreased valuation for future remediation works at Whytes Gully waste facility [\$2.9M] offset by increased Workers' Compensation [\$0.7M].

#### **Borrowings**

Council continues to remain a relatively low debt user. In 2017-2018 Council did not undertake additional borrowings, all activity related to the repayment of previously secured loans.

In prior years Council took advantage of borrowing opportunities enabling it to accelerate specific capital programs. The loan facilities which Council has in place include an interest free infrastructure loan from the NSW State Government for West Dapto Access Works, which was secured in 2010 for a 10 year term which will continue to be repaid over the next three years.

Council also has subsidised loans under the Local Government Infrastructure Renewal Scheme (LIRS). Funds were secured under LIRS rounds 1, 2 and 3. The projects funded under round 1 (Citywide Footpaths and Shared Path Renewal and Missing Links Construction Program) and round 2 (Upgrade Berkeley and Corrimal Community Centres and Thirroul Pavilion and Kiosk) are complete. The project funded by the round 3 applications, (the West Dapto Access Project to construct Fowlers Road to Fairwater Drive) is still active. Repayment of LIRS loans will continue in accordance with the various payment schedules until 2025.



**Measures:** The proportion of revenues that is required to meet Council's annual loan repayments.

**Target:** Council's Financial Strategy allows for a ratio of 4%.

**Performance:** A low level of debt is reflected in Council's Debt Service Ratio of 3.34%. This is exceptionally low in comparison to the Local Government benchmark ratio of <10%, and is within Council's own Strategy.

The Debt Service Ratio increased slightly in the 2017-2018 reporting period. This is due to a decrease in Council's income from continuing operations.

#### **Operational Performance - Income & Expenses**

Council achieved a Net Operating Surplus from Continuing Operations of \$48.8M in 2017-2018 in comparison to a Surplus of \$69.5M in 2016-2017. Council's underlying measure of long term operational performance, the Operational Result before Capital Grants and Contributions, is a surplus of \$8.1M, compared to a surplus of \$27.4M in 2016-2017. The 2017-2018 result compares favourably to the original budget and meets Council's long term financial target of achieving a small surplus. The decrease on prior year result is due to several one-off events that occurred in 2016-2017.

#### Income

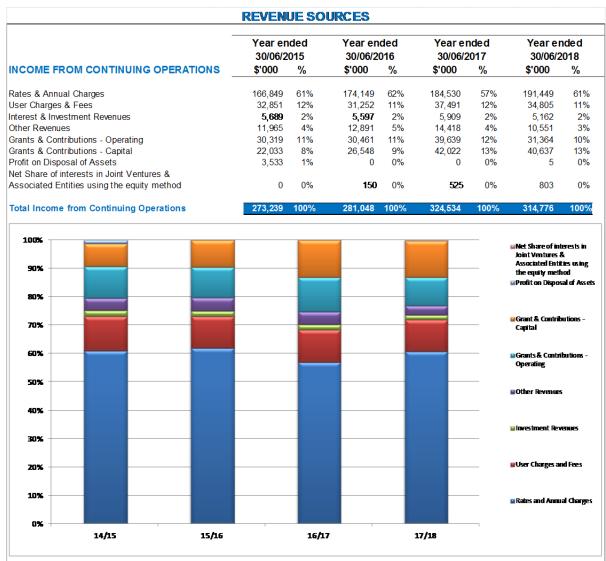
Council's Income from Continuing Operations for 2017-2018 was \$314.8M compared to a prior year result of \$324.5M. Although there was an increase in Rates & Annual Charges of \$6.9M, decreases in other revenue categories combined to offset this and cause an overall decrease, including:

- Decreased grants & contributions operating [\$8.3M] due to the timing of Financial Assistance Grant receipts from the Federal Government. The equivalent of a full year grant was received in 2017-2018 compared to one and a half years grant in 2016-2017.
- Decreased other revenues [\$3.9M] as 2016-2017 included recognition of a one off rebate for the cessation of the Carbon Tax Legislation of \$4.2M.
- Decreased user fees and charges [\$2.7M] mainly associated with lower revenue at Whytes Gully Waste Facility the result of reduced use by major commercial customers.
- Decreased Grants and Contributions Capital [\$1.4M] due to a lower level of subdivision dedications which are impacted by the timing of development activity, largely offset by an



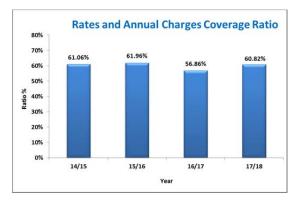
increase in capital grants due to funding for West Dapto Infrastructure in particular for Fowlers Road.

The composition of Council's revenue remained reasonably consistent compared to previous years as depicted in the table below. Exceptions include Rates and Annual Charges which increased in its portion of total income from continuing operations [from 57% to 61%] in favour of Grants and Contributions Capital which decreased [from 12% to 10%] its portion of total income from continuing operations. It is noted that Council does not control the flow of asset dedications by developers and contributions vary from year to year.



Income from Rates and Annual Charges, Council's largest revenue stream, totalled \$191.5M in 2017-2018, an increase of \$6.9M on the prior year. The increase is due to indexation and an increase in residential rates resulting from subdivision growth in West Dapto and an increase in multi-unit developments. In addition, there was also an increase in revenue from domestic waste management that is partly due to a discount in 2016-2017 charges for carbon tax payments collected in previous years and increased costs of providing the service and growth in services as the City continues to grow.



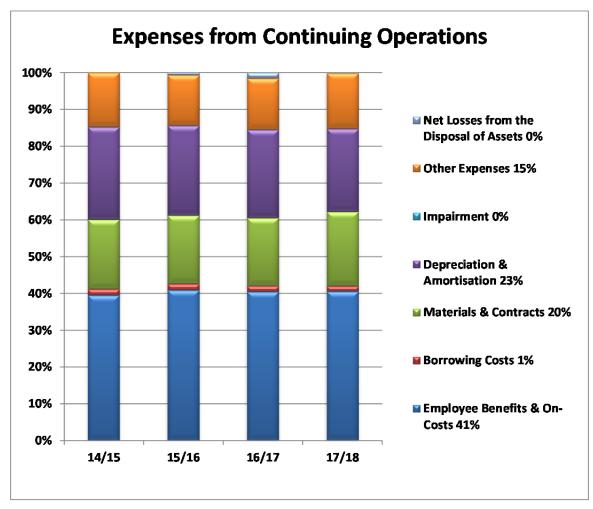


**Measures:** The degree of Council's dependence upon revenue from rates and annual charges and the security of Council's income.

**Performance:** In this ratio indicates an increased level of dependence on rates and annual charges revenue compared to last year. It is noted that this year's performance is in line with the years prior to 2016-2017 and last year's result was skewed by an increase in the flow of developer contributions which did not recur this year. As predicted, this ratio is subject to some fluctuation, and the current year performance is as expected.

#### **Expenses**

Expenses from Continuing Operations for 2017-2018 totalled \$266M, an increase on prior year expenditure of \$10.9M. This increase can predominately be explained by Materials and Contracts rising from \$47M in 2016-2017 to \$53.8M in 2017-2018 alongside the \$4.7M increase in Employee Benefits and On-Costs. This is partly due to impact of normal price increases such as enterprise agreement rises as well as an increase in volume of specific projects undertaken that required additional resources. In terms of composition, the proportion of each expenditure category against total expenses from continuing operations has remained consistent compared to prior years. Material budget variations from the 2017-2018 year for income and expenditure items are detailed in Note 21 of the statements.





#### Historical Financial Data

#### **Income Statement**

|  | Notes | Actual<br>2014/15<br>\$'000 | Actual<br>2015/16<br>\$'000 | Actual<br>2016/17<br>\$'000 | Actual<br>2017/18<br>\$'000 |
|--|-------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| Income from Continuing Operations  |       |                             |                             |                             |                             |
| Revenue:   |       |                             |                             |                             |                             |
| Rates & Annual Charges   | 3a    | 166,849                     | 174,149                     | 184,530                     | 191,449                     |
| User Charges & Fees  | 3b    | 32,851                      | 31,252                      | 37,491                      | 34,805                      |
| Interest and Investment Revenue  | 3с    | 5,689                       | 5,597                       | 5,909                       | 5,162                       |
| Other Revenues   | 3d    | 11,965                      | 12,891                      | 14,418                      | 10,551                      |
| Grants & Contributions provided for Operating Purposes   | 3e,f  | 30,319                      | 30,461                      | 39,639                      | 31,364                      |
| Grants & Contributions provided for Capital Purposes   | 3e,f  | 22,033                      | 26,548                      | 42,022                      | 40,637                      |
| Other Income:  |       |                             |                             |                             | -                           |
| Net Gains from the Disposal of Assets  | 5     | 3,533                       | -                           | -                           | -                           |
| Fair Value Increment on Investment Property  | 11    | -                           | -                           | -                           | 5                           |
| Profit from interests in Joint Ventures & Associates   |       | -                           | -                           | -                           | -                           |
| Entities using the equity method   | 17    |                             | 150                         | 525                         | 803                         |
| Total Income from Continuing Operations  |       | 273,239                     | 281,048                     | 324,534                     | 314,776                     |
| Expenses from Continuing Operations Employee Benefits & On-Costs   |       |                             |                             |                             |                             |
| Employee Benefits & On-Costs   | 4a    | 95,399                      | 103,547                     | 103,139                     | 107,843                     |
| Borrowing Costs  | 4b    | 4,037                       | 4,223                       | 4,071                       | 3,819                       |
| Materials & Contracts  | 4c    | 45,647                      | 47,144                      | 47,032                      | 53,709                      |
| Depreciation & Amortisation  | 4d    | 60,763                      | 61,882                      | 61,271                      | 60,067                      |
| Impairment   | 4d    | -                           | 6                           | -                           | -                           |
| Other Expenses   | 4e    | 35,777                      | 34,782                      | 35,594                      | 40,211                      |
| Net Losses from the Disposal of Assets   | 5     | -                           | 1,627                       | 3,960                       | 361                         |
| Loss from interests in Joint Ventures & Associates   | 19    | 22                          |                             |                             |                             |
| Total Expenses from Continuing Operations  | •     | 241,645                     | 253,211                     | 255,067                     | 266,010                     |
| Operating Result from Continuing Operations  |       | 31,594                      | 27,837                      | 69,467                      | 48,766                      |
| NET OPERATING RESULT FOR THE YEAR  | •     | 31,594                      | 27,837                      | 69,467                      | 48,766                      |
| <u>Less:</u> Grants & Contributions provided for Capital Purposes  Net Operating Result for the year before Grants and | 3e,f  | 22,033                      | 26,548                      | 42,022                      | 40,637                      |
|  |       |                             |                             |                             |                             |

This Statement is to be read in conjunction with the Notes in the body of the financial statements.

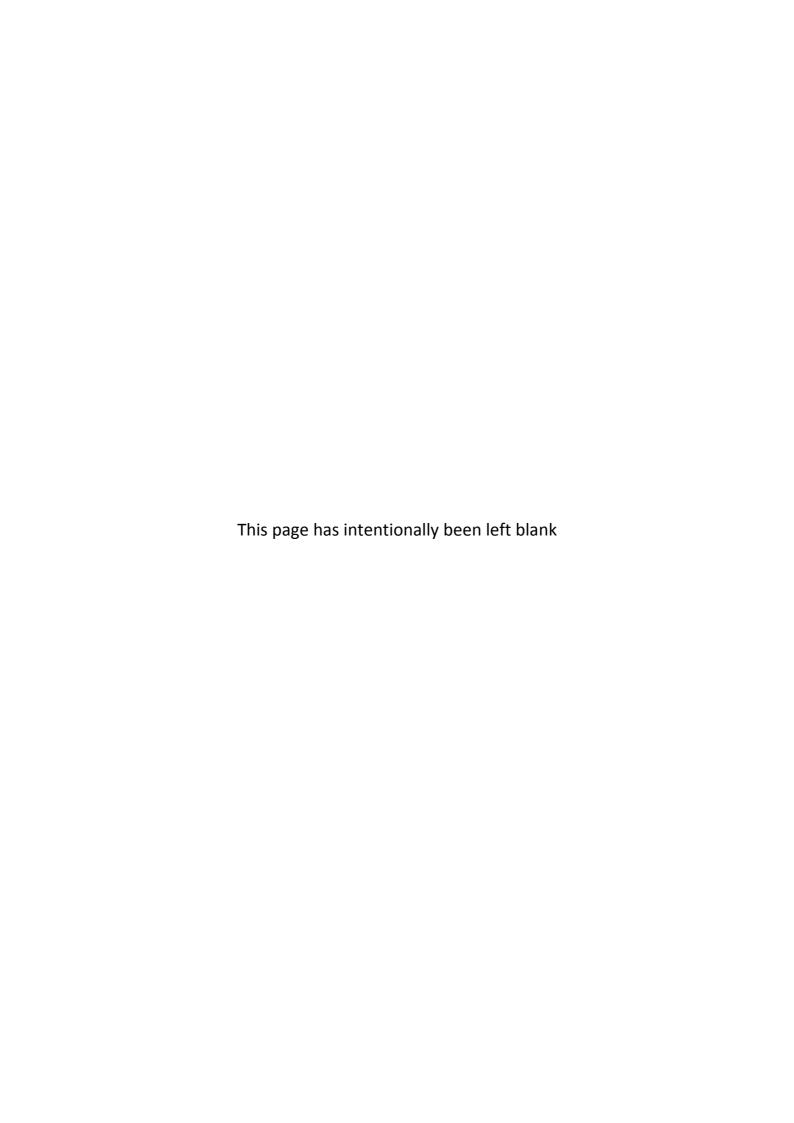


#### Historical Financial Data

#### Statement of Financial Position

|   | Notes | Actual<br>2014/15<br>\$'000 | Actual<br>2015/16<br>\$'000 | Actual<br>2016/17<br>\$'000                       | Actual<br>2017/18<br>\$'000 |
|---|-------|-----------------------------|-----------------------------|---|-----------------------------|
|   |       | <del></del>                 | <b>+ 555</b>                | <del>+ + + + + + + + + + + + + + + + + + + </del> | <del> </del>                |
| ASSETS  |       |                             |                             |   |                             |
| Current assets  |       |                             |                             |   |                             |
| Cash & cash equivalents                                   | 6a    | 33,580                      | 17,747                      | 23,534  | 26,49°                      |
| nvestments  | 6b    | 102,076                     | 126,193                     | 119,458   | 109,162                     |
| Receivables   | 7     | 22,109                      | 21,280                      | 23,531  | 27,036                      |
| nventories  | 8     | 6,040                       | 6,027                       | 298   | 30                          |
| Other   | 8     | 4,313                       | 3,207                       | 10,680  | 10,66                       |
| Assets held for sale (previously non-current)             | 9     | -                           | -                           | 6,381   |                             |
| Total current assets                                      | _     | 168,118                     | 174,454                     | 183,882   | 173,66                      |
| Non-current assets  |       |                             |                             |   |                             |
| Cash assets   | 6a    | -                           | -                           | -   |                             |
| nvestments  | 6b    | 9,000                       | 10,085                      | 24,585  | 22,11                       |
| Receivables   | 7     | -                           | · -                         | · -   |                             |
| nventories  | 8     | -                           | _                           | 5,791   | 5,83                        |
| nfrastructure, property, plant & equipment                | 10    | 2,250,472                   | 2,270,419                   | 2,309,628   | 2,356,30                    |
| nvestments accounted for using the equity method          | 17    | 1,160                       | 1,310                       | 1,835   | 2,63                        |
| nvestment property  | 11    | 2,750                       | 4,775                       | 4,775   | 4,78                        |
| ntangible assets  | 12    | 1,220                       | 1,043                       | 653   | 38                          |
| Non-current assets classified as 'held for sale'<br>Other |       | -                           | -                           | _   |                             |
| Total non-current assets                                  | _     | 2,264,602                   | 2,287,632                   | 2,347,267   | 2,392,06                    |
| FOTAL ASSETS  | _     | 2,432,720                   | 2,462,086                   | 2,531,149   | 2,565,72                    |
|   |       |                             |                             |   |                             |
| LIABILITIES<br>Current liabilities                        |       |                             |                             |   |                             |
|   | 40    | 24.020                      | 24.000                      | 20.000  | 20.75                       |
| Payables  | 13    | 34,039                      | 34,238                      | 38,660  | 26,75                       |
| ncome received in advance                                 | 13    | 6,369                       | 3,194                       | 2,957   | 3,25                        |
| Interest bearing liabilities                              | 13    | 47,487                      | 6,690                       | 7,513   | 7,71                        |
| Provisions  | 14    |                             | 50,683                      | 48,853  | 50,37                       |
| Total current liabilities                                 | _     | 87,895                      | 94,805                      | 97,983  | 88,10                       |
| Non-current liabilities                                   |       |                             |                             |   |                             |
| Payables  | 13    | -                           | -                           | -   | 70                          |
| nterest bearing liabilities                               | 13    | 39,758                      | 33,940                      | 32,188  | 25,03                       |
| Provisions  | 14    | 42,554                      | 44,031                      | 48,121  | 44,56                       |
| Total non-current liabilities                             | _     | 82,312                      | 77,971                      | 80,309  | 70,30                       |
| TOTAL LIABILITIES   |       | 170,207                     | 172,776                     | 178,292   | 158,40                      |
| NET ASSETS  | \$    | 2,262,513                   | 2,289,310                   | 2,352,857   | 2,407,31                    |
| EQUITY  |       |                             |                             |   |                             |
| Retained earnings   | 15    | 1,251,040                   | 1,302,643                   | 1,389,905   | 1,441,99                    |
| Revaluation reserves                                      | 15    | 1,011,473                   | 986,667                     | 962,952   | 965,32                      |
| Council Equity Interest                                   | ·     | 2,262,513                   | 2,289,310                   | 2,352,857   | 2,407,31                    |
| Vinority Equity Interest                                  |       |                             |                             |   |                             |

This Statement is to be read in conjunction with the Notes in the body of the financial statements..



# Wollongong City Council GENERAL PURPOSE FINANCIAL STATEMENTS

GENERAL PURPOSE FINANCIAL STATEMENTS for the year ended 30 June 2018



#### General Purpose Financial Statements

for the year ended 30 June 2018

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| 2. Primary Financial Statements:   |                       |
| <ul> <li>Income Statement</li> <li>Statement of Comprehensive Income</li> <li>Statement of Financial Position</li> <li>Statement of Changes in Equity</li> <li>Statement of Cash Flows</li> </ul> 3. Notes to the Financial Statements | 3<br>4<br>5<br>6<br>7 |
| 4. Independent Auditor's Reports:  |                       |
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#### **Overview**

Wollongong City Council is constituted under the Local Government Act 1993 (NSW) and has its principal place of business at:

41 Burelli Street

Wollongong NSW 2500

Council's guiding principles are detailed in Chapter 3 of the LGA and includes:

- principles applying to the exercise of functions generally by council,
- principles to be applied when making decisions,
- principles of community participation,
- · principles of sound financial management, and
- principles for strategic planning relating to the development of an integrated planning and reporting framework.

A description of the nature of Council's operations and its principal activities are provided in Note 2(b).

Through the use of the internet, we have ensured that our reporting is timely, complete and available at minimum cost. All press releases, financial statements and other information are publicly available on our website: www.wollongong.nsw.gov.au.

#### General Purpose Financial Statements

for the year ended 30 June 2018

Statement by Councillors and Management made pursuant to Section 413(2)(c) of the *Local Government Act 1993 (NSW)* (as amended)

#### The attached General Purpose Financial Statements have been prepared in accordance with:

- the Local Government Act 1993 (NSW) (as amended) and the regulations made thereunder.
- the Australian Accounting Standards and other pronouncements of the Australian Accounting Standards Board
- the Local Government Code of Accounting Practice and Financial Reporting.

#### To the best of our knowledge and belief, these financial statements:

- present fairly the Council's operating result and financial position for the year,
- · accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 24 September 2018.

Gordon Bradbery

Lord Mayor

24 September 2018

David Brown

Deputy Lord Mayor

24 September 2018

David Farmer

General Manager 24 September 2018 Brian Jenkins (

**Responsible Accounting Officer** 

24 September 2018

#### **Income Statement**

for the year ended 30 June 2018

| unaudited      |  |       | Actual  | Actua  |
|----------------|--|-------|---------|--------|
| budget<br>2018 | \$ '000  | Notes | 2018    | 201    |
|                | Income from continuing operations                        |       |         |        |
|                | Revenue:   |       |         |        |
| 190,940        | Rates and annual charges                                 | 3a    | 191,449 | 184,53 |
| 35,691         | User charges and fees                                    | 3b    | 34,805  | 37,49  |
| 4,321          | Interest and investment revenue                          | 3с    | 5,162   | 5,90   |
| 9,705          | Other revenues   | 3d    | 10,551  | 14,41  |
| 20,838         | Grants and contributions provided for operating purposes |       | 31,364  | 39,63  |
| 44,858         | Grants and contributions provided for capital purposes   | 3e,f  | 40,637  | 42,02  |
| •              | Other income:  | ,     | ,       | ,      |
| _              | Fair value increment on investment property              | 11    | 5       |        |
|                | Net share of interests in joint ventures and             |       |         |        |
| _              | associates using the equity method                       | 17    | 803     | 52     |
| 306,353        | Total income from continuing operations                  |       | 314,776 | 324,53 |
|                | Expenses from continuing operations                      |       |         |        |
| 110,205        | Employee benefits and on-costs                           | 4a    | 107,843 | 103,13 |
| 3,849          | Borrowing costs  | 4b    | 3,819   | 4,07   |
| 52,052         | Materials and contracts                                  | 4c    | 53,709  | 47,03  |
| 64,340         | Depreciation and amortisation                            | 4d    | 60,067  | 61,27  |
| 39,480         | Other expenses   | 4e    | 40,211  | 35,59  |
|                | Net losses from the disposal of assets                   | 5 _   | 361     | 3,96   |
| 269,926        | Total expenses from continuing operations                | _     | 266,010 | 255,06 |
| 36,427         | Operating result from continuing operations              |       | 48,766  | 69,46  |
| 36,427         | Net operating result for the year                        |       | 48,766  | 69,46  |
| 00, 121        |  |       |         |        |

# Statement of Comprehensive Income for the year ended 30 June 2018

| \$ '000  | Notes      | 2018      | 2017           |
|--|------------|-----------|----------------|
| Net operating result for the year (as per Income Statement)                      |            | 48,766    | 69,467         |
| Other comprehensive income:  |            |           |                |
| Amounts that will not be reclassified subsequently to the operating re           | sult       |           |                |
| Gain (loss) on revaluation of IPP&E Impairment (loss) reversal relating to IPP&E | 10a<br>10a | 5,692<br> | (511)<br>(760) |
| Total items which will not be reclassified subsequently to the operating result  |            | 5,692     | (1,271)        |
| Total other comprehensive income for the year                                    | -          | 5,692     | (1,271)        |
| Total comprehensive income for the year  | -          | 54,458    | 68,196         |
| Total comprehensive income attributable to Council                               |            | 54,458    | 68,196         |

# Statement of Financial Position

as at 30 June 2018

| Investments         6b         109,162         119,458           Receivables         7         27,036         23,531           Inventories         8         306         298           Other         8         10,666         10,688           Non-current assets         9         —         6,381           Total current assets         173,661         183,882           Non-current assets         1173,661         183,882           Non-current assets         22,115         24,585           Investments         6b         22,115         24,585           Inventories         8         5,835         5,791           Infrastructure, property, plant and equipment         10         2,356,306         2,309,628           Investment property         11         4,780         4,775           Intangible assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           LIABILITIES         3         2,66         2,957           Borrowings         13         26,754  | \$ '000   | Notes | 2018      | 2017      |
|--|---|-------|-----------|-----------|
| Cash and cash equivalents         6a         26,491         23,534           Investments         6b         109,162         119,458           Receivables         7         27,036         29,83           Inventories         8         306         298           Other         8         10,666         10,680           Non-current assets classified as 'held for sale'         9         173,661         183,882           Non-current assets         173,661         183,882           Non-current assets         173,661         183,882           Non-current assets         2,2115         24,585           Investments         6b         22,115         24,585           Investments         6b         22,115         24,585           Investments accounted for using the equity method         17         2,638         1,835           Investment property         11         4,780         4,775           Intangible assets         2,392,662         2,347,267           TOTAL ASSETS         2,392,662         2,347,267           TOTAL ASSETS         13         26,754         38,660           Income received in advance         13         3,256         2,957           Borrowings <td>ASSETS</td> <td></td> <td></td> <td></td>   | ASSETS  |       |           |           |
| Investments  | Current assets                                    |       |           |           |
| Investments  | Cash and cash equivalents                         | 6a    | 26,491    | 23,534    |
| Inventories         8         306         298           Other         8         10,666         10,680           Non-current assets         173,661         183,882           Non-current assets         173,661         183,882           Non-current assets         1173,661         183,882           Non-current assets         8         5,835         5,791           Investments         6         22,115         24,585           Investments accounted for using the equity method         17         2,638         1,835           Investment property         11         4,780         4,775           Intangible assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LABILITIES         2         2,565,723         2,531,149           LABILITIES         2         3         3,660           Income received in advance         13         3,256         2,957           Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         88,103   |   | 6b    | 109,162   | 119,458   |
| Other         8         10,666         10,680           Non-current assets         9         —         6,381           Total current assets         1173,661         183,882           Non-current assets         Investments         6b         22,115         24,585           Inventories         8         5,835         5,791         161 frastructure, property, plant and equipment         10         2,356,306         2,309,628           Investments accounted for using the equity method         17         2,638         1,835           Investment property         11         4,780         4,775           Intangible assets         12         338         653           Total non-current assets         2         2,392,062         2,347,267           TOTAL ASSETS         2         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           Derrowings         13         26,754         38,600           Income received in advance         13         26,754         38,600           Income received in advance         13         7,716         7,513           Provisions  | Receivables                                       | 7     | 27,036    | 23,531    |
| Non-current assets classified as 'held for sale'         9         —         6,381           Total current assets         173,661         183,882           Non-current assets         Investments         6,881           Investments         6b         22,115         24,585           Investments         8         5,835         5,791           Infrastructure, property, plant and equipment         10         2,356,306         2,90,628           Investment property         11         4,780         4,775           Intensified assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           LIABILITIES         3         26,754         38,600           Borrowings         13         2,675         38,600           Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         3         70         -           Borrowings         13         700         -   | Inventories                                       | 8     | 306       | 298       |
| Total current assets   | Other   | 8     | 10,666    | 10,680    |
| Non-current assets   Investments   6b   22,115   24,585   Investments   8   5,835   5,791   Infrastructure, property, plant and equipment   10   2,356,306   2,309,628   Investments accounted for using the equity method   17   2,638   1,835   Investment property   11   4,780   4,775   Intrangible assets   12   388   653   653   Total non-current assets   2,392,062   2,347,267   TOTAL ASSETS   2,565,723   2,531,149   ELABILITIES   2,407,315   2,352,857   EQUITY   EQUITY | Non-current assets classified as 'held for sale'  | 9     | _         | 6,381     |
| Investments         6b         22,115         24,585           Inventories         8         5,835         5,791           Infrastructure, property, plant and equipment         10         2,356,306         2,309,628           Investments accounted for using the equity method         17         2,638         1,835           Investment property         11         4,780         4,775           Intangible assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           LIABILITIES         3         26,754         38,660           Income received in advance         13         3,256         2,957           Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         3         700         -           Payables         13         70,305         80,309     <   | Total current assets                              |       | 173,661   | 183,882   |
| Inventories         8         5,835         5,791           Infrastructure, property, plant and equipment         10         2,356,306         2,309,628           Investments accounted for using the equity method         17         2,638         1,835           Investment property         11         4,780         4,775           Intangible assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES         2         2,565,723         2,531,149           LIABILITIES         2         3         3,660           Income received in advance         13         3,256         2,957           Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         3         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292  | Non-current assets                                |       |           |           |
| Infrastructure, property, plant and equipment         10         2,356,306         2,309,628           Investments accounted for using the equity method         17         2,638         1,835           Investment property         11         4,780         4,775           Intangible assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES         Current liabilities           Payables         13         26,754         38,660           Income received in advance         13         3,256         2,957           Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         13         700         -           Payables         13         700         -           Borrowings         13         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILI   | Investments                                       | 6b    | 22,115    | 24,585    |
| Investments accounted for using the equity method   17   | Inventories                                       | 8     | 5,835     | 5,791     |
| Investment property  | Infrastructure, property, plant and equipment     | 10    | 2,356,306 | 2,309,628 |
| Intangible assets         12         388         653           Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES           Current liabilities           Payables         13         26,754         38,660           Income received in advance         13         7,716         7,513           Porrowings         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         13         700         -           Payables         13         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952   | Investments accounted for using the equity method | 17    | 2,638     | 1,835     |
| Total non-current assets         2,392,062         2,347,267           TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES           Current liabilities         3         26,754         38,660           Income received in advance         13         3,256         2,957           Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         3         700         -           Payables         13         700         -           Borrowings         13         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952   | Investment property                               | 11    | 4,780     | 4,775     |
| TOTAL ASSETS         2,565,723         2,531,149           LIABILITIES           Current liabilities         8           Payables         13         26,754         38,660           Income received in advance         13         3,256         2,957           Borrowings         13         7,716         7,513         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,718         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,716         7,513         7,718 <t< td=""><td>Intangible assets</td><td>12</td><td>388</td><td>653</td></t<>  | Intangible assets                                 | 12    | 388       | 653       |
| LIABILITIES         Current liabilities       26,754       38,660         Payables       13       26,754       38,660         Income received in advance       13       3,256       2,957         Borrowings       13       7,716       7,513         Provisions       14       50,377       48,853         Total current liabilities       88,103       97,983         Non-current liabilities       13       700       -         Payables       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952  | Total non-current assets                          |       | 2,392,062 | 2,347,267 |
| Current liabilities         Payables       13       26,754       38,660         Income received in advance       13       3,256       2,957         Borrowings       13       7,716       7,513         Provisions       14       50,377       48,853         Total current liabilities       88,103       97,983         Non-current liabilities       13       700       -         Payables       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952  | TOTAL ASSETS                                      |       | 2,565,723 | 2,531,149 |
| Payables       13       26,754       38,660         Income received in advance       13       3,256       2,957         Borrowings       13       7,716       7,513         Provisions       14       50,377       48,853         Total current liabilities       88,103       97,983         Non-current liabilities       13       700       -         Payables       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952  | LIABILITIES                                       |       |           |           |
| Income received in advance       13       3,256       2,957         Borrowings       13       7,716       7,513         Provisions       14       50,377       48,853         Total current liabilities       88,103       97,983         Non-current liabilities       13       700       -         Payables       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952  | Current liabilities                               |       |           |           |
| Borrowings         13         7,716         7,513           Provisions         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         13         700         -           Payables         13         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952  | Payables  | 13    | 26,754    | 38,660    |
| Provisions         14         50,377         48,853           Total current liabilities         88,103         97,983           Non-current liabilities         13         700         -           Borrowings         13         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952  | Income received in advance                        | 13    | 3,256     | 2,957     |
| Non-current liabilities         88,103         97,983           Payables         13         700         —           Borrowings         13         25,039         32,188           Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952   | Borrowings  | 13    | 7,716     | 7,513     |
| Non-current liabilities         Payables       13       700       —         Borrowings       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952   | Provisions  | 14    |           | 48,853    |
| Payables       13       700       —         Borrowings       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952   | Total current liabilities                         |       | 88,103    | 97,983    |
| Borrowings       13       25,039       32,188         Provisions       14       44,566       48,121         Total non-current liabilities       70,305       80,309         TOTAL LIABILITIES       158,408       178,292         Net assets       2,407,315       2,352,857         EQUITY         Accumulated surplus Revaluation reserves       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952  |   |       |           |           |
| Provisions         14         44,566         48,121           Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952   |   | 13    |           | _         |
| Total non-current liabilities         70,305         80,309           TOTAL LIABILITIES         158,408         178,292           Net assets         2,407,315         2,352,857           EQUITY           Accumulated surplus Revaluation reserves         15         1,441,990         1,389,905           Revaluation reserves         15         965,325         962,952  |   |       |           |           |
| TOTAL LIABILITIES  Net assets  2,407,315  2,352,857  EQUITY  Accumulated surplus Revaluation reserves  15 1,441,990 1,389,905 15 965,325 962,952   |   | 14    |           |           |
| Net assets       2,407,315       2,352,857         EQUITY       4ccumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952   | Total non-current liabilities                     |       | 70,305    | 80,309    |
| EQUITY         Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952  | TOTAL LIABILITIES                                 |       | 158,408   | 178,292   |
| Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952   | Net assets  |       | 2,407,315 | 2,352,857 |
| Accumulated surplus       15       1,441,990       1,389,905         Revaluation reserves       15       965,325       962,952   | FOLITY  |       |           |           |
| Revaluation reserves 15 965,325 962,952  |   |       | 4 444 000 | 4 000 005 |
|  | •   |       |           |           |
| Total equity 2,407,315 2,352,857   |   | 15    |           | 962,952   |
|  | Total equity                                      |       | 2,407,315 | 2,352,857 |

# Statement of Changes in Equity for the year ended 30 June 2018

|  |        | 2018        | IPP&E       |           | 2017     | IPP&E           | Restated  |
|--|--------|-------------|-------------|-----------|----------|-----------------|-----------|
|  |        | Accumulated | revaluation | Total     | Accumula | ted revaluation | Total     |
| \$ '000  | Notes  | surplus     | reserve     | equity    | surp     | lus reserve     | equity    |
|  |        |             |             |           |          |                 |           |
| Opening balance  |        | 1,389,905   | 962,952     | 2,352,857 | 1,302,6  | 43 986,667      | 2,289,310 |
| Correction of prior period errors                                    | 15 (b) |             | _           |           | 7,1      | 34 (11,783)     | (4,649)   |
| Restated opening balance   |        | 1,389,905   | 962,952     | 2,352,857 | 1,309,7  | 77 974,884      | 2,284,661 |
| Net operating result for the year                                    |        | 48,766      | _           | 48,766    | 69,4     | 67 –            | 69,467    |
| Other comprehensive income   |        |             |             |           |          |                 |           |
| <ul> <li>Gain (loss) on revaluation of IPP&amp;E</li> </ul>          | 10a    | _           | 5,692       | 5,692     |          | - (511)         | (511)     |
| <ul> <li>Impairment (loss) reversal relating to IPP&amp;E</li> </ul> | 10a    |             | _           |           |          | - (760)         | (760)     |
| Other comprehensive income   |        | _           | 5,692       | 5,692     |          | - (1,271)       | (1,271)   |
| Total comprehensive income (c&d)                                     |        | 48,766      | 5,692       | 54,458    | 69,4     | 67 (1,271)      | 68,196    |
| Transfers between equity items                                       |        | 3,319       | (3,319)     |           | 10,6     | 61 (10,661)     |           |
| Equity – balance at end of the reporting period                      |        | 1,441,990   | 965,325     | 2,407,315 | 1,389,9  | 05 962,952      | 2,352,857 |

#### Statement of Cash Flows

for the year ended 30 June 2018

| Original  |   |               |          |
|-----------|---|---------------|----------|
| unaudited |   |               |          |
| budget    |   | Actual        | Actual   |
| 2018      | \$ '000 Notes   | 2018          | 2017     |
|           | Cash flows from operating activities                      |               |          |
|           | Cash flows from operating activities  Receipts:           |               |          |
| 189,531   | Rates and annual charges                                  | 193,451       | 182,005  |
| 35,691    | User charges and fees                                     | 35,362        | 39,819   |
| 4,321     | Investment and interest revenue received                  | 5,426         | 5,464    |
| 62,096    | Grants and contributions                                  | 50,700        | 57,871   |
| 02,090    | Bonds, deposits and retention amounts received            | 50,700<br>591 | 775      |
| 9,443     | Other   | 23,198        | 24,784   |
| 9,443     |   | 23,190        | 24,704   |
| (108,700) | Payments: Employee benefits and on-costs                  | (107,925)     | (102,860 |
| (90,282)  | Materials and contracts                                   | •             | (60,479  |
| (1,293)   |   | (65,774)      | ,        |
| (1,293)   | Borrowing costs   | (1,263)       | (1,447   |
| _         | Bonds, deposits and retention amounts refunded Other      | (1,543)       | (1,162   |
|           |   | (52,022)      | (43,138  |
| 100,807   | Net cash provided (or used in) operating activities 16b   | 80,201        | 101,631  |
|           | Cash flows from investing activities                      |               |          |
|           |   |               |          |
| (270)     | Receipts: Sale of investment securities                   | C7 EE7        | 60 F20   |
| (370)     |   | 67,557        | 69,530   |
| 1,750     | Sale of infrastructure, property, plant and equipment     | 10,923        | 3,239    |
|           | Payments:   | (FA CCA)      | /70.044  |
| (04.072)  | Purchase of investment securities                         | (54,661)      | (76,641  |
| (91,373)  | Purchase of infrastructure, property, plant and equipment | (93,506)      | (90,256  |
|           | Purchase of real estate assets                            | (44)          | (57      |
| (89,993)  | Net cash provided (or used in) investing activities       | (69,731)      | (94,185  |
|           | Cash flows from financing activities                      |               |          |
|           | Receipts:   |               |          |
| _         | Proceeds from borrowings and advances                     | _             | 5,500    |
|           | Payments:   |               |          |
| (7,486)   | Repayment of borrowings and advances                      | (7,513)       | (7,159   |
| (7,486)   | Net cash flow provided (used in) financing activities     | (7,513)       | (1,659   |
|           |   |               |          |
| 3,328     | Net increase/(decrease) in cash and cash equivalents      | 2,957         | 5,787    |
| 136,065   | Plus: cash and cash equivalents – beginning of year 16a   | 23,534        | 17,747   |
| 130,003   | Plus: cash and cash equivalents – beginning of year 16a   | 25,554        | 17,747   |
| 139,393   | Cash and cash equivalents – end of the year 16a           | 26,491        | 23,534   |
|           |   |               |          |
|           | Additional Information:                                   |               |          |
|           | plus: Investments on hand – end of year 6b                | 131,277       | 144,043  |
|           | Total cash, cash equivalents and investments              | 157,768       | 167,577  |
|           | . J.a. Jaon, Jaon Jantalonto and Infootinonto             | .57,700       | .01,011  |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Contents of the notes accompanying the financial statements

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#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 1. Basis of preparation

These financial statements were authorised for issue by Council on 24/09/2018. Council has the power to amend and reissue these financial statements.

The principal accounting policies adopted in the preparation of these financial statements are set out below. These policies have been consistently applied to all the years presented, unless otherwise stated.

#### **Basis of preparation**

These general purpose financial statements have been prepared in accordance with Australian Accounting Standards and Australian Accounting Interpretations, the *Local Government Act 1993 (NSW)* and Regulations, and the Local Government Code of Accounting Practice and Financial Reporting. Council is a not for-profit entity for the purpose of preparing these financial statements. The financial statements are presented in Australian dollars and are rounded to the nearest thousand dollars.

Full dollars have been used in Note 23 Related party disclosures in relation to the disclosure of specific related party transactions.

Unless otherwise indicated, all amounts disclosed in the financial statements are actual amounts.

Specific budgetary amounts have been included for comparative analysis (to actuals) in the following reports and notes:

- Income statement
- Statement of cash flows
- Note 21 Material budget variations

and are clearly marked.

#### (a) New and amended standards adopted by Council

Council adopted the following Australian accounting standard amendments for these financial statements:

 AASB 2016-2 Amendments to Australian Accounting Standards – Disclosure Initiative: Amendments to AASB 107

This disclosure Initiative helps users of financial statements to better understand changes in an entity's debt.

Additional disclosures relating to changes in liabilities arising from financing activities (including both changes arising from cash flows and non-cash changes) have been incorporated in these financial statements at Note 13 (c).

 AASB 2016-4 Amendments to Australian Accounting Standards – Recoverable Amount of Non-Cash-Generating Specialised Assets of Not-for-Profit Entities

This Standard means that Not-for-profit entities (and therefore Council) no longer need to consider AASB 136 *Impairment of Assets* for non-cash-generating specialised assets at fair value.

Instead it is expected that for Not-for-profit entities holding non-cash-generating assets the recoverable amount of these assets is expected to be materially the same as fair value, determined under AASB 13 Fair Value Measurement.

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 1. Basis of preparation (continued)

#### (b) Historical cost convention

These financial statements have been prepared under the historical cost convention, as modified by the revaluation of certain financial assets and liabilities and certain classes of infrastructure, property, plant and equipment and investment property.

#### (c) Significant accounting estimates and judgements

The preparation of financial statements requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Council's accounting policies.

Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations of future events that may have a financial impact on the Council and that are believed to be reasonable under the circumstances.

#### Critical accounting estimates and assumptions

Council makes estimates and assumptions concerning the future. The resulting accounting estimates will, by definition, seldom equal the related actual results. The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year include:

- (i) estimated fair values of investment properties -refer Note 11,
- (ii) estimated fair values of infrastructure, property, plant and equipment refer Note 10,
- (iii) estimated tip remediation provisions refer Note 14,
- (iv) employee benefit provisions refer Note 14.

#### Significant judgements in applying the Council's accounting policies

(v) Impairment of receivables

Council has made a significant judgement about the impairment of a number of its receivables in Note 7.

#### Monies and other assets received by Council

#### (a) The Consolidated Fund

In accordance with the provisions of Section 409(1) of the *Local Government Act 1993 (NSW)*, all money and other assets received by Council is held in the Council's Consolidated Fund unless it is required to be held in the Council's Trust Fund.

#### (b) The Trust Fund

In accordance with the provisions of Section 411 of the *Local Government Act 1993 (NSW)* (as amended), a separate and distinct Trust Fund is maintained to account for all money and other assets received by the Council in trust which must be applied only for the purposes of, or in accordance with the trusts relating to those monies. Trust monies and other assets subject to Council's control have been included in these reports.

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 1. Basis of preparation (continued)

The following Trust monies and other assets are held by Council but are not considered to be under the control of Council and therefore are excluded from these financial statements:

- WCC Trust Account (deposits from sale of land/properties due to unpaid rates)
- Lord Mayor's Relief Fund
- Art Gallery (bequeaths/donations)
- Environment Foundation Gift Trust

A separate statement of monies held in the Trust Fund is available for inspection at the Council office by any person free of charge.

#### **Goods and Services Tax (GST)**

Revenues, expenses and assets are recognised net of the amount of associated GST, unless the GST incurred is not recoverable from the taxation authority. In this case it is recognised as part of the cost of acquisition of the asset or as part of the expense.

Receivables and payables are stated inclusive of the amount of GST receivable or payable. The net amount of GST recoverable from, or payable to, the taxation authority is included with other receivables or payables in the Statement of Financial Position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities which that are recoverable from, or payable to the taxation authority are presented as operating cash flows.

#### New accounting standards and interpretations issued not yet effective

Certain new accounting standards and interpretations have been published that are not mandatory for the current reporting period and which have not been applied.

As at the date of authorisation of these financial statements, Council considers that the standards and interpretations listed below will have an impact upon future published financial statements ranging from additional and / or revised disclosures to actual changes as to how certain transactions and balances are accounted for.

#### Effective for annual reporting periods beginning on or after 1 July 2018

AASB 9 Financial Instruments

This replaces AASB 139 Financial Instruments: Recognition and Measurement, and addresses the classification, measurement and disclosure of financial assets and liabilities.

The standard introduces a new impairment model that requires impairment provisions to be based on expected credit losses, rather than incurred credit losses.

#### Effective for annual reporting periods beginning on or after 1 July 2019

 AASB 15 Revenue from Contracts with Customers, AASB 1058 Income of Not-for-Profit Entities and AASB 2016-8 Amendments to Australian Accounting Standards - Australian Implementation Guidance for Not-for-Profit Entities

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 1. Basis of preparation (continued)

AASB 15 will replace AASB 118 *Revenue*, AASB 111 *Construction Contracts* and a number of Interpretations. AASB 2016-8 provides Australian requirements and guidance for not-for-profit entities in applying AASB 9 and AASB 15, and AASB 1058 will replace AASB 1004 *Contributions*.

Together they contain a comprehensive and robust framework for the recognition, measurement and disclosure of income including revenue from contracts with customers.

While Council is still reviewing the way that income is measured and recognised to identify whether there will be any material impact arising from these standards, these standards may affect the timing of the recognition of some grants and donations.

#### AASB 16 Leases

Council is currently a party to leases that are not recognised in the Statement of Financial Position.

It is likely that some of these leases will need to be included in the Statement of Financial Position when this standard comes into effect.

A lease liability will initially be measured at the present value of the lease payments to be made over the lease term

A corresponding right-of-use asset will also be recognised over the lease term.

Council has not elected to apply any pronouncements before their operative date in these financial statements.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 2(a). Council functions/activities – financial information

| \$ '000                           |                                   | Income, expenses and assets have been directly attributed to the following functions/activities.  Details of these functions/activities are provided in Note 2(b). |                                     |         |   |          |  |        |  |           |
|-----------------------------------|-----------------------------------|--|-------------------------------------|---------|---|----------|--|--------|--|-----------|
| Functions/activities              | Income from continuing operations |  | Expenses from continuing operations |         | Operating result from continuing operations |          | Grants included in income from continuing operations |        | Total assets held<br>(current and non-<br>current) |           |
|                                   | 2018                              | 2017   | 2018                                | 2017    | 2018  | 2017     | 2018   | 2017   | 2018   | 2017      |
| Planning and engagement           | 13,355                            | 9,189  | 26,099                              | 20,498  | (12,744)                                    | (11,309) | 1,369  | 434    | 269,637  | 277,231   |
| Environment                       | 48,375                            | 46,793   | 62,198                              | 60,968  | (13,823)                                    | (14,175) | 1,899  | 1,800  | 354,637  | 354,226   |
| Transport services/infrastructure | 17,113                            | 12,795   | 48,466                              | 46,384  | (31,353)                                    | (33,589) | 14,130   | 9,868  | 457,146  | 398,448   |
| Community services/facilities     | 9,033                             | 9,461  | 32,730                              | 31,679  | (23,697)                                    | (22,218) | 4,758  | 4,736  | 31,089   | 30,897    |
| Recreation and open space         | 12,274                            | 11,939   | 45,762                              | 45,547  | (33,488)                                    | (33,608) | 209  | 35     | 93,734   | 92,541    |
| Regulatory services and safety    | 8,417                             | 8,656  | 18,574                              | 18,238  | (10,157)                                    | (9,582)  | 521  | 666    | 1,641  | 1,675     |
| Governance and internal services  | 188,042                           | 196,235  | 32,181                              | 31,753  | 155,861                                     | 164,482  | 18,832   | 25,828 | 1,357,839  | 1,376,131 |
| Contributed Assets                | 18,167                            | 29,466   | _                                   | _       | 18,167                                      | 29,466   | _  | _      | _  | _         |
| Total functions and activities    | 314,776                           | 324,534  | 266,010                             | 255,067 | 48,766                                      | 69,467   | 41,718   | 43,367 | 2,565,723  | 2,531,149 |

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 2(b). Council functions/activities – component descriptions

#### Details relating to the Council's functions/activities as reported in Note 2(a) are as follows:

#### Planning and engagement

Infrastructure Planning and Support, City Centre Management, Land Use Planning, Public Relations, Economic Development, Strategy and Planning

#### **Environment**

Waste Management, Stormwater Services, Natural Area Management, Environmental Planning and Programs

#### Transport services/infrastructure

Transport Services and Infrastructure works

#### Community services/facilities

Libraries, Cultural Services, Community Facilities, Age and Disability Services, Crematorium and Cemeteries, Community Programs, Youth Services

#### Recreation and open space

Parks and Sports fields, Aquatic Services, Tourist Parks, Leisure Centres, Botanic Gardens

#### Regulatory services and safety

Emergency Management, Development Assessment, Regulatory Control, Public Health

#### **Governance and internal services**

Governance and Administration, Human Resources, Financial Services, Customer Service, Property Services, Information Technology, Internal Services

#### **Contributed Assets**

Contributed assets relate mainly to the handover of transport and stormwater assets from various subdivisions in the West Dapto area.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 3. Income from continuing operations

| \$ '000  | 2018    | 2017    |
|--|---------|---------|
| (a) Rates and annual charges   |         |         |
| Ordinary rates   |         |         |
| Business   | 45,436  | 45,788  |
| Farmland   | 302     | 316     |
| Mining   | 897     | 1,072   |
| Residential  | 108,969 | 105,081 |
| Abandonments (1)   | (94)    | (140)   |
| Total ordinary rates   | 155,510 | 152,117 |
| Special rates  |         |         |
| City centre  | 395     | 418     |
| Mall   | 1,044   | 1,031   |
| Total special rates  | 1,439   | 1,449   |
| <b>Annual charges</b> (pursuant to s.496, s.496A, s.496B, s.501 & s.611) |         |         |
| Domestic waste management services                                       | 32,696  | 29,183  |
| Stormwater management services   | 1,817   | 1,787   |
| Abandonments – annual charges (1)  | (13)    | (6)     |
| Total annual charges   | 34,500  | 30,964  |
| TOTAL RATES AND ANNUAL CHARGES   | 191,449 | 184,530 |

(1) Abandonments refer to amounts owed to Council that have been written off due to the property being exempted of rates, pensioner interest being waived, voluntary Council rebates, postponed rates and voluntary conservation agreements as per the OLG Rating and Revenue Raising Manual 2007.

Council has used 2016 year valuations provided by the NSW Valuer General in calculating its rates.

#### Accounting policy for rates and annual charges

Rates, annual charges, grants and contributions (including developer contributions) are recognised as revenue when the Council obtains control over the assets comprising these receipts. Developer contributions may only be expended for the purposes for which the contributions were required, but the Council may apply contributions according to the priorities established in work schedules.

Control over assets acquired from rates and annual charges is obtained at the commencement of the rating year as it is an enforceable debt linked to the rateable property or, where earlier, upon receipt of the rates.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 3. Income from continuing operations (continued)

| \$ '000  | 2018      | 2017                    |
|--|-----------|-------------------------|
| (b) User charges and fees  |           |                         |
| Specific user charges (per s.502 – specific 'actual use' charges)      |           |                         |
| Waste management services (non-domestic)                               | 11,062    | 13,282                  |
| Total specific user charges  | 11,062    | 13,282                  |
| Other user charges and fees  |           |                         |
| (i) Fees and charges – statutory and regulatory functions (per s.608)  |           |                         |
| Contestable building services  | 334       | 294                     |
| Inspection services  | 507       | 530                     |
| Planning and building regulation                                       | 2,874     | 3,003                   |
| Registration fees  | 252       | 204                     |
| Section 149 certificates (EPA Act)                                     | 587       | 587                     |
| Section 603 certificates (rating certificate)                          | 316       | 305                     |
| Section 611 charges (occupation of land)                               | 187       | 188                     |
| Other  | 45        | 38_                     |
| Total fees and charges – statutory/regulatory                          | 5,102     | 5,149                   |
| (ii) Fees and charges – other (incl. general user charges (per s.608)) |           |                         |
| Additional waste services  | 117       | 108                     |
| Art gallery  | 9         | 12                      |
| Car parking  | 823       | 815                     |
| Credit card payment processing fee                                     | 124       | 150                     |
| Crematorium and cemeteries   | 2,219     | 2,623                   |
| Golf course  | 549       | 519                     |
| Health inspections   | 290       | 287                     |
| Hire charges   | 589       | 580                     |
| Leaseback fees – Council vehicles                                      | 710       | 714                     |
| Library  | 44        | 60                      |
| Marketing  | 39        | 33                      |
| Outdoor dining   | 91        | 131                     |
| Parking meters   | 1,262     | 1,271                   |
| Pre-lodgement meeting fees   | 127       | 98                      |
| Recreation   | 3,984     | 3,985                   |
| Road opening permits   | 271       | 267                     |
| Stallholder fees   | 103       | 84                      |
| Tourist parks  | 6,961     | 6,911                   |
| Tree management requests   | 93<br>150 | 95<br>117               |
| Design review meeting application fees Other                           | 86        | 200                     |
| Total fees and charges – other   | 18,641    |                         |
| TOTAL USER CHARGES AND FEES  | 34,805    | <b>19,060</b><br>37,491 |
| TOTAL USER CHARGES AND FEED  | 34,000    | 37,491                  |

#### Accounting policy for user charges and fees

User charges and fees are recognised as revenue when the service has been provided.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 3. Income from continuing operations (continued)

| \$ '000  | 2018  | 2017  |
|--|-------|-------|
| (c) Interest and investment revenue (including losses)                             |       |       |
| Interest   |       |       |
| <ul> <li>Overdue rates and annual charges (incl. special purpose rates)</li> </ul> | 597   | 597   |
| <ul> <li>Cash and investments</li> </ul>   | 4,435 | 4,658 |
| Fair value adjustments   |       |       |
| - Fair valuation movements in investments (at fair value or held for trading)      | 130   | 654   |
| TOTAL INTEREST AND INVESTMENT REVENUE  | 5,162 | 5,909 |
|  |       |       |
| Interest revenue is attributable to:   |       |       |
| Unrestricted investments/financial assets:   |       |       |
| Overdue rates and annual charges (general fund)                                    | 597   | 597   |
| General Council cash and investments   | 2,566 | 3,406 |
| Restricted investments/funds – external:   |       |       |
| Development contributions  |       |       |
| - Section 7.11   | 580   | 510   |
| Unexpended infrastructure loan   | 226   | 217   |
| Other externally restricted assets   | 1,193 | 1,179 |
| Total interest and investment revenue recognised                                   | 5,162 | 5,909 |

#### Accounting policy for interest and investment revenue

Interest income is recognised using the effective interest rate at the date that interest is earned.

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 3. Income from continuing operations (continued)

| \$ '000   | Notes | 2018   | 2017   |
|---|-------|--------|--------|
| (d) Other revenues                                      |       |        |        |
| Carbon tax rebate                                       |       | _      | 4,174  |
| Diesel rebate   |       | 207    | 209    |
| Energy saving certificates                              |       | _      | 14     |
| Fines   |       | 700    | 749    |
| Fines – parking   |       | 2,336  | 2,500  |
| Insurance claim recoveries                              |       | 302    | 415    |
| Legal fees recovery – rates and charges (extra charges) |       | 271    | 144    |
| Legal settlements                                       |       | 50     | 34     |
| Outgoings reimbursements                                |       | 125    | 136    |
| Reimbursements  |       | 486    | 375    |
| Rental income – investment property                     | 11    | 347    | 339    |
| Rental income – other council properties                |       | 4,400  | 4,313  |
| Sales – general   |       | 709    | 547    |
| Sponsorship and promotional income                      |       | 71     | 54     |
| Other   | _     | 547    | 415    |
| TOTAL OTHER REVENUE                                     |       | 10,551 | 14,418 |

#### Accounting policy for other revenue

Council recognises revenue when the amount of revenue can be reliably measured, it is probable that future economic benefits will flow to the Council and specific criteria have been met for each of the Council's activities as described below. Council bases its estimates on historical results, taking into consideration the type of customer, the type of transaction and the specifics of each arrangement.

Parking fees and fines are recognised as revenue when the service has been provided, or when the penalty has been applied, whichever occurs first.

Rental income is accounted for on a straight-line basis over the lease term.

Sales - general are recognised when physical possession has transferred to the customer which is deemed to be the point of transfer of risks and rewards.

Other income is recorded when the payment is due, the value of the payment is notified, or when the payment is received; whichever occurs first.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 3. Income from continuing operations (continued)

| \$ '000   | 2018<br>Operating | 2017<br>Operating | 2018<br>Capital | 2017<br>Capital |
|---|-------------------|-------------------|-----------------|-----------------|
| \$ 000  | Operating         | Operating         | Сарітаі         | Сарпаі          |
| (e) Grants                                      |                   |                   |                 |                 |
| General purpose (untied)                        |                   |                   |                 |                 |
| Current year allocation                         |                   |                   |                 |                 |
| Financial assistance                            | 18,655            | 26,482            | _               | _               |
| Other   |                   |                   |                 |                 |
| Pensioners' rates subsidies – general component | 1,551             | 1,677             |                 | -               |
| Total general purpose                           | 20,206            | 28,159            | _               | _               |
| Specific purpose                                |                   |                   |                 |                 |
| Pensioners' rates subsidies:                    |                   |                   |                 |                 |
| <ul> <li>Domestic waste management</li> </ul>   | 429               | 463               | _               | _               |
| Arts and culture                                | 82                | 79                | _               | _               |
| Buildings                                       | _                 | _                 | 600             | 7               |
| Community development and support               | 302               | 364               | _               | _               |
| Economic development                            | 289               | 234               | _               | _               |
| Emergency services                              | 439               | 593               | _               | _               |
| Environmental management and enhancement        | 74                | 175               | _               | _               |
| Environmental protection                        | 82                | 73                | _               | _               |
| Floodplain and stormwater management            | 87                | 65                | 620             | _               |
| Footpaths and cycleways                         | _                 | _                 | 454             | 761             |
| HACC community transport                        | 2,591             | 2,518             | _               | _               |
| Heritage and cultural                           | 254               | 18                | 31              | 18              |
| Library   | 480               | 477               | _               | _               |
| LIRS subsidy                                    | 992               | 1,113             | _               | _               |
| Local bus route subsidy                         | 56                | 62                | _               | _               |
| Natural area management                         | 146               | 184               | _               | _               |
| Parks, gardens and sportsfields                 | 60                | _                 | 71              | _               |
| People and learning                             | 36                | 43                | _               | _               |
| Playgrounds                                     | _                 | _                 | 27              | _               |
| Recreation and culture                          | _                 | _                 | 41              | _               |
| Strategic city planning                         | 59                | 97                | _               | _               |
| Street lighting                                 | 684               | 671               | _               | -               |
| Transport (roads to recovery)                   | _                 | _                 | 1,408           | 2,857           |
| Transport (other roads and bridges funding)     | 22                | _                 | 9,517           | 2,126           |
| Voluntary purchase scheme                       | _                 | _                 | 39              | 482             |
| Waste performance improvement                   | 236               | 430               | _               | -               |
| Wollongong multi service outlet                 | 1,304             | 1,298             |                 |                 |
| Total specific purpose                          | 8,704             | 8,957             | 12,808          | 6,251           |
| Total grants                                    | 28,910            | 37,116            | 12,808          | 6,251           |
| Grant revenue is attributable to:               |                   |                   |                 |                 |
| - Commonwealth funding                          | 22,195            | 29,773            | 3,872           | 3,307           |
| - State funding                                 | 6,715             | 7,343             | 8,936           | 2,944           |
| -   | 28,910            | 37,116            | 12,808          | 6,251           |
|   |                   |                   | ,               | -,:             |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 3. Income from continuing operations (continued)

| \$ '000 Notes  | 2018<br>Operating | 2017<br>Operating | 2018<br>Capital | 2017<br>Capital |
|--|-------------------|-------------------|-----------------|-----------------|
| (f) Contributions  |                   |                   |                 |                 |
| Developer contributions:<br>(s7.4 & s7.11 – EP&A Act, s64 of the LGA): |                   |                   |                 |                 |
| Cash contributions   |                   |                   |                 |                 |
| S 7.4 – contributions using planning agreements                        | _                 | _                 | 141             | _               |
| S 7.11 – contributions towards amenities/services                      | _                 | _                 | 3,915           | 1,427           |
| S 7.12 – fixed development consent levies                              | _                 | _                 | 5,066           | 3,872           |
| Other developer contributions – Calderwood                             | _                 | _                 | 9               | 208             |
| Total developer contributions – cash                                   | _                 |                   | 9,131           | 5,507           |
| Non-cash contributions   |                   |                   |                 |                 |
| S 7.12 – fixed development consent levies                              | _                 | _                 | 49              | -               |
| Planning agreements  |                   |                   | 1,433           | 4,867           |
| Total developer contributions – non-cash                               |                   |                   | 1,482           | 4,867           |
| Total developer contributions 25                                       |                   |                   | 10,613          | 10,374          |
| Other contributions:   |                   |                   |                 |                 |
| Cash contributions   |                   |                   |                 |                 |
| Buildings  | _                 | _                 | 282             | 532             |
| Community development and support                                      | 171               | 58                | _               | _               |
| Community services and facilities                                      | 682               | 829               | _               | -               |
| Parks, gardens and sportsfields  | 43                | 79                | 109             | 70              |
| People and learning  | 18                | 36                | _               | _               |
| Pollution minimisation   | 85                | 96                | _               | _               |
| Roads and bridges  | 52                | 46                | 140             | 167             |
| RMS contributions (regional roads, block grant)                        | 1,403             | 1,379             |                 |                 |
| Total other contributions – cash                                       | 2,454             | 2,523             | 531             | 769             |
| Non-cash contributions   |                   |                   |                 |                 |
| Bushfire services  | _                 | _                 | 730             | 28              |
| Dedications – subdivisions (other than by s7.11)                       | _                 | _                 | 15,642          | 24,600          |
| Wollongong City Gallery collection                                     |                   |                   | 313             | _               |
| Total other contributions – non-cash                                   |                   |                   | 16,685          | 24,628          |
| Total other contributions  | 2,454             | 2,523             | 17,216          | 25,397          |
| Total contributions  | 2,454             | 2,523             | 27,829          | 35,771          |
| TOTAL GRANTS AND CONTRIBUTIONS   | 31,364            | 39,639            | 40,637          | 42,022          |
|  |                   |                   |                 |                 |

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 3. Income from continuing operations (continued)

#### (f) Contributions (continued)

#### **Accounting policy for contributions**

Control over grants and contributions is normally obtained upon their receipt (or acquittal) and is valued at the fair value of the granted or contributed asset at the date of transfer.

Where grants or contributions recognised as revenues during the financial year were obtained on condition that they be expended in a particular manner or used over a particular period, and those conditions were un-discharged at reporting date; the unused grant or contribution is disclosed above.

A liability is recognised in respect of revenue that is reciprocal in nature to the extent that the requisite service has not been provided at reporting date.

| \$ '000   | 2018    | 2017    |
|---|---------|---------|
| (g) Unspent grants and contributions  |         |         |
| Certain grants and contributions are obtained by Council on condition that they be spent in a specified manner: |         |         |
| Operating grants  |         |         |
| Unexpended at the close of the previous reporting period  | 2,688   | 2,916   |
| Add: operating grants recognised in the current period but not yet spent  | 1,237   | 1,181   |
| Less: operating grants recognised in a previous reporting period now spent                                      | (1,288) | (1,409) |
| Unexpended and held as restricted assets (operating grants)   | 2,637   | 2,688   |
| Capital grants  |         |         |
| Unexpended at the close of the previous reporting period  | 361     | 1,739   |
| Add: capital grants recognised in the current period but not yet spent  | 59      | 102     |
| Less: capital grants recognised in a previous reporting period now spent  | (342)   | (1,480) |
| Unexpended and held as restricted assets (capital grants)   | 78      | 361     |
| Contributions   |         |         |
| Unexpended at the close of the previous reporting period  | 16,583  | 15,590  |
| Add: contributions recognised in the current period but not yet spent   | 3,799   | 2,382   |
| Less: contributions recognised in a previous reporting period now spent   | (1,392) | (1,389) |
| Unexpended and held as restricted assets (contributions)  | 18,990  | 16,583  |

#### Notes to the Financial Statements

for the year ended 30 June 2018

## Note 4. Expenses from continuing operations

| A 1000   |       | 2212     |          |
|--|-------|----------|----------|
| <u>\$ '000</u>                                 | Notes | 2018     | 2017     |
| (a) Employee benefits and on-costs             |       |          |          |
| Employee leave entitlements (ELE)              |       | 12,815   | 12,508   |
| Salaries and wages                             |       | 93,529   | 89,742   |
| Superannuation                                 |       | 11,617   | 10,985   |
| Change in workers compensation provision       |       | 723      | 155      |
| Workers compensation – self insurance          |       | 1,425    | 2,098    |
| Fringe benefit tax (FBT)                       |       | 114      | 163      |
| Payroll tax                                    |       | 47       | 44       |
| Training costs (other than salaries and wages) |       | 766      | 582      |
| Protective clothing                            |       | 298      | 290      |
| Labour hire                                    |       | 486      | 706      |
| Other  |       | 285      | 193      |
| Total employee costs                           |       | 122,105  | 117,466  |
| Less: capitalised costs                        |       | (14,262) | (14,327) |
| TOTAL EMPLOYEE COSTS EXPENSED                  | 1     | 107,843  | 103,139  |

#### Accounting policy for employee benefits and on-costs

Employee benefit expenses are recorded when the service has been provided by the employee.

#### Retirement benefit obligations

All employees of the Council are entitled to benefits on retirement, disability or death. Council contributes to various defined benefit plans and defined contribution plans on behalf of its employees.

#### Superannuation plans

Contributions to defined contribution plans are recognised as an expense as they become payable. Prepaid contributions are recognised as an asset to the extent that a cash refund or a reduction in the future payments is available.

Council participates in a Defined Benefit Plan under the Local Government Superannuation Scheme, however, presently sufficient information to account for the plan as a defined benefit is not available and therefore Council accounts for its obligations to defined benefit plans on the same basis as its obligations to defined contribution plans, i.e. as an expense when it becomes payable – refer to Note 19 for more information.

#### (b) Borrowing costs

| (i) Interest bearing liability costs                                      |       |       |
|---|-------|-------|
| Interest on loans   | 1,263 | 1,447 |
| Total interest bearing liability costs expensed                           | 1,263 | 1,447 |
| (ii) Other borrowing costs  |       |       |
| Discount adjustments relating to movements in provisions (other than ELE) |       |       |
| <ul> <li>Remediation liabilities</li> </ul>                               | 1,989 | 1,894 |
| Amortisation of discount on interest free (& favourable) loans to council | 567   | 730   |
| Total other borrowing costs   | 2,556 | 2,624 |
| TOTAL BORROWING COSTS EXPENSED  | 3,819 | 4,071 |

#### **Accounting policy for borrowing costs**

Borrowing costs incurred for the construction of any qualifying asset are capitalised during the period of time that is required to complete and prepare the asset for its intended use or sale. Other borrowing costs are expensed.

### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 4. Expenses from continuing operations (continued)

| \$ '000   | 2018     | 2017     |
|---|----------|----------|
| (c) Materials and contracts                                     |          |          |
| Raw materials and consumables                                   | 16,100   | 15,838   |
| Contractor and consultancy costs                                | 78,793   | 70,024   |
| <ul> <li>Waste Contractor</li> </ul>                            | 16,618   | 16,276   |
| <ul> <li>Road Works Contractor</li> </ul>                       | 5,789    | 2,187    |
| <ul> <li>Building Contractor</li> </ul>                         | 1,906    | 2,654    |
| <ul><li>Parks Contractor</li></ul>                              | 1,817    | 1,745    |
| - Cleaning Contractor   | 957      | 1,082    |
| <ul><li>Security Contractor</li></ul>                           | 1,145    | 981      |
| <ul> <li>Software Maintenance and Support Contractor</li> </ul> | 1,825    | 1,802    |
| - Internal audit  | 149      | 155      |
| Auditors remuneration (1)                                       | 141      | 139      |
| Legal expenses:   |          |          |
| <ul> <li>Planning and development</li> </ul>                    | 6        | _        |
| - Other   | 959      | 512      |
| Operating leases:   |          |          |
| - Minimum lease payments  | 335      | 100      |
| Total materials and contracts                                   | 126,540  | 113,495  |
| Less: capitalised costs   | (72,831) | (66,463) |
| TOTAL MATERIALS AND CONTRACTS                                   | 53,709   | 47,032   |

#### **Operating leases**

Leases in which a significant portion of the risks and rewards of ownership are not transferred to Council as lessee are classified as operating leases. Payments made under operating leases (net of any incentives received from the lessor) are charged to the income statement on a straight-line basis over the period of the lease.

#### 1. Auditor remuneration

During the year the following fees were paid or payable for services provided by the auditor of Council, related practices and non-related audit firms.

#### Auditors of the Council - NSW Auditor-General:

| (i) Audit and other assurance services                    |     |     |
|---|-----|-----|
| Audit and review of financial statements                  | 133 | 79  |
| Remuneration for audit and other assurance services       | 133 | 79  |
| Total Auditor-General remuneration                        | 133 | 79  |
| Non NSW Auditor-General audit firms:                      |     |     |
| (i) Audit and other assurance services                    |     |     |
| Audit and review of financial statements                  | _   | 57  |
| Other audit and assurance services                        | 8   | 3   |
| Remuneration for audit and other assurance services       | 8   | 60  |
| Total remuneration of non NSW Auditor-General audit firms | 8   | 60  |
| Total Auditor remuneration                                | 141 | 139 |
|   |     |     |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 4. Expenses from continuing operations (continued)

| Depreciation, amortisation and impairment         Depreciation and amortisation         Plant and equipment       4,301       4,424         Office equipment       695       750         Furniture and fittings       172       116         Infrastructure:       -       -         - Bridges       1,918       1,939         - Buildings – non-specialised       5,377       5,173         - Buildings – specialised       5,681       5,558         - Footpaths       3,818       3,881         - Other open space/recreational assets       3,448       3,401         - Other structures       597       603         - Roads       20,224       21,780         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       1,073       1,063         - Uther open space/recreational assets:       1,073       1,063         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       1,073       1,063         - Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets: <th>\$ '000 N</th> <th>otes</th> <th>2018</th> <th>2017</th> | \$ '000 N  | otes      | 2018   | 2017   |
|--|--|-----------|--------|--------|
| Plant and equipment       4,301       4,424         Office equipment       695       750         Furniture and fittings       172       116         Infrastructure:       1,918       1,939         Bridges       1,918       1,939         Buildings – non-specialised       5,377       5,173         Buildings – specialised       5,681       5,558         Footpaths       3,818       3,881         - Footpaths       3,448       3,401         - Other open space/recreational assets       3,448       3,401         - Other structures       597       603         - Roads       20,224       21,780         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       1,073       1,063         - Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       10 & 14       220       220         Intangible assets       10 & 14       220       220         Intangible assets       12       394       600         TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT       TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT   | (d) Depreciation, amortisation and impairment            |           |        |        |
| Office equipment         695         750           Furniture and fittings         172         116           Infrastructure:         1,918         1,939           Bridges         1,918         1,939           Buildings – non-specialised         5,377         5,173           Buildings – specialised         5,681         5,558           – Footpaths         3,818         3,881           – Other open space/recreational assets         3,448         3,401           – Other structures         597         603           – Roads         20,224         21,780           – Stormwater drainage         10,165         9,879           – Swimming pools         475         463           Other assets:         1,073         1,063           – Library books         1,073         1,063           – Other         1,509         1,421           Reinstatement, rehabilitation and restoration assets:         10 & 14         220         220           Intangible assets         10 & 14         220         220           Intangible assets         12         394         600           TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT         60,067         61,271                     | Depreciation and amortisation                            |           |        |        |
| Furniture and fittings       172       116         Infrastructure:       1,918       1,939         Bridges       1,918       1,939         Buildings – non-specialised       5,377       5,173         Buildings – specialised       5,681       5,558         Footpaths       3,818       3,881         Other open space/recreational assets       3,448       3,401         Other structures       597       603         Roads       20,224       21,780         Stormwater drainage       10,165       9,879         Swimming pools       475       463         Other assets:       1,073       1,063         Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       10 & 14       220       220         Intangible assets       10 & 14       220       220         Intangible assets       12       394       600         TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT       60,067       61,271  | Plant and equipment                                      |           | 4,301  | 4,424  |
| Infrastructure:         1,918         1,939           Bridges         5,377         5,173           Buildings – non-specialised         5,681         5,558           Footpaths         3,818         3,881           Other open space/recreational assets         3,448         3,401           Other structures         597         603           Roads         20,224         21,780           Stormwater drainage         10,165         9,879           Swimming pools         475         463           Other assets:         1,073         1,063           Other         1,509         1,421           Reinstatement, rehabilitation and restoration assets:         10 & 14         220         220           Intangible assets         10 & 14         220         220           Intangible assets         12         394         600           TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT         60,067         61,271   | Office equipment   |           | 695    | 750    |
| Bridges         1,918         1,939           Buildings – non-specialised         5,377         5,173           Buildings – specialised         5,681         5,558           Footpaths         3,818         3,881           Other open space/recreational assets         3,448         3,401           Other structures         597         603           Roads         20,224         21,780           Stormwater drainage         10,165         9,879           Swimming pools         475         463           Other assets:         - Library books         1,073         1,063           Other         1,509         1,421           Reinstatement, rehabilitation and restoration assets:         - Tip assets         20         220           Intangible assets         10 & 14         220         220           Intangible assets         12         394         600           TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT         60,067         61,271   | Furniture and fittings                                   |           | 172    | 116    |
| Buildings – non-specialised       5,377       5,173         Buildings – specialised       5,681       5,558         Footpaths       3,818       3,881         Other open space/recreational assets       3,448       3,401         Other structures       597       603         Roads       20,224       21,780         Stormwater drainage       10,165       9,879         Swimming pools       475       463         Other assets:       1,073       1,063         Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       10 & 14       220       220         Intangible assets       12       394       600         Total depreciation and amortisation costs       60,067       61,271   | Infrastructure:  |           |        |        |
| - Buildings – specialised       5,681       5,558         - Footpaths       3,818       3,881         - Other open space/recreational assets       3,448       3,401         - Other structures       597       603         - Roads       20,224       21,780         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       1,073       1,063         - Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       10 & 14       220       220         Intangible assets       10       394       600         Total depreciation and amortisation costs       60,067       61,271   | – Bridges  |           | 1,918  | 1,939  |
| - Footpaths       3,818       3,881         - Other open space/recreational assets       3,448       3,401         - Other structures       597       603         - Roads       20,224       21,780         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       1,073       1,063         - Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       10 & 14       220       220         Intangible assets       10 & 14       220       220         Total depreciation and amortisation costs       60,067       61,271  | <ul> <li>Buildings – non-specialised</li> </ul>          |           | 5,377  | 5,173  |
| Other open space/recreational assets       3,448       3,401         Other structures       597       603         Roads       20,224       21,780         Stormwater drainage       10,165       9,879         Swimming pools       475       463         Other assets:       1,073       1,063         Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       10 & 14       220       220         Intangible assets       10 & 14       220       220         Total depreciation and amortisation costs       60,067       61,271  | <ul><li>Buildings – specialised</li></ul>                |           | 5,681  | 5,558  |
| - Other structures       597       603         - Roads       20,224       21,780         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       -       1,073       1,063         - Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       -       -       220         Intangible assets       10 & 14       220       220         Intangible assets       12       394       600         Total depreciation and amortisation costs       60,067       61,271  | <ul><li>Footpaths</li></ul>                              |           | 3,818  | 3,881  |
| - Roads       20,224       21,780         - Stormwater drainage       10,165       9,879         - Swimming pools       475       463         Other assets:       - Library books       1,073       1,063         - Other       1,509       1,421         Reinstatement, rehabilitation and restoration assets:       - Tip assets       220       220         Intangible assets       12       394       600         Total depreciation and amortisation costs       60,067       61,271  | <ul> <li>Other open space/recreational assets</li> </ul> |           | 3,448  | 3,401  |
| - Stormwater drainage - Swimming pools Other assets: - Library books - Other - Cother - Cother - Cother - Tip assets - Tip assets - Tip assets - Total depreciation and amortisation costs - Total DEPRECIATION, AMORTISATION AND IMPAIRMENT   | <ul> <li>Other structures</li> </ul>                     |           | 597    | 603    |
| - Swimming pools Other assets: - Library books - Other Other Tip assets - Tip assets - Total depreciation and amortisation costs - TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT  463  463  463  465  463  465  463  1,073 1,063 1,509 1,421  10 & 14 220 220 220 220 220 60,067 61,271  | - Roads  |           | 20,224 | 21,780 |
| Other assets:  - Library books - Other - Other - Other - Tip assets - Tip assets - Tip assets - Total depreciation and amortisation costs - Total DEPRECIATION, AMORTISATION AND IMPAIRMENT  1,073 1,063 1,063 1,509 1,421 220 220 220 220 10 8 14 220 394 600 60,067 61,271   | <ul> <li>Stormwater drainage</li> </ul>                  |           | 10,165 | 9,879  |
| - Library books 1,073 1,063 - Other 1,509 1,421 Reinstatement, rehabilitation and restoration assets: - Tip assets 10 & 14 220 220 Intangible assets 12 394 600 Total depreciation and amortisation costs 60,067 61,271  | <ul> <li>Swimming pools</li> </ul>                       |           | 475    | 463    |
| - Other Reinstatement, rehabilitation and restoration assets: - Tip assets Intangible assets Total depreciation and amortisation costs  10 & 14  | Other assets:  |           |        |        |
| Reinstatement, rehabilitation and restoration assets:  - Tip assets 10 & 14 220 220 Intangible assets 12 394 600 Total depreciation and amortisation costs 60,067 61,271  TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT  | <ul> <li>Library books</li> </ul>                        |           | 1,073  | 1,063  |
| - Tip assets 10 & 14 220 220 Intangible assets 12 394 600 Total depreciation and amortisation costs 60,067 61,271  | - Other  |           | 1,509  | 1,421  |
| Intangible assets Total depreciation and amortisation costs  12 394 600 60,067 61,271  TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT   | Reinstatement, rehabilitation and restoration assets:    |           |        |        |
| Total depreciation and amortisation costs 60,067 61,271  TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT   | - Tip assets   | & 14      | 220    | 220    |
| TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT  | Intangible assets  | 12        | 394    | 600    |
| ·  | Total depreciation and amortisation costs                |           | 60,067 | 61,271 |
| ·  |  |           |        |        |
| <u>COSTS EXPENSED</u> <u>60,067</u> <u>61,271</u>  | ·  | <u>IT</u> |        |        |
|  | COSTS EXPENSED   |           | 60,067 | 61,271 |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 4. Expenses from continuing operations (continued)

#### (d) Depreciation, amortisation and impairment (continued)

#### Accounting policy for depreciation, amortisation and impairment expenses

#### **Depreciation and amortisation**

Depreciation and amortisation are calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives. Useful lives are included in Note 10 for IPPE assets and Note 12 for intangible assets.

#### Impairment of non-financial assets

Intangible assets that have an indefinite useful life or are not yet available for use are not subject to amortisation and are tested annually for impairment, or more frequently if events or changes in circumstances indicate that they might be impaired. Other assets are tested for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use.

For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash inflows that are largely independent of the cash inflows from other assets or groups of assets (cash-generating units). Non-financial assets that suffered an impairment are reviewed for possible reversal of the impairment at each reporting date.

Impairment losses for revalued assets are firstly offset against the amount in the revaluation surplus for the class of asset, with only the excess to be recognised in the Income Statement.

#### Impairment of financial assets

Council assesses at the end of each reporting period whether there is objective evidence that a financial asset or group of financial assets is impaired. A financial asset or a group of financial assets is impaired and impairment losses are incurred only if there is objective evidence of impairment as a result of one or more events that occurred after the initial recognition of the asset (a 'loss event'), and that loss event (or events) has an impact on the estimated future cash flows of the financial asset or group of financial assets that can be reliably estimated.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 4. Expenses from continuing operations (continued)

| \$ '000   | 2018   | 2017   |
|---|--------|--------|
| (e) Other expenses  |        |        |
| Advertising   | 309    | 284    |
| Bad and doubtful debts  | (74)   | 65     |
| Bank charges  | 497    | 455    |
| Contributions/levies to other levels of government                                |        |        |
| <ul> <li>Emergency services levy (includes FRNSW, SES, and RFS levies)</li> </ul> | 336    | 377    |
| <ul> <li>NSW fire brigade levy</li> </ul>   | 2,806  | 2,701  |
| – NSW rural fire service levy   | 494    | 481    |
| – Waste and environment levy  | 15,297 | 15,453 |
| Councillor expenses – mayoral fee   | 95     | 82     |
| Councillor expenses – councillors' fees   | 387    | 367    |
| Councillors' expenses (incl. mayor) – other (excluding fees above)                | 106    | 59     |
| Donations, contributions and assistance to other organisations (Section 356)      |        |        |
| City Centre management  | 5      | 361    |
| - Illawarra Institute of Sport  | 35     | 35     |
| - Illawarra Joint Project Organisation  | 53     | 51     |
| Illawarra Performing Arts Centre  | 690    | 673    |
| <ul> <li>Illawarra Regional Information Service</li> </ul>                        | 88     | 91     |
| <ul> <li>Illawarra Surf Life Saving</li> </ul>                                    | 53     | 52     |
| <ul> <li>Neighbourhood youth program</li> </ul>                                   | 129    | 152    |
| <ul> <li>Sponsorship fund</li> </ul>  | 53     | 51     |
| – Tourism   | 1,396  | 1,010  |
| - Other   | 420    | 649    |
| Elections   | 966    | _      |
| Insurance   | 2,659  | 2,747  |
| Light, electricity and heating  | 1,937  | 2,004  |
| Membership fees   | 191    | 205    |
| Postage   | 466    | 435    |
| Provision for self insurance claims   | 140    | 150    |
| Rental agreements   | 37     | 268    |
| Royalty payments  | 336    | 334    |
| Sewerage charges  | 225    | 290    |
| Street lighting   | 3,116  | 3,023  |
| Telephone and communications  | 754    | 547    |
| Valuation fees  | 437    | 409    |
| Volunteer reimbursements  | 280    | 299    |
| Water rates   | 975    | 807    |
| Other   | 4,539  | 930    |
| Total other expenses  | 40,233 | 35,897 |
| Less: capitalised costs   | (22)   | (303)  |
| TOTAL OTHER EXPENSES  | 40,211 | 35,594 |

#### **Accounting policy for other expenses**

Other expenses are recorded on an accruals basis as the Council receives the goods or services.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 5. Gains or losses from the disposal of assets

| \$ '000  | Notes | 2018     | 2017     |
|--|-------|----------|----------|
| Property (excl. investment property)                                 | 10    |          |          |
| Proceeds from disposal – property                                    | 10    | 52       | 1,861    |
| Less: carrying amount of property assets sold/written off            |       | (27)     | (1,005)  |
| Net gain/(loss) on disposal  |       | 25       | 856      |
| Plant and equipment  | 10    |          |          |
| Proceeds from disposal – plant and equipment                         |       | 1,621    | 1,378    |
| Less: carrying amount of plant and equipment assets sold/written off | _     | (1,243)  | (1,583)  |
| Net gain/(loss) on disposal  | _     | 378      | (205)    |
| Infrastructure   | 10    |          |          |
| Proceeds from disposal – infrastructure                              |       | _        | _        |
| Less: carrying amount of infrastructure assets sold/written off      |       | (3,633)  | (4,611)  |
| Net gain/(loss) on disposal  | _     | (3,633)  | (4,611)  |
| Financial assets   | 6     |          |          |
| Proceeds from disposal/redemptions/maturities – financial assets     |       | 67,557   | 69,530   |
| Less: carrying amount of financial assets sold/redeemed/matured      |       | (67,557) | (69,530) |
| Net gain/(loss) on disposal  | _     |          | _        |
| Non-current assets classified as 'held for sale'                     | 9     |          |          |
| Proceeds from disposal – non-current assets 'held for sale'          |       | 9,250    | _        |
| Less: carrying amount of 'held for sale' assets sold/written off     | _     | (6,381)  | _        |
| Net gain/(loss) on disposal  | _     | 2,869    | _        |
| NET GAIN/(LOSS) ON DISPOSAL OF ASSETS                                | _     | (361)    | (3,960)  |

#### Accounting policy for disposal of assets

The gain or loss on sale of an asset is determined when control of the asset has irrevocably passed to the buyer and the asset is derecognised.

### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 6(a). Cash and cash equivalent assets

| \$ '000                            | 2018   | 2017   |
|------------------------------------|--------|--------|
| Cash and cash equivalents          |        |        |
| Cash on hand and at bank           | 1,390  | 887    |
| Cash-equivalent assets             |        |        |
| <ul><li>Deposits at call</li></ul> | 4,796  | 7,626  |
| <ul><li>– Managed funds</li></ul>  | 20,305 | 15,021 |
| Total cash and cash equivalents    | 26,491 | 23,534 |

#### Accounting policy for cash and cash equivalents

For Statement of Cash Flow presentation purposes, cash and cash equivalents includes cash on hand; deposits held at call with financial institutions; other short-term, highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value; and bank overdrafts. Bank overdrafts are shown within borrowings in current liabilities on the Statement of Financial Position.

# Note 6(b). Investments

|   | 2018    | 2018        | 2017    | 2017        |
|---|---------|-------------|---------|-------------|
| \$ '000   | Current | Non-current | Current | Non-current |
|   |         |             |         |             |
| Investments   |         |             |         |             |
| a. 'At fair value through the profit and loss'      |         |             |         |             |
| - 'Designated at fair value on initial recognition' | 43,162  | _           | 43,428  | _           |
| <b>b.</b> 'Held-to-maturity'                        | 66,000  | 22,115      | 76,030  | 24,585      |
| Total investments                                   | 109,162 | 22,115      | 119,458 | 24,585      |
| Financial assets at fair value through the          |         |             |         |             |
| profit and loss                                     | 0.445   |             | 4.000   |             |
| Managed funds                                       | 2,115   | _           | 1,928   | _           |
| NCD's, FRN's (with maturities > 3 months)           | 39,374  | _           | 35,868  | _           |
| Mortgage backed securities                          | 1,673   | _           | 1,714   | _           |
| Other long term financial assets                    |         |             | 3,918   |             |
| Total   | 43,162  |             | 43,428  |             |
| Held to maturity investments                        |         |             |         |             |
| Long term deposits                                  | 66,000  | 22,115      | 76,030  | 24,585      |
| Total   | 66,000  | 22,115      | 76,030  | 24,585      |

#### Notes to the Financial Statements

for the year ended 30 June 2018

Note 6(b). Investments (continued)

#### **Accounting policy for investments**

#### Classification

Council classifies its financial assets in the following categories: financial assets at fair value through profit or loss; loans and receivables; held-to-maturity investments; and available-for-sale financial assets. The classification depends on the purpose for which the investments were acquired. Management determines the classification of its investments at initial recognition and, in the case of assets classified as held-to-maturity, re-evaluates this designation at each reporting date.

#### (a) Financial assets at fair value through profit or loss

Financial assets at fair value through profit or loss are financial assets held for trading. A financial asset is classified in this category if acquired principally for the purpose of selling in the short-term. Assets in this category are held at fair value with changes in value taken through the profit or loss at each reporting period.

#### (b) Held-to-maturity investments

Held-to-maturity investments are non-derivative financial assets with fixed or determinable payments and fixed maturities that Council's management has the positive intention and ability to hold to maturity. Assets in this category are measured at amortised cost.

#### (c) Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. They are included in current assets, except for those with maturities greater than 12 months after the reporting date which are classified as non-current assets. Loans and receivables are included in other receivables and receivables (Note 7) in the Statement of Financial Position. Receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method, less provision for impairment. Receivables are generally due for settlement within 30 days.

Cash flows relating to short-term receivables are not discounted if the effect of discounting is immaterial.

#### (d) Available-for-sale financial assets

Available-for-sale financial assets are non-derivatives that are either designated in this category or not classified in any of the other categories. Investments are designated as available-for-sale if they do not have fixed maturities and fixed or determinable payments and management intends to hold them for the medium to long term. Assets in this category are held at fair value with changes in fair value taken to other comprehensive income.

#### Recognition and de-recognition

Regular purchases and sales of financial assets are recognised on trade-date: the date on which Council commits to purchase or sell the asset. Investments are initially recognised at fair value plus transaction costs for all financial assets not carried at fair value through profit or loss. Financial assets carried at fair value through profit or loss are initially recognised at fair value and transaction costs are expensed in the income statement. Investments are derecognised when the rights to receive cash flows from the financial assets have expired or have been transferred and Council has transferred substantially all the risks and rewards of ownership.

When securities classified as available-for-sale are sold, the accumulated fair value adjustments recognised in equity are included in the income statement as gains and losses from investment securities.

#### Impairment of available for sale investments

In the case of equity investments classified as available-for-sale, a significant or prolonged decline in the fair value of the security below its cost, is considered an indicator that the asset is impaired.

### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 6(c). Restricted cash, cash equivalents and investments – details

|  | 2018    | 2018        | 2017    | 2017        |
|--|---------|-------------|---------|-------------|
| \$ '000                                      | Current | Non-current | Current | Non-current |
| Total analy analy agriculants                |         |             |         |             |
| Total cash, cash equivalents and investments | 135,653 | 22,115      | 142,992 | 24,585      |
| and investments                              | 133,033 | 22,113      | 142,992 | 24,303      |
| attributable to:                             |         |             |         |             |
| External restrictions (refer below)          | 52,077  | 22,115      | 51,203  | 24,585      |
| Internal restrictions (refer below)          | 68,129  | _           | 57,379  | _           |
| Unrestricted                                 | 15,447  |             | 34,410  | _           |
|  | 135,653 | 22,115      | 142,992 | 24,585      |
|  |         |             |         |             |
| \$ '000                                      |         |             | 2018    | 2017        |
| Details of restrictions                      |         |             |         |             |
| External restrictions – other                |         |             |         |             |

| Dotallo di rodillollollo                    |     |         |        |
|---|-----|---------|--------|
| External restrictions – other               |     |         |        |
| Developer contributions – general           | (A) | 18,961  | 16,367 |
| RMS contributions                           | (B) | 29      | 216    |
| Specific purpose unexpended grants          | (C) | 2,715   | 3,049  |
| Domestic waste management                   | (D) | 12,813  | 11,114 |
| Stormwater management                       | (D) | 1,265   | 1,423  |
| Unexpended loan                             | (E) | 7,019   | 7,424  |
| Private contributions                       |     | 6,064   | 4,905  |
| Carbon price                                |     | _       | 891    |
| Special rates levy – Wollongong mall        |     | 164     | 228    |
| Special rates levy – city centre            |     | (42)    | 28     |
| Local infrastructure renewal scheme round 3 | (F) | 14,721  | 19,973 |
| West Dapto home deposits issued             |     | 85      | 85     |
| West Dapto home deposit assistance program  |     | 10,398_ | 10,085 |
| External restrictions – other               |     | 74,192  | 75,788 |
| Total external restrictions                 |     | 74,192  | 75,788 |

- **A** Development contributions which are not yet expended for the provision of services and amenities in accordance with contributions plans.
- **B** RMS contributions which are not yet expended for the provision of services and amenities in accordance with those contributions.
- **C** Grants which are not yet expended for the purposes for which the grants were obtained.
- **D** Domestic Waste Management and other special rates/levies/charges are externally restricted assets and must be applied for the purposes for which they were raised.
- **E** State Government interest free loan to be administered on infrastructure as part of the West Dapto development.
- **F** State Government subsidised loans to be administered on infrastructure projects over the Local Government area.

### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 6(c). Restricted cash, cash equivalents and investments - details (continued)

| \$ '000                                | 2018    | 2017    |
|--|---------|---------|
|  |         |         |
| Internal restrictions                  |         |         |
| Car parking strategy                   | 1,061   | 1,124   |
| Property                               | _       | 3,912   |
| Darcy Wentworth Park                   | 171     | 170     |
| Maccabe Park development               | 1,140   | 991     |
| Sports Priority Program                | 642     | 362     |
| Telecommunications Reserve             | _       | 193     |
| Waste Disposal Facility                | 2,165   | 5,915   |
| West Dapto Development                 | 4,759   | 501     |
| Strategic Projects                     | 49,404  | 30,175  |
| Property Investment Fund               | 8,276   | 8,266   |
| Southern Phone natural areas           | 266     | 366     |
| Future Programs                        | _       | 5,239   |
| Lake Illawarra Estuary Management Fund | 245     | 165     |
| Total internal restrictions            | 68,129  | 57,379  |
| TOTAL RESTRICTIONS                     | 142,321 | 133,167 |

- A On 3rd April 2018 Council resolved to consolidate the following internal restrictions:
  - The Future programs restriction be absorbed into the Strategic Projects restriction.
  - The Telecommunications Revenue restriction be absorbed into the Sports Priority Program restriction.
  - The Property restrictions be absorbed into the West Dapto Development restriction.

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 7. Receivables

|  | 20      | 18          | 2017    |             |  |
|--|---------|-------------|---------|-------------|--|
| \$ '000                                      | Current | Non-current | Current | Non-current |  |
| Durmana                                      |         |             |         |             |  |
| Purpose                                      |         |             |         |             |  |
| Rates and annual charges                     | 8,035   | _           | 10,037  | _           |  |
| Interest and extra charges                   | 1,459   | _           | 1,374   | _           |  |
| User charges and fees                        | 4,688   | _           | 3,552   | _           |  |
| Accrued revenues                             |         |             |         |             |  |
| <ul> <li>Interest on investments</li> </ul>  | 886     | _           | 1,365   | _           |  |
| <ul> <li>Other income accruals</li> </ul>    | 2,004   | _           | 2,370   | _           |  |
| Government grants and subsidies              | 8,492   | _           | 3,094   | _           |  |
| Net GST receivable                           | 1,701   |             | 2,090   |             |  |
| Total  | 27,265  |             | 23,882  |             |  |
| Less: provision for impairment               |         |             |         |             |  |
| User charges and fees                        | (229)   | _           | (351)   | _           |  |
| Total provision for impairment – receivables | (229)   | _           | (351)   | _           |  |
|  | 27,036  |             | 23,531  |             |  |

| Movement in provision for impairment of receivables                        | 2018 | 2017  |
|--|------|-------|
| Balance at the beginning of the year                                       | 351  | 602   |
| <ul> <li>amounts already provided for and written off this year</li> </ul> | (33) | (202) |
| - previous impairment losses reversed                                      | (89) | (49)  |
| Balance at the end of the year   | 229  | 351   |

#### **Accounting policy for receivables**

#### Recognition and measurement

Receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. They are included in current assets as other receivables and receivables (Note 7) in the Statement of Financial Position.

Receivables are recognised initially at fair value and subsequently assessed for impairment. Receivables are generally due for settlement within 30 days.

Cash flows relating to short-term receivables are not discounted due to the short settlement period.

#### **Impairment**

Where impairment of receivables occurs the carrying amount of the asset is reduced and the amount is recognised in the profit or loss.

Collectability of receivables is reviewed on an on-going basis. A provision for impairment of receivables account is used to recognise debtors balances that are unlikely to be collected under Council's Debt Recovery and Hardship Assistance Policy. When a receivable for which an impairment allowance has been recognised becomes uncollectable, in a subsequent period it is written off against the impairment provision account. Subsequent recoveries of amounts previously written off result in the reversal of write-off transactions.

#### Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 8. Inventories and other assets

|   | 20       | 18                   | 2017     |                      |  |
|---|----------|----------------------|----------|----------------------|--|
| \$ '000   | Current  | Non-current          | Current  | Non-current          |  |
| (a) Inventories   |          |                      |          |                      |  |
| (i) Inventories at cost   |          |                      |          |                      |  |
| Real estate for resale (refer below) Stores and materials                           | -<br>306 | 5,835<br>—           | -<br>298 | 5,791<br>—           |  |
| Total inventories at cost   | 306      | 5,835                | 298      | 5,791                |  |
| TOTAL INVENTORIES   | 306      | 5,835                | 298      | 5,791                |  |
| (ii) Other disclosures  |          |                      |          |                      |  |
| (a) Details for real estate development Residential                                 | _        | 5,835                | _        | 5,791                |  |
| Total real estate for resale  | _        | 5,835                | _        | 5,791                |  |
| Represented by: Acquisition costs Development costs Total real estate for resale    |          | 5,791<br>44<br>5,835 |          | 5,734<br>57<br>5,791 |  |
| Movements: Real estate assets at beginning of the year  – Purchases and other costs |          | 5,791<br>44          |          | 5,734<br>57          |  |
| Total real estate for resale  | _        | 5,835                | _        | 5,791                |  |
| (b) Other assets  |          |                      |          |                      |  |
| Prepayments TOTAL OTHER ASSETS  | 10,666   |                      | 10,680   |                      |  |

#### **Externally restricted assets**

There are no restrictions applicable to the above assets.

#### **Accounting policy**

#### Raw materials and stores, work in progress and finished goods

Raw materials and stores, work in progress and finished goods are stated at the lower of cost and net realisable value. Costs are assigned to individual items of inventory on basis of weighted average costs. Costs of purchased inventory are determined after deducting rebates and discounts. Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

#### Inventory held for distribution

Inventory held for distribution is held at cost, adjusted where applicable for any loss of service potential.

#### Land held for resale/capitalisation of borrowing costs

Land held for resale is stated at the lower of cost and net realisable value. Cost is assigned by specific identification and includes the cost of acquisition, and development and borrowing costs during development. When development is completed borrowing costs and other holding charges are expensed as incurred.

Borrowing costs included in the cost of land held for resale, are those costs that would have been avoided if the expenditure on the acquisition and development of the land had not been made. Borrowing costs incurred while active development is interrupted for extended periods, are recognised as expenses.

#### Notes to the Financial Statements

for the year ended 30 June 2018

### Note 9. Non-current assets classified as held for sale (and disposal groups)

| \$ '000   | 2018<br>Current | 2018<br>Non-current | 2017<br>Current | 2017<br>Non-current |
|---|-----------------|---------------------|-----------------|---------------------|
| (i) Non-current assets and disposal group a   | ssets           |                     |                 |                     |
| Non-current assets 'held for sale'  |                 |                     |                 |                     |
| Land  |                 |                     | 6,381           |                     |
| Total non-current assets 'held for sale'  | _               |                     | 6,381           |                     |
| TOTAL NON-CURRENT ASSETS  |                 |                     |                 |                     |
| CLASSIFIED AS 'HELD FOR SALE'   |                 |                     | 6,381           |                     |
|   |                 |                     |                 |                     |
| \$ '000   |                 |                     | 2018            | 2017                |
| (ii) Reconciliation of non-current assets<br>'held for sale'  |                 |                     |                 |                     |
|   |                 |                     |                 |                     |
| Opening balance   |                 |                     | 6,381           |                     |
| Opening balance Balance still unsold after 12 months:   |                 |                     | 6,381<br>6,381  |                     |
|   |                 |                     |                 |                     |
| Balance still unsold after 12 months:   |                 |                     |                 | 6,381               |
| Balance still unsold after 12 months: Plus new transfers in:  |                 |                     |                 | 6,381               |
| Balance still unsold after 12 months: Plus new transfers in:  – Assets 'held for sale'  |                 |                     |                 |                     |
| Balance still unsold after 12 months: Plus new transfers in:  - Assets 'held for sale' Less: carrying value of assets/operations sold |                 |                     | 6,381           | 6,381               |

#### Accounting policy for non-current assets classified as held for sale

Non-current assets (or disposal groups) are classified as held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. They are measured at the lower of their carrying amount and fair value less costs to sell, except for assets such as deferred tax assets; assets arising from employee benefits; financial assets; and investment property that are carried at fair value.

An impairment loss is recognised for any initial or subsequent write-down of the asset (or disposal group) to fair value less costs to sell. A gain is recognised for any subsequent increases in fair value less costs to sell of an asset (or disposal group), but not in excess of any cumulative impairment loss previously recognised. A gain or loss not previously recognised by the date of the sale of the non-current asset (or disposal group) is recognised at the date of de-recognition.

Non-current assets (including those that are part of a disposal group) are not depreciated or amortised while they are classified as held for sale.

# Notes to the Financial Statements for the year ended 30 June 2018

# Note 10(a). Infrastructure, property, plant and equipment

| Asset class   |                             |   |                           |                    |                         | Α                                 | sset moveme          | nts during t     | he reporting pe                      | eriod               |                                  |                                  |                             |   |                           |
|---|-----------------------------|---|---------------------------|--------------------|-------------------------|-----------------------------------|----------------------|------------------|--------------------------------------|---------------------|----------------------------------|----------------------------------|-----------------------------|---|---------------------------|
|   |                             | as at 30/6/2017                         |                           |                    |                         |                                   |                      |                  |                                      |                     | Revaluation                      | Revaluation                      |                             | as at 30/6/2018                         |                           |
| \$ '000   | Gross<br>carrying<br>amount | Accumulated depreciation and impairment | Net<br>carrying<br>amount | Additions renewals | Additions<br>new assets | Carrying<br>value<br>of disposals | Depreciation expense | WIP<br>transfers | Waste<br>Remediation<br>reassessment | Transfer to expense | decrements<br>to equity<br>(ARR) | increments<br>to equity<br>(ARR) | Gross<br>carrying<br>amount | Accumulated depreciation and impairment | Net<br>carrying<br>amount |
| Capital work in progress  | 89,997                      | _                                       | 89,997                    | 36,005             | 22,601                  | _                                 | _                    | (45,912)         | _                                    | (3,617)             | _                                | _                                | 99,074                      | _                                       | 99,074                    |
| Plant and equipment   | 41,808                      | 20,284                                  | 21,524                    | 6,370              | _                       | (1,243)                           | (4,301)              | _                | _                                    | _                   | _                                | -                                | 43,048                      | 20,698                                  | 22,350                    |
| Office equipment  | 6,120                       | 3,060                                   | 3,060                     | 1,380              | _                       |                                   | (695)                | _                | _                                    | _                   | _                                | -                                | 7,500                       | 3,755                                   | 3,745                     |
| Furniture and fittings  | 2,405                       | 927                                     | 1,478                     | 561                | _                       | _                                 | (172)                | _                | _                                    | _                   | _                                | -                                | 2,404                       | 537                                     | 1,867                     |
| Land:   |                             |   |                           |                    |                         |                                   |                      |                  |                                      |                     |                                  |                                  |                             |   |                           |
| <ul> <li>Operational land</li> </ul>                                  | 169,578                     | _                                       | 169,578                   | _                  | 555                     | (27)                              | _                    | _                | _                                    | _                   | _                                | _                                | 170,106                     | _                                       | 170,106                   |
| <ul> <li>Community land</li> </ul>                                    | 338,804                     | 760                                     | 338,044                   | _                  | 907                     |                                   | _                    | _                | _                                    | _                   | _                                | _                                | 339,711                     | 760                                     | 338,951                   |
| <ul> <li>Land under roads (post 30/6/08)</li> </ul>                   | 30,127                      | _                                       | 30,127                    | _                  | 38                      | _                                 | _                    | _                | _                                    | _                   | _                                | _                                | 30,165                      | _                                       | 30,165                    |
| Infrastructure:   |                             |   |                           |                    |                         |                                   |                      |                  |                                      |                     |                                  |                                  |                             |   |                           |
| <ul> <li>Buildings – non-specialised</li> </ul>                       | 200,387                     | 119,223                                 | 81,164                    | 1,931              | 384                     | (316)                             | (5,377)              | 1,990            | _                                    | _                   | _                                | _                                | 203,416                     | 123,640                                 | 79,776                    |
| Buildings – specialised   | 307,488                     | 198,043                                 | 109,445                   | 2,820              | 555                     | (194)                             | (5,681)              | 10,195           | _                                    | _                   | _                                | _                                | 319,580                     | 202,440                                 | 117,140                   |
| <ul> <li>Other structures</li> </ul>                                  | 14,855                      | 8,437                                   | 6,418                     | 247                | 333                     | (23)                              | (597)                | 231              | _                                    | _                   | _                                | _                                | 15,544                      | 8,935                                   | 6,609                     |
| - Roads   | 1,384,622                   | 841,525                                 | 543,097                   | 11,301             | 5,923                   | (1,733)                           | (20,224)             | 13,978           | _                                    | _                   | _                                | _                                | 1,401,805                   | 849,463                                 | 552,342                   |
| - Bridges   | 143,643                     | 49,733                                  | 93,910                    | 377                | 236                     | (206)                             | (1,918)              | 424              | _                                    | _                   | _                                | 5,703                            | 150,163                     | 51,637                                  | 98,526                    |
| <ul><li>Footpaths</li></ul>   | 267,224                     | 143,073                                 | 124,151                   | 4,336              | 1,999                   | (409)                             | (3,818)              | 9,593            | _                                    | _                   | (11)                             | -                                | 279,783                     | 143,942                                 | 135,841                   |
| <ul> <li>Stormwater drainage</li> </ul>                               | 921,851                     | 399,687                                 | 522,164                   | 6,604              | 3,958                   | (677)                             | (10,165)             | 1,972            | _                                    | _                   | _                                | _                                | 931,671                     | 407,815                                 | 523,856                   |
| <ul> <li>Swimming pools</li> </ul>                                    | 29,738                      | 22,458                                  | 7,280                     | 36                 | _                       | _                                 | (475)                | 444              | _                                    | _                   | _                                | _                                | 30,218                      | 22,933                                  | 7,285                     |
| <ul> <li>Other open space/recreational assets</li> </ul>              | 151,801                     | 43,151                                  | 108,650                   | 1,301              | 723                     | (75)                              | (3,448)              | 4,304            | _                                    | _                   | _                                | -                                | 157,008                     | 45,553                                  | 111,455                   |
| Other assets:   |                             |   |                           |                    |                         |                                   |                      |                  |                                      |                     |                                  |                                  |                             |   |                           |
| <ul> <li>Heritage collections</li> </ul>                              | 12,369                      | _                                       | 12,369                    | _                  | 473                     | _                                 | _                    | _                | _                                    | _                   | _                                | -                                | 12,842                      | -                                       | 12,842                    |
| <ul> <li>Library books</li> </ul>                                     | 7,997                       | 3,639                                   | 4,358                     | 1,166              | _                       | _                                 | (1,073)              | _                | _                                    | _                   | _                                | _                                | 8,158                       | 3,707                                   | 4,451                     |
| - Other   | 43,796                      | 11,789                                  | 32,007                    | 178                | 744                     | _                                 | (1,509)              | 2,781            | _                                    | _                   | _                                | _                                | 47,249                      | 13,048                                  | 34,201                    |
| Reinstatement, rehabilitation and restoration assets (refer Note 14): |                             |   |                           |                    |                         |                                   |                      |                  |                                      |                     |                                  |                                  |                             |   |                           |
| - Tip assets  | 19,738                      | 8,931                                   | 10,807                    | _                  |                         | _                                 | (220)                | _                | (4,863)                              | _                   | _                                | _                                | 14,875                      | 9,151                                   | 5,724                     |
| TOTAL INFRASTRUCTURE,<br>PROPERTY, PLANT AND EQUIP.                   | 4,184,348                   | 1,874,720                               | 2,309,628                 | 74,613             | 39,429                  | (4,903)                           | (59,673)             | _                | (4,863)                              | (3,617)             | (11)                             | 5,703                            | 4,264,320                   | 1,908,014                               | 2,356,306                 |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 10(a). Infrastructure, property, plant and equipment (continued)

#### Accounting policy for infrastructure, property, plant and equipment

Infrastructure, property, plant and equipment are held at fair value. Independent valuations are performed at least every five years, however the carrying amount of assets is assessed at each reporting date to confirm that it is not materially different from current fair value.

Increases in the carrying amounts arising on revaluation are credited to the asset revaluation reserve. To the extent that the increase reverses a decrease previously recognising profit or loss relating to that asset class, the increase is first recognised as profit or loss. Decreases that reverse previous increases of assets in the same class are first charged against revaluation reserves directly in equity to the extent of the remaining reserve attributable to the class; all other decreases are charged to the Income Statement.

Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to Council and the cost of the item can be measured reliably. All other repairs and maintenance are charged to the income statement during the financial period in which they are incurred.

Land is not depreciated. Depreciation on other assets is calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives as follows:

| Plant and equipment               | Years     | Other equipment                      | Years     |
|-----------------------------------|-----------|--------------------------------------|-----------|
| Office equipment                  | 6 to 10   | Playground equipment                 | 10 to 15  |
| Office furniture                  | 10 to 20  | Benches, seats etc.                  | 10 to 20  |
| Computer equipment                | 6         |                                      |           |
| Vehicles                          | 3 to 5    | Buildings                            |           |
| Heavy plant/road making equipment | 8 to 10   | Buildings: masonry                   | 50 to 100 |
| Other plant and equipment         | 2 to 15   | Buildings: other                     | 15 to 40  |
| Stormwater assets                 |           |                                      |           |
| Drains                            | 80 to 100 |                                      |           |
| Culverts                          | 80 to 100 |                                      |           |
| Flood control structures          | 75        |                                      |           |
| Transportation assets             |           | Other infrastructure assets          |           |
| Sealed roads: surface             | 20 to 40  | Bulk earthworks                      | Infinite  |
| Sealed roads: structure           | 80        | Swimming pools                       | 50        |
| Unsealed roads                    | 25        | Other open space/recreational assets | 10 to 30  |
| Bridge: concrete                  | 80        | Other infrastructure                 | 20 to 80  |
| Bridge: other                     | 30 to 40  |                                      |           |
| Road pavements                    | 80        |                                      |           |
| Kerb, gutter and footpaths        | 80        |                                      |           |

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at each reporting date. Gains and losses on disposals are determined by comparing proceeds with carrying amount. These are included in the Income statement.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 10(a). Infrastructure, property, plant and equipment (continued)

#### Accounting policy for infrastructure, property, plant and equipment (continued)

#### Land under roads

Land under roads is land under roadways and road reserves including land under footpaths, nature strips and median strips.

Council has elected not to recognise land under roads acquired before 1 July 2008 in accordance with AASB 1051 Land Under Roads.

Land under roads acquired after 1 July 2008 is recognised in accordance with AASB 116 Property, Plant and Equipment.

#### **Crown reserves**

Crown Reserves under Council's care and control are recognised as assets of the Council. While ownership of the reserves remains with the Crown, Council retains operational control of the reserves and is responsible for their maintenance and use in accordance with the specific purposes to which the reserves are dedicated. Improvements on Crown Reserves are also recorded as assets, while maintenance costs incurred by Council and revenues relating to the reserves are recognised within Council's Income Statement.

#### **Rural Fire Service assets**

Under section 119 of the Rural Fire Services Act 1997 (NSW), "all fire fighting equipment purchased or constructed wholly or from money to the credit of the Fund is to be vested in the council of the area for or on behalf of which the fire fighting equipment has been purchased or constructed".

Until such time as discussions on this matter have concluded and the legislation changed, Council will recognise rural fire service assets including land, buildings, plant and vehicles.

# Note 10(b). Infrastructure, property, plant and equipment – current year impairments

| \$ '000  | 2018 | 2017           |
|--|------|----------------|
| Impairment losses recognised direct to equity (ARR): |      |                |
| Hector Harvey Park  Total impairment losses          |      | (760)<br>(760) |
| IMPAIRMENT OF ASSETS – DIRECT TO EQUITY (ARR)        | _    | (760)          |

#### Notes to the Financial Statements

for the year ended 30 June 2018

## Note 11. Investment property

| \$ '000   | 2018  | 2017  |
|---|-------|-------|
| (a) Investment property at fair value                           |       |       |
| Investment property on hand                                     | 4,780 | 4,775 |
| Reconciliation of annual movement:                              |       |       |
| Opening balance   | 4,775 | 4,775 |
| <ul> <li>Net gain/(loss) from fair value adjustments</li> </ul> | 5     |       |
| CLOSING BALANCE – INVESTMENT PROPERTY                           | 4,780 | 4,775 |

#### (b) Contractual obligations at reporting date

Refer to Note 18 for disclosures relating to any capital and service obligations that have been contracted.

#### (c) Leasing arrangements – Council as lessor

The investment property are leased to tenants under long-term operating leases with rentals payable monthly.

Future minimum lease payments receivable under non-cancellable investment property operating leases not recognised in the financial statements are receivable as follows:

| Within 1 year                           | 283  | 243 |
|---|------|-----|
| Later than 1 year but less than 5 years | 300_ | 363 |
| Total minimum lease payments receivable | 583  | 606 |

Leases for Council's investment property are generally of a 5 year term with an option for a further 5 years. Rent is paid monthly in advance with tenants paying 100% of outgoings. Rent reviews are a mix of C.P.I. and market reviews. There is a requirement on tenants to hold \$20m public liability insurance.

#### (d) Investment property income and expenditure – summary

Rental income from investment property: 339 - Minimum lease payments 347 Direct operating expenses on investment property: - that generated rental income (149)(112)Net revenue contribution from investment property 198 227 plus: Fair value movement for year 5 Total income attributable to investment property 203 227

#### Notes to the Financial Statements

for the year ended 30 June 2018

### Note 11. Investment property (continued)

#### **Accounting policy for investment property**

Investment property, principally comprising freehold office buildings, is held for long-term rental yields and is not occupied by the Council. Changes in fair values are recorded in the income statement as part of other income.

Properties that are under construction for future use as investment property are regarded as investment property. These are also carried at fair value unless the fair value cannot yet be reliably determined. Where that is the case, the property will be accounted for at cost until either the fair value becomes reliably determinable or construction is complete.

The basis of valuation of investment property is fair value, being the amounts for which the properties could be exchanged between willing parties in arms length transaction, based on current prices in an active market for similar properties in the same location and condition and subject to similar leases.

The 2018 revaluations were based on independent assessments made by: R F Rubin Certified Practising Valuer.

# Note 12. Intangible assets

| \$ '000  | 2018                           | 2017                           |
|--|--------------------------------|--------------------------------|
| Intangible assets are as follows:  |                                |                                |
| Opening values: Gross book value Accumulated amortisation Net book value – opening balance | 2,204<br>(1,551)<br><b>653</b> | 1,993<br>(950)<br><b>1,043</b> |
| Movements for the year  - Purchases  - Amortisation charges                                | 129<br>(394)                   | 211<br>(600)                   |
| Closing values: Gross book value Accumulated amortisation                                  | 2,333<br>(1,945)               | 2,204<br>(1,551)               |
| TOTAL INTANGIBLE ASSETS – NET BOOK VALUE <sup>1</sup>                                      | 388                            | 653                            |
| <sup>1.</sup> <b>The net book value of intangible assets represent:</b> Software           | 388<br>388                     | 653<br>653                     |

#### Accounting policy for intangible assets

#### IT development and software

Costs incurred in developing products or systems and costs incurred in acquiring software and licenses that will contribute to future period financial benefits through revenue generation and/or cost reduction are capitalised to software and systems. Costs capitalised include external direct costs of materials and services, direct payroll, and payroll related costs of employees' time spent on the project. Amortisation is calculated on a straight line basis over periods generally ranging from three to five years.

IT development costs include only those costs directly attributable to the development phase and are only recognised following completion of technical feasibility, and where Council has an intention and ability to use the asset.

## Notes to the Financial Statements

for the year ended 30 June 2018

# Note 13. Payables and borrowings

|  | 20      | )18         | 20      | 2017        |  |  |
|--|---------|-------------|---------|-------------|--|--|
| \$ '000                                    | Current | Non-current | Current | Non-current |  |  |
| Payables                                   |         |             |         |             |  |  |
| Goods and services – operating expenditure | 7,668   | _           | 7,071   | _           |  |  |
| Goods and services – capital expenditure   | 9,758   | _           | 15,740  | _           |  |  |
| Accrued expenses:                          |         |             | •       |             |  |  |
| Other expenditure accruals                 | 6,762   | _           | 12,709  | _           |  |  |
| Security bonds, deposits and retentions    | 1,605   | _           | 2,557   | _           |  |  |
| Agency Funds                               | 350     | 700         | _       | _           |  |  |
| Other                                      | 611     |             | 583     |             |  |  |
| Total payables                             | 26,754  | 700         | 38,660  |             |  |  |
| Income received in advance                 |         |             |         |             |  |  |
| Payments received in advance               | 3,256   | _           | 2,957   | _           |  |  |
| Total income received in advance           | 3,256   | _           | 2,957   | _           |  |  |
| Borrowings                                 |         |             |         |             |  |  |
| Loans – secured 1                          | 7,716   | 25,039      | 7,513   | 32,188      |  |  |
| Total borrowings                           | 7,716   | 25,039      | 7,513   | 32,188      |  |  |
| TOTAL PAYABLES AND BORROWINGS              | 37,726  | 25,739      | 49,130  | 32,188      |  |  |

# (a) Payables and borrowings relating to restricted assets

|  | 20      | 18          | 20      | 2017        |  |  |
|--|---------|-------------|---------|-------------|--|--|
|  | Current | Non-current | Current | Non-current |  |  |
| Externally restricted assets           |         |             |         |             |  |  |
| Loans                                  | 7,716   | 25,039      | 7,513   | 32,188      |  |  |
| Total payables and borrowings relating |         |             |         |             |  |  |
| to restricted assets                   | 7,716   | 25,039      | 7,513   | 32,188      |  |  |
| Total payables and borrowings relating |         |             |         |             |  |  |
| to unrestricted assets                 | 30,010  | 700         | 41,617  |             |  |  |
| TOTAL PAYABLES AND BORROWINGS          | 37,726  | 25,739      | 49,130  | 32,188      |  |  |

# (b) Current payables and borrowings not anticipated to be settled within the next twelve months

The following payables and borrowings, even though classified as current, are not expected to be settled in the next 12 months.

| Payables – security bonds, deposits and retentions | 1,205 | 2,202 |
|--|-------|-------|
|  | 1,205 | 2,202 |

Loans are secured over the general rating income of Council.
Disclosures on liability interest rate risk exposures, fair value disclosures and security can be found in Note 20.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 13. Payables and borrowings (continued)

#### \$ '000

#### (c) Changes in liabilities arising from financing activities

|                     | 2017                               | Non-cash changes |             |                    | 2018                     |                                     |
|---------------------|------------------------------------|------------------|-------------|--------------------|--------------------------|-------------------------------------|
| Class of borrowings | Opening<br>balance<br>as at 1/7/17 | Cash flows       | Acquisition | Fair value changes | Other non-cash movements | Closing<br>balance<br>as at 30/6/18 |
| Loans – secured     | 39,701                             | (7,513)          | _           | _                  | 567                      | 32,755                              |
| TOTAL               | 39,701                             | (7,513)          | _           | _                  | 567                      | 32,755                              |

#### (d) Financing arrangements

# (i) Unrestricted access was available at balance date to the following lines of credit:

| Bank overdraft facilities (1)                 | 300   | 300   |
|---|-------|-------|
| Credit cards/purchase cards                   | 835   | 835   |
| Total financing arrangements                  | 1,135 | 1,135 |
| Drawn facilities as at balance date:          |       |       |
| - Credit cards/purchase cards                 | 98    | 6     |
| Total drawn financing arrangements            | 98    | 6     |
| Undrawn facilities as at balance date:        |       |       |
| <ul> <li>Bank overdraft facilities</li> </ul> | 300   | 300   |
| - Credit cards/purchase cards                 | 737   | 829   |
| Total undrawn financing arrangements          | 1,037 | 1,129 |

<sup>1.</sup> The bank overdraft facility may be drawn at any time and may be terminated by the bank without notice.

#### Accounting policy for payables and borrowings

#### **Payables**

These amounts represent liabilities for goods and services provided to the Council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

#### **Borrowings**

Borrowings are initially recognised at fair value, net of transaction costs incurred. Borrowings are subsequently measured at amortised cost. Any difference between the proceeds (net of transaction costs) and the redemption amount is recognised in the income statement over the period of the borrowings using the effective interest method. Fees paid on the establishment of loan facilities are recognised as transaction costs of the loan to the extent that it is probable that some or all of the facility will be drawn down. In this case, the fee is deferred until the draw down occurs. To the extent there is no evidence that it is probable that some or all of the facility will be drawn down, the fee is capitalised as a prepayment for liquidity services and amortised over the period of the facility to which it relates.

Borrowings are removed from the Statement of Financial Position when the obligation specified in the contract is discharged, cancelled or expired. The difference between the carrying amount of a financial liability that has been extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in other income or finance cost.

Borrowings are classified as current liabilities unless Council has an unconditional right to defer settlement of the liability for at least 12 months after the reporting date.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 14. Provisions

|   | 20                | )18         | 2017    |             |  |
|---|-------------------|-------------|---------|-------------|--|
| \$ '000   | Current           | Non-current | Current | Non-current |  |
| Provisions  |                   |             |         |             |  |
| Employee benefits:  |                   |             |         |             |  |
| Annual leave  | 9,367             | _           | 8,998   | _           |  |
| Sick leave  | 144               | _           | 133     | _           |  |
| Long service leave  | 36,872            | 517         | 37,410  | 447         |  |
| Other leave   | 1,037             |             | 940     |             |  |
| Sub-total – aggregate employee benefits   | 47,420            | 517         | 47,481  | 447         |  |
| Asset remediation/restoration:  |                   |             |         |             |  |
| Asset remediation/restoration (future works)  | 1,200             | 40,134      | 100     | 44,137      |  |
| Sub-total – asset remediation/restoration   | 1,200             | 40,134      | 100     | 44,137      |  |
| Other provisions:   |                   |             |         |             |  |
| Self insurance – workers compensation   | 1,327             | 3,585       | 942     | 3,247       |  |
| Self insurance – claims incurred  | 430               | 330         | 330     | 290         |  |
| Sub-total – other provisions  | 1,757             | 3,915       | 1,272   | 3,537       |  |
| TOTAL PROVISIONS  | 50,377            | 44,566      | 48,853  | 48,121      |  |
| (a) Current provisions not anticipated to be set next twelve months                               | tled within the   |             |         |             |  |
| The following provisions, even though classified as expected to be settled in the next 12 months. | s current, are no | t           | 2018    | 2017        |  |
| Provisions – employees benefits   |                   |             | 37,710  | 38,146      |  |
|   |                   |             | 37,710  | 38,146      |  |

#### Notes to the Financial Statements

for the year ended 30 June 2018

### Note 14. Provisions (continued)

#### \$ '000

#### (b) Description of and movements in provisions

The movement in each class of provision (excluding those relating to employee benefits) is presented in the table below:

| 2018  | Self insurance<br>– claims<br>incurred | Self insurance – workers compensation | Asset remediation | Total   |
|---|--|---------------------------------------|-------------------|---------|
| At beginning of year                            | 620                                    | 4,189                                 | 44,237            | 49,046  |
| Changes to provision:                           |  |                                       |                   |         |
| Additional provisions                           | 140                                    | 1,676                                 | _                 | 1,816   |
| Amounts used (payments)                         | _                                      | (1,970)                               | _                 | (1,970) |
| Remeasurement effects                           | _                                      | 1,017                                 | (4,863)           | (3,846) |
| Unwinding of discount                           | _                                      | _                                     | 1,989             | 1,989   |
| Expenditure incurred attributable to provisions |  | _                                     | (29)              | (29)    |
| Total other provisions at                       |  |                                       |                   |         |
| end of year                                     | 760                                    | 4,912                                 | 41,334            | 47,006  |
| 2017  | Self insurance  – claims incurred      | Self insurance - workers compensation | Asset remediation | Total   |
| At beginning of year                            | 470                                    | 4,034                                 | 42,683            | 47,187  |
| Changes to provision:                           |  |                                       |                   |         |
| Additional provisions                           | 150                                    | 1,255                                 | _                 | 1,405   |
| Amounts used (payments)                         | _                                      | (2,329)                               | _                 | (2,329) |
| Remeasurement effects                           | _                                      | 1,229                                 | (291)             | 938     |
| Unwinding of discount                           | _                                      | _                                     | 1,894             | 1,894   |
| Expenditure incurred attributable to provisions |  | _                                     | (49)              | (49)    |
| Total other provisions at end of year           | 620                                    | 4,189                                 | 44,237            | 49,046  |

#### Nature and purpose of non-employee benefit provisions

#### Asset remediation

Council has a legal/public obligation to make, restore, rehabilitate and reinstate the open Whytes Gully Waste Disposal Depot and closed Helensburgh Waste Depot Rehabilitation.

#### Self insurance - workers compensation

To recognise liabilities for outstanding claims (uninsured losses) arising from Council's decision to undertake self-insurance for certain risks faced.

#### Self insurance - claims incurred

To recognise liabilities for both (i) claims expected to be incurred but not reported and (ii) claims reported and estimated as a result of Council being a self insurer up to certain levels of excess.

## Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 14. Provisions (continued)

#### **Accounting policy for provisions**

Provisions are recognised when Council has a present legal or constructive obligation as a result of past events, it is probable that an outflow of resources will be required to settle the obligation, and the amount has been reliably estimated.

Where there are a number of similar obligations, the likelihood that an outflow will be required in settlement is determined by considering the class of obligations as a whole. A provision is recognised even if the likelihood of an outflow with respect to any one item included in the same class of obligations may be small.

Provisions are measured at the present value of management's best estimate of the expenditure required to settle the present obligation at the reporting date. The discount rate used to determine the present value reflects current market assessments of the time value of money and the risks specific to the liability. The increase in the provision due to the passage of time is recognised as interest expense.

#### **Employee benefits**

#### **Short-term obligations**

Liabilities for wages and salaries, including non-monetary benefits, annual leave and accumulating sick leave expected to be wholly settled within 12 months after the end of the period in which the employees render the related service are recognised in respect of employees' services up to the end of the reporting period and are measured at the amounts expected to be paid when the liabilities are settled. The liability for annual leave and accumulating sick leave is recognised in the provision for employee benefits. All other short-term employee benefit obligations are presented as payables.

#### Other long-term employee benefit obligations

The liability for long service leave and annual leave that is not expected to be wholly settled within 12 months after the end of the period in which the employees render the related service is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the projected unit credit method.

Consideration is given to expected future wage and salary levels, experience of employee departures, and periods of service. Expected future payments are discounted using market yields at the end of the reporting period on national government bonds with terms to maturity and currency that match, as closely as possible, the estimated future cash outflows.

The obligations are presented as current liabilities in the Statement of Financial Position if the Council does not have an unconditional right to defer settlement for at least 12 months after the reporting date, regardless of when the actual settlement is expected to occur.

# Notes to the Financial Statements

for the year ended 30 June 2018

Note 14. Provisions (continued)

#### **Asset Remediation/Restoration**

#### Restoration

Close down and restoration costs include the dismantling and demolition of infrastructure and the removal of residual materials and remediation of disturbed areas. Estimated close down and restoration costs are provided for in the accounting period when the obligation arising from the related disturbance occurs, whether this occurs during the development or during the operation phase, based on the net present value of estimated future costs.

Provisions for close down and restoration costs do not include any additional obligations which are expected to arise from future disturbance. The costs are estimated on the basis of a closure plan. The cost estimates are calculated annually during the life of the operation to reflect known developments, eg updated cost estimates and revisions to the estimated lives of operations, and are subject to formal review at regular intervals.

#### Rehabilitation

Where rehabilitation is conducted systematically over the life of the operation, rather than at the time of closure, provision is made for the estimated outstanding continuous rehabilitation work at each reporting date and the cost is charged to the Income Statement.

Provision is made for the estimated present value of the costs of environmental clean up obligations outstanding at the reporting date. These costs are charged to the Income Statement. Movements in the environmental clean up provisions are presented as an operating cost, except for the unwinding of the discount which is shown as a borrowing cost.

Remediation procedures generally commence soon after the time the damage, remediation process and estimated remediation costs become known, but may continue for many years depending on the nature of the disturbance and the remediation techniques.

As noted above, the ultimate cost of environmental remediation is uncertain and cost estimates can vary in response to many factors including changes to the relevant legal requirements, the emergence of new restoration techniques or experience at other locations. The expected timing of expenditure can also change, for example in response to changes in quarry reserves or production rates. As a result there could be significant adjustments to the provision for close down and restoration and environmental clean up, which would affect future financial results.

Other movements in the provisions for close down and restoration costs, including those resulting from new disturbance, updated cost estimates, changes to the estimated lives of operations and revisions to discount rates are capitalised within property, plant and equipment. These costs are then depreciated over the lives of the assets to which they relate.

Close down and restoration costs are a normal consequence of tip and quarry operations, and the majority of close down and restoration expenditure is incurred at the end of the life of the operations. Although the ultimate cost to be incurred is uncertain, Council estimates the respective costs based on feasibility and engineering studies using current restoration standards and techniques.

#### **Self-insurance**

Council has decided to self-insure for various risks, including public liability and professional indemnity. A provision for self-insurance has been made to recognise outstanding claims. Council also maintains cash and investments to meet expected future claims; refer to Note 6(c).

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 15. Accumulated surplus, revaluation reserves, changes in accounting policies, changes in accounting estimates and errors

### (a) Nature and purpose of reserves

#### Infrastructure, property, plant and equipment revaluation reserve

The infrastructure, property, plant and equipment revaluation reserve is used to record increments / decrements of non-current asset values due to their revaluation.

#### Available for sale financial investments revaluation reserve

The available for sale financial investments revaluation reserve is used to account for the fair value movements in all financial assets so classified that remain on hand at year end.

Upon sale, amounts in reserves are recognised in the Income Statement (in full) by way of transfer from the reserve.

#### (b) Correction of errors relating to a previous reporting period

#### Nature of prior-period error

As part of an on-going inspection program and data cleansing process it was found that IPPE that Council owned had not been recognised (\$13.062M) and IPPE that had been recognised was disposed of in previous years (\$17.711M). A similar exercise recognised a parcel of community land was no longer controlled by Council and this was also disposed.

In addition Real Estate for resale shown in Note 8a has been reclassified as non current asset, from current asset. The amount for 30 June 2017 is \$5,791.

These errors relate to an undetermined period making it impractical to restate prior period comparatives. Accordingly, Council has restated the opening balances of the earliest period presented being the 30 June 2017.

#### Adjustments to the comparative figures for the year ended 30 June 2017

|                                  | Original     | Impact     | Restated     |
|----------------------------------|--------------|------------|--------------|
|                                  | Balance      | Increase/  | Balance      |
| Statement of Financial Position  | 30 June 2017 | (decrease) | 30 June 2017 |
|                                  | \$'000s      | \$'000s    | \$'000s      |
| Plant and Equipment              | 21,589       | (65)       | 21,524       |
| Community Land                   | 348,428      | (10,384)   | 338,044      |
| Buildings -non-specialised       | 81,314       | (150)      | 81,164       |
| Buildings - specialised          | 109,545      | (100)      | 109,445      |
| Other structures                 | 6,435        | (17)       | 6,418        |
| Roads                            | 535,554      | 7,543      | 543,097      |
| Bridges                          | 94,098       | (188)      | 93,910       |
| Footpaths                        | 124,723      | (572)      | 124,151      |
| Stormwater                       | 522,839      | (675)      | 522,164      |
| Open Space / recreational assets | 108,691      | (41)       | 108,650      |
| Total assets                     | 2,535,798    | (4,649)    | 2,531,149    |
| Total liabilities                | 178,292      |            | 178,292      |
| Reserves                         | 974,735      | (11,783)   | 962,952      |
| Retained Earnings                | 1,382,771    | 7,134      | 1,389,905    |
| Total equity                     | 2,357,506    | (4,649)    | 2,352,857    |
|                                  |              |            |              |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 16. Statement of cash flows – additional information

| \$ '000 Note:   | s <b>2018</b> | 2017     |
|---|---------------|----------|
| (a) Reconciliation of cash assets   |               |          |
| (4) 110001101101101101101101101101101101101   |               |          |
| Total cash and cash equivalent assets 6a  | 26,491        | 23,534   |
| Balance as per the Statement of Cash Flows  | 26,491        | 23,534   |
| (b) Reconciliation of net operating result  |               |          |
| to cash provided from operating activities  |               |          |
| Net operating result from Income Statement  | 48,766        | 69,467   |
| Adjust for non-cash items:  |               |          |
| Depreciation and amortisation   | 60,067        | 61,271   |
| Net losses/(gains) on disposal of assets  | 361           | 3,960    |
| Non-cash capital grants and contributions   | (18,167)      | (24,795) |
| Losses/(gains) recognised on fair value re-measurements through the P&L:            |               |          |
| <ul> <li>Investments classified as 'at fair value' or 'held for trading'</li> </ul> | (130)         | (654)    |
| <ul> <li>investment property</li> </ul>   | (5)           | _        |
| Amortisation of premiums, discounts and prior period fair valuations                |               |          |
| - Interest exp. on interest-free loans received by Council (previously fair value   | ied) 567      | 730      |
| Unwinding of discount rates on reinstatement provisions                             | 1,989         | 1,894    |
| Share of net (profits) or losses of associates/joint ventures                       | (803)         | (525)    |
| +/- Movement in operating assets and liabilities and other cash items:              |               |          |
| Decrease/(increase) in receivables  | (3,383)       | (2,000)  |
| Increase/(decrease) in provision for doubtful debts                                 | (122)         | (251)    |
| Decrease/(increase) in inventories  | (8)           | (5)      |
| Decrease/(increase) in other assets   | 14            | (7,473)  |
| Increase/(decrease) in payables   | 597           | (2,093)  |
| Increase/(decrease) in other accrued expenses payable                               | (5,947)       | 6,460    |
| Increase/(decrease) in other liabilities  | 425           | (4,721)  |
| Increase/(decrease) in employee leave entitlements                                  | 9             | 401      |
| Increase/(decrease) in other provisions   | (4,029)       | (35)     |
| Net cash provided from/(used in)  |               |          |
| operating activities from the Statement of Cash Flows                               | 80,201        | 101,631  |
| (c) Non-cash investing and financing activities                                     |               |          |
| Developer contributions 'in kind'   | 1,482         | _        |
| Other dedications   | 15,642        | 24,600   |
| Contributed Art Works   | 313           | _        |
| Contributed Bush Fire Assets  | 730           | 28       |
| Contributed Transport Assets (RMS)  |               | 167      |
| Total non-cash investing and financing activities                                   | 18,167        | 24,795   |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 17. Interests in other entities

#### \$ '000

|                | Council's share of net income |      | Council's share of | net assets |
|----------------|-------------------------------|------|--------------------|------------|
|                | 2018                          | 2017 | 2018               | 2017       |
| Joint ventures | 803                           | 525  | 2,638              | 1,835      |
| Total          | 803                           | 525  | 2,638              | 1,835      |

### (a) Joint arrangements

#### **Joint ventures**

Council has incorporated the following joint ventures into its consolidated financial statements.

#### (a) Net carrying amounts – Council's share

|                            | Nature of               | Measurement |       |       |
|----------------------------|-------------------------|-------------|-------|-------|
| Name of entity             | relationship            | method      | 2018  | 2017  |
| Civic West                 | Joint venture           | Equity      | 1,584 | 988   |
| Civic Risk                 | Joint venture           | Equity      | 1,054 | 847   |
| Total carrying amounts – i | material joint ventures |             | 2,638 | 1,835 |

#### (b) Details

Name of entity Principal activity

Civic West Insurance
Civic Risk Insurance

| (c) Relevant interests and fair values | Quote   | ed   | Inter | est in | Inter | est in | Propo  | rtion of |  |
|--|---------|------|-------|--------|-------|--------|--------|----------|--|
|  | fair va | lue  | out   | outs   | owne  | rship  | voting | power    |  |
| Name of entity                         | 2018    | 2017 | 2018  | 2017   | 2018  | 2017   | 2018   | 2017     |  |
| Civic West                             | 1,584   | 988  | 4%    | 3%     | 4%    | 3%     | 10%    | 10%      |  |
| Civic Risk                             | 1,054   | 847  | 12%   | 13%    | 12%   | 13%    | 6%     | 6%       |  |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 17. Interests in other entities (continued)

#### \$ '000

### (a) Joint arrangements (continued)

### (d) Summarised financial information for joint ventures

| Statement of financial position         2018         2017         2018         201           Current assets         Cash and cash equivalents         3,022         2,935         1,158         506           Other current assets         19,442         13,732         5,759         6,239 | 7  |
|--|----|
| Cash and cash equivalents 3,022 2,935 1,158 506  |    |
|  |    |
| Other current coacte   |    |
| Other current assets 19,442 13,732 5,759 6,239   | 9  |
| Non-current assets 41,740 47,434 5,989 5,889   | 9  |
| Current liabilities  |    |
| Current financial liabilities (excluding trade   |    |
| and other payables and provisions) 6,111 5,008 2,690 2,890   | )  |
| Other current liabilities 720 688 299 423  | 3  |
| Non-current liabilities  |    |
| Non-current financial liabilities (excluding   |    |
| trade and other payables and provisions) 15,612 20,429 1,448 2,830   |    |
| Net assets <u>41,761</u> <u>37,976</u> <u>8,469</u> <u>6,490</u>   | )  |
| Reconciliation of the carrying amount  |    |
| Opening net assets (1 July) 37,976 32,195 6,490 7,287  | 7  |
| Profit/(loss) for the period 5,913 7,465 1,978 (796  |    |
| Other adjustments to equity (2,128) (1,684) — —  |    |
| Closing net assets         41,761         37,976         8,469         6,490   | )  |
| Council's share of net assets (%) 3.8% 2.6% 12.4% 13.19  | %  |
| Council's share of net assets (\$) 1,584 988 1,054 847   | 7  |
| Statement of comprehensive income  |    |
| Income 6,076 7,066 9,425 8,302   | 2  |
| Interest income 3,261 3,757 439 584  | 4  |
| Interest expense (17) (17) – –   | -  |
| Other expenses (3,408) (3,341) (7,886) (9,682  | 2) |
| Profit/(loss) from continuing operations 5,912 7,465 1,978 (796  | 3) |
| Rounding Adjustment (2)  | _  |
| Total comprehensive income   | 6) |
| Share of income – Council (%) 10.1% 8.2% 10.5% 10.9%   | %  |
| Profit/(loss) – Council (\$) 596 612 207 (87   | -  |
| Total comprehensive income – Council (\$) 596 612 207 (87  | 7) |
| Summarised Statement of cash flows   |    |
| Cash flows from operating activities 113 3,219 903 (1,115  | ,  |
| Cash flows from investing activities 1,510 (2,396) (250)   | 1) |
| Cash flows from financing activities (1,537) (847) — — —   | _  |
| Net increase (decrease) in cash and  |    |
| cash equivalents 86 (24) 653 (1,116  | 5) |

#### Notes to the Financial Statements

for the year ended 30 June 2018

### Note 17. Interests in other entities (continued)

#### \$ '000

#### (a) Joint arrangements (continued)

#### Accounting policy for joint arrangements

The Council has determined that it has only joint ventures.

#### Joint ventures

Interests in joint ventures are accounted for using the equity method in accordance with AASB128 Investments in Associates and Joint Ventures. Under this method, the investment is initially recognised as a cost and the carrying amount is increased or decreased to recognise the Council's share of the profit or loss and other comprehensive income of the joint venture after the date of acquisition.

If the Council's share of losses of a joint venture equals or exceeds its interest in the joint venture, the Council discontinues recognising its share of further losses.

The Council's share in the joint venture's gains or losses arising from transactions between itself and its joint venture are eliminated.

Adjustments are made to the joint venture's accounting policies where they are different from those of the Council for the purpose of the consolidated financial statements.

#### (b) Subsidiaries, joint arrangements and associates not recognised

The following subsidiaries, joint arrangements and associates have not been recognised in this financial report.

| Name of entity/operation                | Principal activity/type of entity              | 2018<br>Net profit | 2018<br>Net assets |
|---|--|--------------------|--------------------|
| Illawarra Shoalhaven Joint Organisation | Inter-Governmental Collaboration Joint Venture | (242)              | 774                |
| Reasons for non-recognition             |  |                    |                    |

Council has assessed this operation as not material for recognition in these statements.

| 2. Illawarra District Noxious Weed | Administer Noxious Weeds Act | (19) | 793 |
|------------------------------------|------------------------------|------|-----|
| Authority                          | Joint Venture                |      |     |

#### Reasons for non-recognition

Council has assessed this operation as not material for recognition in these statements.

| 3. Destination Wollongong | Tourism Development & Promotion | 8 | 57 |
|---------------------------|---------------------------------|---|----|
|                           | Associate                       |   |    |

#### Reasons for non-recognition

Council has assessed this operation as not material for recognition in these statements.

| 4. Illawarra Performing Arts Centre | Theatre & Town Hall Management | 5 | 309 |
|-------------------------------------|--------------------------------|---|-----|
|                                     | Associate                      |   |     |

#### Reasons for non-recognition

Council has assessed this operation as not material for recognition in these statements.

#### Notes to the Financial Statements

for the year ended 30 June 2018

## Note 18. Commitments for expenditure

| \$ '000   | 2018     | 2017   |
|---|----------|--------|
|   |          |        |
| (a) Capital commitments (exclusive of GST)                      |          |        |
| Capital expenditure committed for at the reporting date but not |          |        |
| recognised in the financial statements as liabilities:          |          |        |
| Property, plant and equipment                                   |          |        |
| Buildings   | 2,957    | 112    |
| Infrastructure  | 3,399    | 21,228 |
| Total commitments   | 6,356    | 21,340 |
| These expenditures are payable as follows:                      |          |        |
| Within the next year  | 6,356    | 21,340 |
| Total payable   | 6,356    | 21,340 |
| Sources for funding of capital commitments:                     |          |        |
| Unrestricted general funds                                      | 4,881    | 8,874  |
| Future grants and contributions                                 | 1,415    | 165    |
| Sect 64 and 94 funds/reserves                                   | _        | 100    |
| Unexpended grants   | 60       | 2,389  |
| Externally restricted reserves                                  | _        | 6,312  |
| Unexpended loans  | <u> </u> | 3,500  |
| Total sources of funding  | 6,356    | 21,340 |

#### **Details of capital commitments**

Buildings include Stanwell Park Café, Austinmer Boatshed, Wombarra Pre School,

Western Suburbs Pool Office & Amenities, Helensburgh RLFC.

Infrastructure includes Fowlers Road to Fairwater Drive, Coalcliff Beach Works, Yallah Bay Road Bridge,

O'Brien's Road Pedestrian Bridge, Harry Graham Drive stabilise, King George V Oval lighting,

The Parkway Balgownie Retaining Wall, Belmore Basin Embankment, Wombarra Rock Pool Retaining wall.

#### (b) Operating lease commitments (non-cancellable)

# a. Commitments under non-cancellable operating leases at the reporting date, but not recognised as liabilities are payable:

| Within the next year                              | 335   | 100   |
|---|-------|-------|
| Later than one year and not later than 5 years    | 661   | 400   |
| Later than 5 years                                | 612   | 699   |
| Total non-cancellable operating lease commitments | 1,608 | 1,199 |

#### b. Non-cancellable operating leases include the following assets:

Lease of Land for Dapto Ribbonwood Centre and lease of Warrawong Library.

#### Conditions relating to operating leases:

- All operating lease agreements are secured only against the leased asset.
- No lease agreements impose any financial restrictions on Council regarding future debt etc.

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 19. Contingencies and other liabilities/assets not recognised

The following assets and liabilities do not qualify for recognition in the Balance Sheet, but their knowledge & disclosure is considered relevant to the users of Council's Financial Report.

#### **LIABILITIES NOT RECOGNISED:**

#### 1. Bank Guarantees

Council has provided Bank Guarantees totalling \$414,123 as security over damages for work that may impact a third party.

Council is also Guarantor on a mortgage for a third party of \$180,000.

#### 2. Third Party Claims

The Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services.

Council believes that it is appropriately covered for all claims through its Insurance Coverage and does not expect any material liabilities to eventuate.

#### 3. Development Contributions

Council levies Development Contributions upon various development across the Council area through the required Contributions Plans. As part of these Plans, Council has received funds for which it will be required to expend the monies in accordance with those Plans.

As well, these Plans indicate proposed future expenditure to be undertaken by Council, which will be funded by making levies and receipting funds in future years or where a shortfall exists by the use of Council's General Funds.

These future expenses do not yet qualify as liabilities as of the Reporting Date, but represent Councils intention to spend funds in the manner and timing set out in those plans.

# 4. Defined Benefit Superannuation Contribution Plans

Council participates in an employer sponsored Defined Benefit Superannuation Scheme, and makes contributions as determined by the Superannuation Scheme's Trustees.

Member Councils bear responsibility of ensuring there are sufficient funds available to pay out the required benefits as they fall due.

The Schemes most recent full actuarial review indicated that the Net Assets of the Scheme were not sufficient to meet the accrued benefits of the Schemes Defined Benefit member category with member Councils required to make a higher contribution during the reporting period. This amounted to \$1.868M for Council in 2017/18. Council's LTFM includes forecast payments of \$1.778M in 2018/19 and \$1.868M annually up to and including 2020/21.

The Local Government Superannuation Scheme however is unable to provide Council with an accurate estimate of its share of the net deficit and accordingly Council has not recorded any net liability from its Defined Benefit Scheme obligations in accordance with AASB 119.

Future contributions made to the defined benefit scheme to rectify the net deficit position will be recognised as an expense when they become payable - similar to the accounting for Defined Contributions Plans.

#### 5. Greenhouse Park

Council owns and manages a former landfill site at Greenhouse Park. The landfill was constructed prior to contemporary environmental regulations and used as both a putrescible and builders waste landfill. Following the closure of the site as a landfill, remediation of the site has been progressively occurring to transform the site into a natural area.

## Notes to the Financial Statements

for the year ended 30 June 2018

# Note 19. Contingencies and other liabilities/assets not recognised (continued)

#### LIABILITIES NOT RECOGNISED:

#### 5. Greenhouse Park (continued)

Council is also working with the EPA and specialised consultants to manage the landfill waste which was placed on the site. Total remediation costs at this stage are unknown and will be dependent on the remediation strategies implemented.

#### 6. Helensburgh Landfill Site

Council manages a former landfill site at Helensburgh located off Halls Road/Nixon Place. The landfill was commenced prior to contemporary environmental regulations and was used at various times for both putrescible and builders construction waste. Following the closure of the site as a landfill, Council is required to remediate the site in accordance with EPA requirements and licence conditions. Council is currently working with EPA and specialised consultants to prepare the final design documentation for this project. Final remediation costs at this stage are in the order of \$8.7M to \$11.8M depending on the source of capping materials and the final design solution adopted. Council's current provision is approximately \$4.3M. If a shortfall eventuates this will impact the income statement.

#### 7. Cleveland Road Stockpile

Council operated a stockpile adjacent to Cleveland Road to stockpile material for the road projects specified within the West Dapto Access Strategy. Recently a large amount of this stockpile has been incorporated within the Fowlers to Fairwater Stage 1 works. One of the stockpiles during testing was found to contain small amounts of Asbestos Containing Material and the known material has been subsequently removed from site to a licenced facility. The remainder of the stockpile is currently being tested to determine it's classification for reuse or disposal. If the remaining material is found to be contaminated, the cost to dispose is in

#### 7. Cleveland Road Stockpile (continued)

the order of \$1.3M, while reuse costs if the material is suitable, will be costed to the 'Fowlers to Fairwater' Project.

#### 8. Native Title

In January 2018, the National Native Title Tribunal accepted registration of a native title claim that includes the Wollongong LGA. The claim will take some time to determine. Private freehold land, and certain other land owned by Council is not affected. Council will continue to pursue updates on the progress of the claim.

#### **ASSETS NOT RECOGNISED:**

#### 1. Various Insurances - HIH & CIC

Council placed or was a party to various liability, property and workers compensation insurance policies with HIH & CIC. During 2000/2001 HIH & CIC went into liquidation. Both HIH & CIC remain responsible for payment of their portion of each Council claim incurred which exceeded Council's insurance excess. Council has recovered \$1,123,732 to date. The total of Council's unrecovered claims is currently \$1,173,770. At this time, based on the liquidator's estimated final dividend rates, Council expects to recover a further \$75,000 from the remaining assets of HIH & CIC.

#### 2. Land Under Roads

As permitted under AASB 1051, Council has elected not to bring to account Land Under Roads that it owned or controlled up to & including 30/6/08.

#### Notes to the Financial Statements

for the year ended 30 June 2018

## Note 20. Financial risk management

#### \$ '000

#### Risk management

Council's activities expose it to a variety of financial risks including (1) price risk, (2) credit risk, (3) liquidity risk and (4) interest rate risk.

The Council's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of the Council.

Council does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by Council's finance section under policies approved by the Council.

The fair value of Council's financial assets and financial liabilities approximates their carrying amount.

Council's objective is to maximise its return on cash and investments whilst maintaining an adequate level of liquidity and preserving capital.

Council's finance area manages the cash and Investments portfolio with the assistance of independent advisors.

Council has an investment policy which complies with the *Local Government Act 1993* and Ministerial Investment Order 625. This policy is regularly reviewed by Council and its staff and a monthly Investment report is provided to Council setting out the make-up and performance of the portfolio as required by Local Government regulations.

The risks associated with the investments held are:

- Price risk the risk that the capital value of Investments may fluctuate due to changes in market prices, whether these changes are caused by factors specific to individual financial instruments or their issuers or are caused by factors affecting similar instruments traded in a market.
- Interest rate risk the risk that movements in interest rates could affect returns and income.
- Credit risk the risk that the investment counterparty will not complete their obligations particular to a financial instrument, resulting in a financial loss to Council – be it of a capital or income nature.

Council manages these risks (amongst other measures) by diversifying its portfolio and only purchasing investments with high credit ratings or capital guarantees.

#### (a) Market risk – price risk and interest rate risk

The following represents a summary of the sensitivity of Council's Income Statement and accumulated surplus (for the reporting period) due to a change in either the price of a financial asset or the interest rates applicable.

It is assumed that the change in interest rates would have been constant throughout the reporting period.

|  | Increase of val | ues/rates | Decrease of values/rates |         |  |
|--|-----------------|-----------|--------------------------|---------|--|
| 2018   | Profit          | Equity    | Profit                   | Equity  |  |
| Possible impact of a 10% movement in market values | 4,316           | 4,316     | (4,316)                  | (4,316) |  |
| Possible impact of a 1% movement in interest rates | 1,146           | 1,146     | (1,146)                  | (1,146) |  |
| 2017   |                 |           |                          |         |  |
| Possible impact of a 10% movement in market values | 4,343           | 4,343     | (4,343)                  | (4,343) |  |
| Possible impact of a 1% movement in interest rates | 1,241           | 1,241     | (1,241)                  | (1,241) |  |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 20. Financial risk management (continued)

#### \$ '000

#### (b) Credit risk

Council's major receivables comprise (i) rates and annual charges and (ii) user charges and fees.

The major risk associated with these receivables is credit risk – the risk that debts due and payable to Council may not be repaid in full.

Council manages this risk by monitoring outstanding debt and employing stringent debt recovery procedures. It also encourages ratepayers to pay their rates by the due date through incentives.

Credit risk on rates and annual charges is minimised by the ability of Council to secure a charge over the land relating to the debts – that is, the land can be sold to recover the debt. Council is also able to charge interest on overdue rates and annual charges at higher than market rates which further encourages the payment of debt.

There are no significant concentrations of credit risk, whether through exposure to individual customers, specific industry sectors and/or regions.

Council makes suitable provision for doubtful receivables as required and carries out credit checks on most non-rate debtors.

There are no material receivables that have been subjected to a re-negotiation of repayment terms.

A profile of Council's receivables credit risk at balance date follows:

|                                    | 2018<br>Rates and | 2018        | 2017<br>Rates and | 2017        |
|------------------------------------|-------------------|-------------|-------------------|-------------|
|                                    | annual            | Other       | annual            | Other       |
|                                    | charges           | receivables | charges           | receivables |
| (i) Ageing of receivables – %      |                   |             |                   |             |
| Current (not yet overdue)          | 0%                | 87%         | 0%                | 83%         |
| Overdue                            | 100%              | 13%         | 100%              | 17%         |
|                                    | 100%              | 100%        | 100%              | 100%        |
| (ii) Ageing of receivables – value |                   |             | 2018              | 2017        |
| Rates and annual charges           |                   |             |                   |             |
| < 1 year overdue                   |                   |             | 5,331             | 7,410       |
| 1 – 2 years overdue                |                   |             | 1,367             | 1,381       |
| 2 – 5 years overdue                |                   |             | 851               | 803         |
| > 5 years overdue                  |                   |             | 1,945             | 1,817       |
|                                    |                   |             | 9,494             | 11,411      |
| Other receivables                  |                   |             |                   |             |
| Current                            |                   |             | 14,052            | 10,403      |
| 0 - 30 days overdue                |                   |             | 652               | 589         |
| 31 - 60 days overdue               |                   |             | 328               | 61          |
| 61 – 90 days overdue               |                   |             | 82                | 112         |
| > 91 days overdue                  |                   |             | 956               | 1,306       |
|                                    |                   |             | 16,070            | 12,471      |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 20. Financial risk management (continued)

#### \$ '000

#### (c) Liquidity risk

Payables and borrowings are both subject to liquidity risk – the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due.

Council manages this risk by monitoring its cash flow requirements and liquidity levels and maintaining an adequate cash buffer.

Payment terms can (in extenuating circumstances) also be extended and overdraft facilities utilised as required.

Borrowings are also subject to interest rate risk – the risk that movements in interest rates could adversely affect funding costs and debt servicing requirements. Council manages this risk through the diversification of borrowing types, maturities and interest rate structures.

The contractual undiscounted cash outflows (ie. principal and interest) of Council's payables and borrowings are set out in the maturity table below:

| \$ '000                     | Weighted      | Subject  |          |             |           | Total    | Actual   |
|-----------------------------|---------------|----------|----------|-------------|-----------|----------|----------|
|                             | average       | to no    |          | payable in: |           | cash     | carrying |
|                             | interest rate | maturity | ≤ 1 Year | 1 – 5 Years | > 5 Years | outflows | values   |
| 2018                        |               |          |          |             |           |          |          |
| Trade/other payables        | 0.00%         | 1,605    | 25,194   | 700         | _         | 27,499   | 27,454   |
| Loans and advances          | 1.50%         |          | 8,814    | 27,448      | 3,313     | 39,575   | 32,755   |
| Total financial liabilities |               | 1,605    | 34,008   | 28,148      | 3,313     | 67,074   | 60,209   |
| 2017                        |               |          |          |             |           |          |          |
| Trade/other payables        | 0.00%         | 2,557    | 36,103   | _           | _         | 38,660   | 38,660   |
| Loans and advances          | 1.50%         |          | 8,814    | 26,556      | 7,220     | 42,590   | 39,701   |
| Total financial liabilities |               | 2,557    | 44,917   | 26,556      | 7,220     | 81,250   | 78,361   |

#### Notes to the Financial Statements

for the year ended 30 June 2018

# Note 21. Material budget variations

Council's original financial budget for 17/18 was adopted by the Council on 26 June 2017 and is not required to be audited.

While the Income Statement included in this General Purpose Financial Report must disclose the original budget adopted by Council, the *Local Government Act* 1993 requires Council to review its financial budget on a quarterly basis, so that it is able to manage the various variations between actuals versus budget that invariably occur throughout the year.

This note sets out the details of **material variations** between Council's original budget and its actual results for the year as per the Income Statement – even though such variations may have been adjusted for during each quarterly budget review.

#### Note that for variations\* of budget to actual:

Material variations represent those variances that amount to 10% or more of the original budgeted figure.

 $\mathbf{F} = \text{Favourable budget variation}, \mathbf{U} = \text{Unfavourable budget variation}$ 

|   | 2018                | 2018                | 2                | 018        |   |
|---|---------------------|---------------------|------------------|------------|---|
| \$ '000   | Budget              | Budget Actual       | Variance*        |            |   |
| REVENUES  |                     |                     |                  |            |   |
| Rates and annual charges                                | 190,940             | 191,449             | 509              | 0%         | F |
| User charges and fees                                   | 35,691              | 34,805              | (886)            | (2%)       | U |
| Interest and investment revenue                         | 4,321               | 5,162               | 841              | 19%        | F |
| Interest & investment income is greater due to increa   | sed cash holdings   | s for a significant | part of the year | ar due to  |   |
| timing of delivery of projects, favourable operating pe | erformance and po   | sitive fair valuati | on of a numbe    | er of      |   |
| investment assets.                                      |                     |                     |                  |            |   |
| Other revenues  | 9,705               | 10,551              | 846              | 9%         | F |
| Operating grants and contributions                      | 20,838              | 31,364              | 10,526           | 51%        | F |
| Operating grants are affected by the early receipt of t | two instalments of  | the Financial As    | sistance Gran    | t (\$9.5M) |   |
| and additional grants received during the year.         |                     |                     |                  |            |   |
| Capital grants and contributions                        | 44,858              | 40,637              | (4,221)          | (9%)       | U |
| Fair value increment on investment property             | _                   | 5                   | 5                | 0%         | F |
| No movement was anticipated on investment propert       | y valuation for 20° | 17/18 budget pur    | poses.           |            |   |
| Joint ventures and associates - net profits             | _                   | 803                 | 803              | 0%         | F |
| Council's budget does not currently provide for poten   | tial movements in   | joint ventures as   | s these valuati  | ons are    |   |
| impacted by a range of external variables that canno    |                     | •                   |                  |            |   |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 21. Material budget variations (continued)

|                                    | 2018    | 2018    | 2018    |        |   |
|------------------------------------|---------|---------|---------|--------|---|
| \$ '000                            | Budget  | Actual  | Vari    | iance* |   |
| EXPENSES                           |         |         |         |        |   |
| Employee benefits and on-costs     | 110,205 | 107,843 | 2,362   | 2%     | F |
| Borrowing costs                    | 3,849   | 3,819   | 30      | 1%     | F |
| Materials and contracts            | 52,052  | 53,709  | (1,657) | (3%)   | U |
| Depreciation and amortisation      | 64,340  | 60,067  | 4,273   | 7%     | F |
| Other expenses                     | 39,480  | 40,211  | (731)   | (2%)   | U |
| Net losses from disposal of assets | _       | 361     | (361)   | 0%     | U |

## **Budget variations relating to Council's Cash Flow Statement include:**

| Cash flows from operating activities  | 100,807                | 80,201           | (20,606)           | (20.4%)     | U |  |  |  |
|---|------------------------|------------------|--------------------|-------------|---|--|--|--|
| The lower level of cash flow compared to original in the West Dapto subdivision area which has reshas been partially offset by the early payment of the | ulted in a lower level | of developer coi | ntributions (\$2   | 25.7M) that | е |  |  |  |
| Grant (\$9.5M) in June 2018.  | no mat two quarter or  | 110 2010 1311    | ariolal 7 (30) otc | A1100       |   |  |  |  |
| Cash flows from investing activities  | (89,993)               | (69,731)         | 20,262             | (22.5%)     | F |  |  |  |
| This is primarily due to a net sale (decrease) of investment securities necessitated by lower than anticipated cash from operating activities.          |                        |                  |                    |             |   |  |  |  |
|   |                        |                  |                    |             |   |  |  |  |

## Notes to the Financial Statements

for the year ended 30 June 2018

#### Note 22. Fair value measurement

#### \$ '000

The Council measures the following asset and liability classes at fair value on a recurring basis:

- Infrastructure, property, plant and equipment
- Investment property

- Financial assets and liabilities

The fair value of assets and liabilities must be estimated in accordance with various accounting standards for either recognition and measurement requirements or for disclosure purposes.

AASB 13 Fair Value Measurement requires all assets and liabilities measured at fair value to be assigned to a 'level' in the fair value hierarchy as follows:

- **Level 1:** Unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at the measurement date.
- **Level 2:** Inputs other than quoted prices included within level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3: Inputs for the asset or liability that are not based on observable market data (unobservable inputs).

# (1) The following table presents all assets and liabilities that have been measured and recognised at fair values:

| raii values.  |           | Fair value m |             |              |           |
|---|-----------|--------------|-------------|--------------|-----------|
| 2018  |           | Level 1      | Level 2     | Level 3      | Total     |
|   | Date      | Quoted       | Significant | Significant  |           |
| Recurring fair value measurements                                       | of latest | prices in    | observable  | unobservable |           |
|   | valuation | active mkts  | inputs      | inputs       |           |
| Financial assets  |           |              |             |              |           |
| Investments   |           |              |             |              |           |
| <ul> <li>- 'Designated at fair value on initial recognition'</li> </ul> | 30/06/18  |              |             | 43,162       | 43,162    |
| Total financial assets  |           |              |             | 43,162       | 43,162    |
| Investment property   |           |              |             |              |           |
| Commercial building   | 30/06/18  | _            | _           | 4,780        | 4,780     |
| Total investment property   | 30/00/10  |              |             | 4,780        | 4,780     |
| rotal investment property   |           |              |             | 4,700        | 4,700     |
| Infrastructure, property, plant and equipment                           |           |              |             |              |           |
| Roads   | 30/06/17  | _            | _           | 548,394      | 548,394   |
| Bridges   | 30/06/17  | _            | _           | 98,172       | 98,172    |
| Footpaths   | 30/06/17  | _            | _           | 130,662      | 130,662   |
| Stormwater  | 30/06/17  | _            | _           | 523,775      | 523,775   |
| Plant and equipment   | 30/06/18  | _            | _           | 22,350       | 22,350    |
| Office equipment  | 30/06/18  | _            | _           | 3,745        | 3,745     |
| Furniture and fittings  | 30/06/18  | _            | _           | 1,867        | 1,867     |
| Operational land  | 30/06/14  | _            | _           | 170,106      | 170,106   |
| Community land  | 30/06/16  | _            | _           | 338,951      | 338,951   |
| Land under roads  | 30/06/14  | _            | _           | 30,165       | 30,165    |
| Buildings   | 30/06/14  | _            | _           | 188,583      | 188,583   |
| Other structures  | 30/06/16  | _            | _           | 5,967        | 5,967     |
| Swimming pools  | 30/06/16  | _            | _           | 6,805        | 6,805     |
| Library books   | 30/06/18  | _            | _           | 4,451        | 4,451     |
| Other open space/recreational assets                                    | 30/06/16  | _            | _           | 109,986      | 109,986   |
| Tip asset   | 30/06/18  | _            | _           | 5,724        | 5,724     |
| Works in progress   | 30/06/18  | _            | _           | 119,560      | 119,560   |
| Artworks  | 30/06/17  | _            | _           | 12,842       | 12,842    |
| Other   | 30/06/16  |              |             | 34,201       | 34,201    |
| Total infrastructure, property, plant and equipr                        | nent      |              |             | 2,356,306    | 2,356,306 |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

## \$ '000

# (1) The following table presents all assets and liabilities that have been measured and recognised at fair values: (continued)

| rair values: (continued)   |            | Egir value m |              |              |           |
|--|------------|--------------|--------------|--------------|-----------|
| 2017   |            | Fair value m |              |              | Total     |
| 2017   | Б.         | Level 1      | Level 2      | Level 3      | Total     |
| Decurring feir velue messuremente  | Date       | Quoted       | Significant  | Significant  |           |
| Recurring fair value measurements  | of latest  | prices in    | observable   | unobservable |           |
| Financial assets   | valuation  | active mkts  | inputs       | inputs       |           |
| Investments  |            |              |              |              |           |
| <ul><li>'Designated at fair value on initial recognition'</li></ul>                    | 30/06/17   |              |              | 43,428       | 43,428    |
| Total financial assets   | _ 30/06/17 |              | <del>_</del> | 43,428       | 43,428    |
| Total Illiancial assets  |            |              |              | 43,420       | 45,420    |
| Investment property  |            |              |              |              |           |
| Commercial building  | 30/06/17   | _            | _            | 4,775        | 4,775     |
| Total investment property  | _ 30/00/17 |              |              | 4,775        | 4,775     |
| Total invosancia property  |            |              |              | 4,770        | 4,775     |
| Infrastructure, property, plant and equipment  |            |              |              |              |           |
| Roads  | 30/06/17   | _            | _            | 543,097      | 543,097   |
| Bridges  | 30/06/17   | _            | _            | 93,910       | 93,910    |
| Footpaths  | 30/06/17   | _            | _            | 124,151      | 124,151   |
| Stormwater   | 30/06/17   | _            | _            | 522,164      | 522,164   |
| Plant and equipment  | 30/06/17   | _            | _            | 21,524       | 21,524    |
| Office equipment   | 30/06/17   | _            | _            | 3,060        | 3,060     |
| Furniture and fittings   | 30/06/17   | _            | _            | 1,478        | 1,478     |
| Operational land   | 30/06/14   | _            | _            | 169,578      | 169,578   |
| Community land   | 30/06/16   | _            | _            | 338,044      | 338,044   |
| Land under roads   | 30/06/14   | _            | _            | 30,127       | 30,127    |
| Buildings  | 30/06/14   | _            | _            | 190,609      | 190,609   |
| Other structures   | 30/06/16   | _            | _            | 6,418        | 6,418     |
| Swimming pools   | 30/06/16   | _            | _            | 7,280        | 7,280     |
| Library books  | 30/06/16   | _            | _            | 4,358        | 4,358     |
| Other open space/recreational assets   | 30/06/16   | _            | _            | 108,650      | 108,650   |
| Tip asset  | 30/06/17   | _            | _            | 10,807       | 10,807    |
| Works in progress  | 30/06/17   | _            | _            | 89,997       | 89,997    |
| Artworks   | 30/06/17   | _            | _            | 12,369       | 12,369    |
| Other  | 30/06/16   |              |              | 32,007       | 32,007    |
| Total infrastructure, property, plant and equip  | ment       |              |              | 2,309,628    | 2,309,628 |
| Non-recurring fair value measurements  Non-current assets classified as 'held for sale | ,          |              |              |              |           |
| Flinders Street North Wollongong   | 30/06/14   | _            | _            | 6,381        | 6,381     |
| Total NCA's classified as 'held for sale'  | _ 00/00/14 |              |              | 6,381        | 6,381     |
| . J.a 10/1 0 diadollion do livid for dale  |            |              |              | 3,001        | 3,001     |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

#### (2) Valuation techniques used to derive Level 2 and Level 3 Fair Values

Where Council is unable to derive Fair Valuations using quoted market prices of identical assets (i.e. Level 1 inputs), Council instead utilises a spread of both observable inputs (Level 2 inputs) and unobservable inputs (Level 3 inputs).

#### Level 2 inputs include;

- quoted prices for similar assets in active markets,
- quoted prices for identical or similar assets in markets that are not active,
- inputs other than quoted prices that are observable (e.g. interest rates, credit spreads etc.) and
- market corroborated inputs.

Level 3 inputs are unobservable inputs. If an observable input (Level 2) requires an adjustment using an unobservable input and that adjustment results in a significantly higher or lower fair value measurement, the resulting measurement is categorised within Level 3 of the fair value hierarchy. Council uses unobservable inputs to the extent relevant observable inputs are not available. But the objective remains the same; i.e. an exit price from the perspective of market participants. Therefore, unobservable inputs reflect the assumptions market participants would use when pricing, including assumptions about risk. Assumptions about risk include risk inherent in a particular valuation technique and risk inherent in inputs to the technique. Such an adjustment may be necessary if there is a significant measurement uncertainty.

Unobservable inputs have been developed using the best information available, which includes Council's own data. In some cases, Council adjusts its own data if reasonable available information indicates other market participants would use different data or if there is an entity specific synergy (i.e. not available to other market participants).

#### Level 3 inputs include;

- Unit Rates,
- Unit Price,
- Asset Condition,
- · Remaining Useful Life,
- Future Demands,
- Borrowing Rates

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

The Fair Valuation techniques Council has employed while utilising Level 2 and Level 3 inputs are as follows:

#### **Financial Assets**

Valuation Technique – A portion of Council's investment portfolio is measured at fair value (i.e. market approach).

Fair Value Hierarchy – the fair value has been derived from the current price in an active market for similar assets. Emerald Reverse Mortgage investment securities form part of this portion of Council's portfolio. The market for Australian mortgage backed securities, regardless of the robustness of the structure, is highly illiquid as a direct consequence of the global financial crisis. This has caused difficulties in valuing the security as there is limited "price discovery" in the market. As such the level of valuation input for Council's fair valued investments was considered a Level 3.

#### **Investment Property**

Valuation Technique – Council's Investment Property is measured using sales direct comparison based on a market selling approach (i.e. market approach).

Fair Value Hierarchy - the fair value has been derived from the sales prices of comparable properties after adjusting for differences in key attributes such as property size. The most significant inputs into this valuation approach are rental yields and price per square metre.

The level of evidence to support the critical assumptions of Council's investment property valuation was considered to be significant due to high levels of variability in the market for rental yields and future demands. As such the level of valuation input for these properties was considered level 3.

## Infrastructure, Property, Plant & Equipment

Infrastructure – Council's Infrastructure incorporates;

- Roads Surface and bases, Car Parks, Kerb and Guttering and Traffic Facilities (speed humps, bollards and signs),
- Bridges Road, Pedestrian and Jetties,
- · Footpaths including shared pathways and
- Stormwater Drainage

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

Valuation Technique – Infrastructure assets are recognised using the cost method, which equates to the current replacement cost of a modern equivalent asset. The cost to replace the asset is to equal the amount that a market participant buyer of that asset would pay to acquire it.

Fair Value Hierarchy - the general valuation approach to determine the fair value of Council's infrastructure inventory is to determine a unit rate based on square metres or an appropriate unit corroborated by market evidence (Level 2 input). A process is then undertaken to compare these rates with internal unit rates derived by Council as a result of specific projects that have been undertaken. Further to this other input such as asset condition and useful life require a significant level of professional judgement and can impact significantly on the fair value. As such the level of valuation input for these assets was considered level 3.

Property Plant & Equipment, Office Equipment & Furniture & Fittings incorporate:

- Property, Plant & Equipment Trucks, Tractors, Graders, Rollers, Buses, Vans, Passenger Vehicles, Mobile Equipment (i.e. generators, hand mowers, tools), Fluid storage units (i.e. septic tanks, water tanks),
- Office Equipment Electronic Whiteboards, Printing Equipment, Safes and I.T. equipment such as computers, printers and scanners,
- Furniture & Fittings Chairs, Tables, Filing Cabinets, Bookshelves, Compactuses,

Valuation Technique – These assets are recognised at depreciated historical cost as an acceptable substitute for fair value because any difference between fair value and depreciated historical cost is unlikely to be material.

Fair Value Hierarchy – The key unobservable unit to the valuation of this category is asset condition and useful life. The condition of assets is reviewed on an annual basis and an assessment of remaining life undertaken based on these results.

#### **Operational Land**

Valuation Technique – Council's Operational Land is measured using a comparative market selling approach (i.e. market approach).

Fair Value Hierarchy – the fair value has been derived from the sales prices of comparable properties after adjusting for differences in key attributes such as property size. The most significant inputs into this valuation approach is price per square metre. The level of evidence to support the critical assumptions of Council's operational land valuation was considered to be significant due to high levels of variability in the market for similar properties and future demands. As such the level of valuation input for these properties was considered level 3.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

#### **Community Land**

Valuation Technique – Council's Community Land is measured using comparative Land Values (LV) provided by the Valuer General (VG) or an average unit rate based on a comparable LV for similar properties (i.e. market approach).

Fair Value Hierarchy – the fair value has been derived from the LV's provided by the Valuer General or an average unit rate based on the LV for similar properties where the Valuer General did not provide a LV. The most significant input into this valuation approach is price per square metre. Valuations provided by the Valuer General are not in the public domain and the application of an average rate requires a level of professional judgement. As such the level of valuation input for these properties was considered level 3.

#### **Land Under Roads**

Valuation Technique – Land is generally valued using comparative Land Values (LV) provided by the Valuer General (VG) or an average unit rate based on a comparable LV for similar properties (i.e. market approach).

Fair Value Hierarchy – The existing use fair value of land under roads is best expressed as undeveloped or en globo land (pre-subdivision). However, as sufficient sales evidence of en globo land with similar features to the land being valued is generally not available, it is appropriate to use a proxy to estimate the en globo value. Community land value is used as a reasonable proxy to value land under roads, as such land generally has no feasible alternative use, and it is undeveloped and is publicly accessible. As such the level of valuation input for these properties was considered level 3.

#### **Buildings – Non-Specialised and Specialised**

Valuation Technique – Buildings are recognised using the cost method, which equates to the current replacement cost of a modern equivalent asset. The cost to replace the asset is equal to the amount that a market participant buyer of that asset would pay to acquire it.

Fair Value Hierarchy – Specialised and Non-Specialised buildings are generally assessed at level 3 of the fair value hierarchy due to lack of market evidence. Key inputs are unit rates and remaining useful life. The exception is non-specialised residential properties which have been valued using sale prices of comparable properties (level 2). The most significant input into this valuation approach is price per square metre. The level of evidence to support the critical assumptions of Council's residential property valuation was considered to be significant due to high levels of variability in the market for rental yields and future demands. As such the level of valuation input for all buildings was considered level 3.

# Notes to the Financial Statements

for the year ended 30 June 2018

## Note 22. Fair value measurement (continued)

#### **Intangible Assets**

Valuation Technique – These assets are recognised at depreciated historical cost as an acceptable substitute for fair value because any difference between fair value and depreciated historical cost is unlikely to be material.

Fair Value Hierarchy – The key unobservable unit to the valuation of this category is asset condition and useful life. The condition of assets is reviewed on an annual basis and an assessment of remaining life undertaken based on these results.

#### **Other Structures**

Other Structures incorporates Bus Shelters, Shade Structures, Picnic Shelters and BBQ Shelters.

Valuation Technique – Other Structures are recognised at depreciated historical cost as an acceptable substitute for fair value because any difference between fair value and depreciated historical cost is unlikely to be material.

Fair Value Hierarchy – The key unobservable unit to the valuation of this category is asset condition and useful life. The condition of assets is reviewed on an annual basis and an assessment of remaining life undertaken based on these results.

#### Other Open Space / Recreational Assets

Other Open Space/Recreational Assets incorporate Off-road Footpaths, Park Assets including Playgrounds, Skateboard Facilities, Tennis Courts, Furniture and Landscaping and Power Poles.

Valuation Technique – Other Open Space/Recreational Assets are recognised using the cost method (e.g. Off-Road Footpaths).

Fair Value Hierarchy – while some elements of the cost method can be supported by market evidence (Level 2) other factors require professional judgement such as asset condition and useful life. As these inputs can have a significant impact on the fair value the valuation input all Other Open Space / Recreational Assets were considered level 3.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

#### **Swimming Pools – Structures**

Valuation Technique – Swimming Pools and Rock Pools are valued using the cost approach, which equates to the current replacement cost of a modern equivalent asset. The cost to replace the asset is to equal the amount that a market participant buyer of that asset would pay to acquire it. External Valuer Ninnes Fong undertook the original valuation in 2009. An internal valuation was undertaken during the 2016 financial year.

Fair Value Hierarchy - the general valuation approach to determine the fair value of Council's swimming pool inventory is to determine a unit rate based on square metres corroborated by market evidence (Level 2 input). A process is then undertaken to compare these rates with internal unit rates derived by Council as a result of specific work that has been undertaken. Further to this other input such as asset condition and useful life require a significant level of professional judgement and can impact significantly on the fair value. As such the level of valuation input for these properties was considered level 3.

#### **Artworks**

Valuation Technique – Art Works are valued using the cost approach, which equates to the current replacement cost of a modern equivalent asset. The cost to replace the asset is to equal the amount that a market participant buyer of that asset would pay to acquire it.

Fair Value Hierarchy - the general valuation approach to determine the fair value of Council's Artworks is to use the market price or purchase price of the original transaction or if the work is in the form of a donation an external valuation is undertaken corroborated by market evidence (Level 2 input). It is noted that the valuation process requires a significant level of professional judgement and this can impact significantly on the fair value. As such the level of valuation input for artworks was considered level 3.

#### **Library Books**

Valuation Technique – These assets are recognised at depreciated historical cost as an acceptable substitute for fair value because any difference between fair value and depreciated historical cost is unlikely to be material.

Fair Value Hierarchy – The key unobservable unit to the valuation of this category is asset condition and useful life. The condition of assets is reviewed on an annual basis and an assessment of remaining life undertaken based on these results.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

#### **Other Assets**

Other Assets is a catch all for the remaining assets held by Council and includes Waste Assets such as Cell Development and Liners, Public Art, Power Poles and Crematorium and Cemetery Beams and Walls.

Valuation Technique - Other Assets are recognised using the cost method.

Fair Value Hierarchy – While some elements of the cost method can be supported by market evidence (Level 2) others factors require professional judgement such as asset condition and useful life. As these inputs can have a significant impact on the fair value the valuation input all Other Assets were considered level 3.

#### **Tip Remediation Asset**

Valuation Technique - Council's Tip Remediation Asset is measured using the cost method.

Fair Value Hierarchy – Whytes Gully Waste Disposal Depot will require remediation and restoration works to be carried out during and at the end of its useful life. The cash outflows relating to these remediation and restoration works have been modelled and recognised as an asset in Note 9 of Council's statements. Key unobservable inputs are the discount rate, cost escalation rate, timing of costs and future environmental management requirements. As such the level of valuation input for Council's fair valued tip asset was considered a Level 3.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

A summary of the Fair Valuation techniques Council has employed while utilising Level 2 and Level 3 inputs are as follows:

| Asset Category                               | Valuation Frequency | Description of Process   | Valuer <sup>*</sup>       | Responsibility   |
|--|---------------------|--|---------------------------|--|
| Financial Assets                             | Monthly             | Monthly valuation using the current price in an active market for similar assets   | External                  | Finance Division   |
| Investment Properties                        | Annually            | Assessed each year for material change and adjusted accordingly  | External                  | Property Division  |
| Infrastructure                               | 5 years             | Full valuation using current unit rates and comparable work. Assessed each year for material change and adjusted accordingly | Internal                  | Infrastructure & Strategic<br>Planning Division                  |
| Property Plant & Equipment                   | Annually            | Assessment of remaining useful life undertaken with adjustments to consumption patterns that may impact fair value           | Internal                  | Finance Division   |
| Office Equipment & Furniture & Fittings      | Annually            | Assessment of remaining useful life undertaken with adjustments to consumption patterns that may impact fair value           | Internal                  | Finance Division   |
| Operational Land                             | 5 Years             | Full valuation every 5 years or index applied annually if material   | External                  | Property Division  |
| Community Land                               | 5 Years             | Valuer General Land Values or Average Unit Rate for similar properties if not available                                      | Valuer General / Internal | Property / Finance<br>Division                                   |
| Land Under Roads                             | 5 Years             | Valuer General Land Values or Average Unit Rate used as proxy to derive en globo rate  | Valuer General / Internal | Finance Division   |
| Buildings – Non Specialised &<br>Specialised | 5 Years             | Full valuation every 5 years or index applied annually if material   | External / Internal       | Infrastructure & Strategic Planning Division / Property Division |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

| Asset Category                         | Valuation Frequency | Description of Process   | Valuer              | Responsibility                                  |
|--|---------------------|--|---------------------|---|
| Intangibles                            | 5 years             | Assessment of remaining useful life undertaken with adjustments to consumption patterns that may impact fair value | Internal            | Finance Division                                |
| Other Structures                       | 5 years             | Assessment of remaining useful life undertaken with adjustments to consumption patterns that may impact fair value | Internal            | Infrastructure & Strategic<br>Planning Division |
| Other Open Space / Recreational Assets | 5 years             | Full valuation every 5 years or index applied annually if material   | Internal            | Infrastructure & Strategic Planning Division    |
| Swimming Pools - Structures            | 5 years             | Full valuation every 5 years or index applied annually if material   | External / Internal | Infrastructure & Strategic Planning Division    |
| Library Books                          | Annually            | Assessment of remaining useful life undertaken with adjustments to consumption patterns that may impact fair value | Internal            | Finance Division                                |
| Other Assets                           | 5 years             | Full valuation every 5 years or index applied annually if material   | Internal            | Various   |
| Tip Remediation Asset                  | Annually            | Reassessment of discount rate and application to discounted cash flows if material                                 | Internal            | Finance Division                                |

<sup>\*</sup> Internal Valuation refers to the utilisation of in-house expertise to value Council's assets.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 22. Fair value measurement (continued)

\$ '000

## (3). Fair value measurements using significant unobservable inputs (level 3)

## a. The following tables present the changes in level 3 fair value asset classes.

|  | Financial assets                            | Investment property   | IPP&E   | Total  |
|--|---|-----------------------|---|--|
| Opening balance – 1/7/16   | 31,663                                      | 4,775                 | 2,270,419   | 2,306,857  |
| Transfers from/(to) another asset class Purchases (GBV) Disposals (WDV) Depreciation and impairment FV gains – other comprehensive income FV gains – Income Statement            | 11,125<br>(30)<br>-<br>-<br>670             | -<br>-<br>-<br>-<br>- | (6,380)<br>119,994<br>(7,199)<br>(60,671)<br>(511)              | (6,380)<br>131,119<br>(7,229)<br>(60,671)<br>(511)<br>670          |
| Prior period errors Impairment (refer Note 4d) Land remediation reversal Transfer to expense   | -<br>-<br>-                                 | -<br>-<br>-           | (4,649)<br>(760)<br>(315)<br>(300)                              | (4,649)<br>(760)<br>(315)<br>(300)                                 |
| Closing balance – 30/6/17  | 43,428                                      | 4,775                 | 2,309,628   | 2,357,831  |
| Purchases (GBV) Disposals (WDV) Depreciation and impairment FV gains – other comprehensive income FV gains – Income Statement Waste remediation reassessment Transfer to expense | 3,348<br>(4,057)<br>-<br>-<br>443<br>-<br>- | -<br>-<br>-<br>5<br>- | 114,042<br>(8,447)<br>(59,673)<br>5,692<br>-<br>(4,863)<br>(73) | 117,390<br>(12,504)<br>(59,673)<br>5,692<br>448<br>(4,863)<br>(73) |
| Closing balance – 30/6/18  | 43,162                                      | 4,780                 | 2,356,306   | 2,404,248  |
|  |   | Held for sale assets  | IPP&E   | Total  |
| Opening balance – 1/7/16   |   | _                     | 6,381   | 6,381  |
| Transfers from/(to) another asset class  |   | 6,381                 | (6,381)   | _  |
| Closing balance – 30/6/17  |   | 6,381                 |   | 6,381  |
| Disposals (WDV)  |   | (6,381)               | _   | (6,381)  |
| Closing balance – 30/6/18  |   |                       |   |  |

## Notes to the Financial Statements

for the year ended 30 June 2018

# Note 23. Related party transactions

#### \$ '000

#### a. Key management personnel

Key management personnel (KMP) of the Council are those persons having the authority and responsibility for planning, directing and controlling the activities of the council, directly or indirectly.

The aggregate amount of KMP compensation included in the Income Statement is:

| Compensation:        | 2018     | 2017  |
|----------------------|----------|-------|
| Short-term benefits  | 2,176    | 1,955 |
| Termination benefits | <u> </u> | 2     |
| Total                | 2,176    | 1,957 |

#### b. Other transactions with KMP and their related parties

Council has assessed other transactions with KMP and their related parties as not material for recognition in these statements.

#### c. Other related party transactions

| Nature of the transaction                                 | Value of<br>transactions<br>during year | Outstanding<br>balance<br>(incl. loans and<br>commitments) | Terms and conditions                        |
|---|---|--|---|
| 2018  | \$                                      |  |   |
| Associate   |   |  |   |
| Marketing, events, business and investment in LGA         | 1,375,691                               | _  | Amounts provided under a funding agreement. |
| LGA Major Events  | 20,000                                  | _  | Amounts provided under a funding agreement. |
| Subsidised office space                                   | 146,000                                 | _  | Amounts provided under a funding agreement. |
| Event sponsorship & support                               | 90,800                                  | _  | Based on specific events                    |
| Feasibility study   | 7,500                                   | _  | •   |
| Visitor guide   | 3,950                                   | _  |   |
| Partner program   | 3,341                                   | _  |   |
| Contribution to Green Bus Service Extension               | 3,255                                   | _  |   |
| Commission on accommodation bookings                      | 665                                     | _  |   |
| Associate   |   |  |   |
| Contribution for management of the Performing Arts Centre | 689,829                                 | _  | Amounts provided under a funding agreement. |
| Town Hall management                                      | 375,000                                 | _  | Amounts provided under a funding agreement. |
| Community Subsidy   | 22,727                                  | _  | Amounts provided under a funding agreement. |
| Venue Hire  | 10,956                                  | _  | 225. &                                      |
| Ticket Purchase   | 9,311                                   | _  |   |
| Town Hall - Evacuation Ushers                             | 5,546                                   | _  |   |
| Student Transportation                                    | 736                                     | _  |   |
| Power Supply for event                                    | 187                                     | _  |   |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 23. Related party transactions (continued)

## c. Other related party transactions (continued)

| Nature of the transaction | Value of<br>transactions<br>during year | Outstanding<br>balance<br>(incl. loans and<br>commitments) | Terms and conditions                                      |
|---------------------------|---|--|---|
| 2017                      |   |  | Amounts provided under a funding agreement                |
| Associate                 | 1,010,188                               | _  | Marketing, events, business and investment in LGA.        |
|                           | 331,950                                 | _  | LGA Major events.   |
|                           | 146,000                                 | -  | Subsidised office space                                   |
| Associate                 |   |  | Amounts provided under a funding agreement.               |
|                           | 673,175                                 | _  | Contribution for Management of the Performing Arts Centre |
|                           | 350,000                                 | _  | Town Hall management.                                     |

# Note 24. Events occurring after the reporting date

Council is unaware of any material or significant 'non-adjusting events' that should be disclosed.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 25. Statement of developer contributions

#### \$ '000

Council recovers contributions, raises levies and enters into planning agreements on development works that are subject to a development consent issued by Council. All contributions must be spent/utilised for the specific purpose they were levied and any interest applicable to unspent funds must be attributed to remaining funds.

The following tables detail the receipt, interest and use of the above contributions and levies and the value of all remaining funds which are 'restricted' in their future use.

#### **SUMMARY OF CONTRIBUTIONS AND LEVIES**

|   |         | Contrib     | outions       | Interest | Expenditure | Internal  | Held as    | Cumulative             |
|---|---------|-------------|---------------|----------|-------------|-----------|------------|------------------------|
| PURPOSE                                   | Opening | received du | ring the year | earned   | during      | borrowing | restricted | internal<br>borrowings |
|   | balance | Cash        | Non-cash      | in year  | year        | (to)/from | asset      | due/(payable)          |
| Drainage                                  | 3,910   | 55          | _             | 123      | _           | _         | 4,088      | _                      |
| Roads                                     | (3,967) | 1,857       | _             | (144)    | (5,497)     | _         | (7,751)    | _                      |
| Open space                                | 3,568   | 1,645       | _             | 147      | _           | _         | 5,360      | _                      |
| Community facilities                      | 738     | 348         | _             | 30       | _           | _         | 1,116      | _                      |
| Administration                            | (817)   | 5           | _             | (29)     | (336)       | _         | (1,177)    | _                      |
| Public transport                          | 555     | 5           | _             | 17       | _           | _         | 577        | _                      |
| S7.11 contributions – under a plan        | 3,987   | 3,915       | -             | 144      | (5,833)     | -         | 2,213      | -                      |
| S7.12 levies – under a plan               | 12,062  | 5,066       | 49            | 422      | (1,333)     | -         | 16,266     | -                      |
| Total S7.11 and S7.12 revenue under plans | 16,049  | 8,981       | 49            | 566      | (7,166)     | -         | 18,479     | _                      |
| S7.11 not under plans                     | 318     | 9           | _             | 10       | _           | _         | 337        | _                      |
| S7.4 planning agreements                  | _       | 141         | 1,433         | 4        | (1,433)     | _         | 145        |                        |
| Total contributions                       | 16,367  | 9,131       | 1,482         | 580      | (8,599)     | -         | 18,961     | _                      |

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 25. Statement of developer contributions (continued)

\$ '000

#### **S7.11 CONTRIBUTIONS - UNDER A PLAN**

#### **CONTRIBUTION PLAN - WEST DAPTO**

| PURPOSE              | Opening<br>balance |       | outions<br>ring the year<br>Non-cash | Interest<br>earned<br>in year | Expenditure<br>during | Internal<br>borrowing<br>(to)/from | Held as restricted asset | Cumulative<br>internal<br>borrowings |
|----------------------|--------------------|-------|--------------------------------------|-------------------------------|-----------------------|------------------------------------|--------------------------|--------------------------------------|
|                      |                    |       | NOII-Casii                           | -                             | year                  | (10)/110111                        |                          | due/(payable)                        |
| Drainage             | 3,910              | 55    | _                                    | 123                           | _                     | _                                  | 4,088                    | _                                    |
| Roads                | (3,967)            | 1,857 | _                                    | (144)                         | (5,497)               | _                                  | (7,751)                  | _                                    |
| Open space           | 3,568              | 1,645 | _                                    | 147                           | _                     | _                                  | 5,360                    | _                                    |
| Community facilities | 738                | 348   | _                                    | 30                            | _                     | _                                  | 1,116                    | _                                    |
| Administration       | (817)              | 5     | _                                    | (29)                          | (336)                 | _                                  | (1,177)                  | _                                    |
| Public transport     | 555                | 5     | _                                    | 17                            | _                     | _                                  | 577                      | _                                    |
| Total                | 3,987              | 3,915 | _                                    | 144                           | (5,833)               | _                                  | 2,213                    | _                                    |

#### **S7.12 LEVIES – UNDER A PLAN**

#### **CONTRIBUTION PLAN - WOLLONGONG**

| PURPOSE     | Opening | Contrik |          | Interest<br>earned | Expenditure<br>during | Internal<br>borrowing | Held as restricted | Cumulative<br>internal<br>borrowings |
|-------------|---------|---------|----------|--------------------|-----------------------|-----------------------|--------------------|--------------------------------------|
|             | balance | Cash    | Non-cash | in year            | year                  | (to)/from             | asset              | due/(payable)                        |
| City Wide   | 13,539  | 4,020   | 49       | 459                | (1,249)               | _                     | 16,818             | _                                    |
| City Centre | (1,477) | 1,046   | _        | (37)               | (84)                  | _                     | (552)              | _                                    |
| Total       | 12,062  | 5,066   | 49       | 422                | (1,333)               | _                     | 16,266             | _                                    |

- A The Wollongong S94A plan is a levy based plan that reflects development activity in the Local Government Area excluding areas covered by the West Dapto Section 94 Plan.
- **B** Figures provided include amounts collected under the Section 94A Plan as well as contributions received from relevant development consents approved prior to 2006 that contained conditions for contributions to be made, under now repealed Section 94 plans. These are transferred and applied towards items within the Section 94A Plan Works schedule as the Section 94A is the replacement for the plans repealed in June 2006.

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 25. Statement of developer contributions (continued)

\$ '000

#### **S7.11 CONTRIBUTIONS - NOT UNDER A PLAN**

#### **CONTRIBUTION PLAN - CALDERWOOD**

| PURPOSE | Opening<br>balance | Contributions received during the year Cash Non-cash |   | Interest<br>earned<br>in year | Expenditure<br>during<br>year | Internal<br>borrowing<br>(to)/from | Held as<br>restricted<br>asset | Cumulative<br>internal<br>borrowings<br>due/(payable) |
|---------|--------------------|--|---|-------------------------------|-------------------------------|------------------------------------|--------------------------------|---|
| Roads   | 318                | 9  | _ | 10                            | _                             | _                                  | 337                            | _   |
| Total   | 318                | 9  | _ | 10                            | _                             | _                                  | 337                            | _   |

- A The Calderwood Urban Release Area was historically in the Shellharbour City Local Government Area. However, the Urban Release Area was later expanded during the State Government's major project approval process to include land that straddles the local government boundary, which comprises 107 hectares of land in the Wollongong Local Government Area at Marshall Mount.
- **B** In 2013, the Land and Environment Court imposed a development contribution condition on Stage 1 of the Calderwood development within Shellharbour City Council Local Government area, requiring the payment of a contribution of \$1,320 per lot to Wollongong City Council to be used towards the upgrades of Marshall Mount Road and Yallah Road. The payments reflected in the above relate to these court proceedings.
- C Wollongong City Council and Lendlease Communities (Australia) Limited have entered into a Planning Agreement for the remainder of the contributions relating to the Calderwood development. No contributions have been received as a result of the Planning Agreement.

#### **S7.4 planning agreements**

| PURPOSE | Opening<br>balance | Contributions received during the year Cash Non-cash |       | Interest<br>earned<br>in year | Expenditure<br>during<br>year | Internal<br>borrowing<br>(to)/from | Held as<br>restricted<br>asset | Cumulative<br>internal<br>borrowings<br>due/(payable) |
|---------|--------------------|--|-------|-------------------------------|-------------------------------|------------------------------------|--------------------------------|---|
| Roads   | _                  | 141  | 1,433 | 4                             | (1,433)                       | _                                  | 145                            | _   |
| Total   | _                  | 141  | 1,433 | 4                             | (1,433)                       | _                                  | 145                            | _   |

## Notes to the Financial Statements

for the year ended 30 June 2018

# Note 26. Financial result and financial position by fund

Council utilises only a general fund for its operations.

# Note 27(a). Statement of performance measures – consolidated results

| \$ '000   | Amounts<br>2018    | Indicator<br>2018 | Prior p<br>2017 | periods<br>2016 | Benchmark     |
|---|--------------------|-------------------|-----------------|-----------------|---------------|
| Local government industry indicators – c  | onsolidated        | ı                 |                 |                 |               |
| Operating performance ratio     Total continuing operating revenue (1) excluding capital grants and contributions less operating expenses     Total continuing operating revenue (1) excluding capital grants and contributions | 7,552<br>273,201   | 2.76%             | 10.74%          | 0.87%           | > 0.00%       |
| 2. Own source operating revenue ratio Total continuing operating revenue (1) excluding all grants and contributions Total continuing operating revenue (1)  | 241,837<br>313,838 | 77.06%            | 74.75%          | 79.55%          | > 60.00%      |
| 3. Unrestricted current ratio  Current assets less all external restrictions (2)  Current liabilities less specific purpose liabilities (3, 4)  | 121,584<br>41,472  | 2.93x             | 2.65x           | 2.25x           | > 1.5x        |
| 4. Debt service cover ratio  Operating result (1) before capital excluding interest and depreciation/impairment/amortisation  Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)            | 71,438<br>11,332   | 6.30x             | 8.51x           | 6.44x           | > 2x          |
| 5. Rates, annual charges, interest and extra charges outstanding percentage Rates, annual and extra charges outstanding Rates, annual and extra charges collectible   | 9,494              | 4.66%             | 5.88%           | 4.79%           | < 5%<br>metro |
| 6. Cash expense cover ratio  Current year's cash and cash equivalents plus all term deposits  Payments from cash flow of operating and financing activities  x12  | 114,606<br>19,670  | 5.83 mths         | 6.9 mths        | 7.3 mths        | > 3 mths      |

#### Note

<sup>(1)</sup> Excludes fair value adjustments and reversal of revaluation decrements, net gain/(loss) on sale of assets and the net share of interests in joint ventures and associates.

<sup>(2)</sup> Refer Notes 6-8 inclusive.

Also excludes any real estate and land for resale not expected to be sold in the next 12 months.

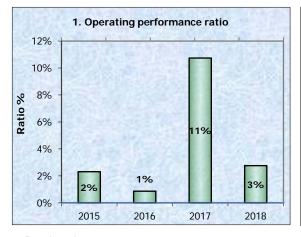
<sup>(3)</sup> Refer to Notes 13 and 14.

<sup>(4)</sup> Refer to Note 13(b) and 14(a) – excludes all payables and provisions not expected to be paid in the next 12 months (incl. ELE).

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 27(b). Statement of performance measures – consolidated results (graphs)



# Purpose of operating performance ratio

This ratio measures Council's achievement of containing operating expenditure within operating revenue.

#### Commentary on 2017/18 result

#### 2017/18 ratio 2.76%

The 2017 result has been favourably distorted by the early payment of the first two quarters of the 2017/18 Financial Assistance Grant (\$9M) and the elimination of carbon tax liability (\$4.1M). The variation has been further impacted by election cost (\$1M) and abnormal material disposal costs (\$2.8M) in 2017/18. Without these abnormal variations, this indicator would be 5.2% and 5.9% for 2016/17 and 2017/18 respectively.

ł

Ratio achieves benchmark
Ratio is outside benchmark

Benchmark: ——— Minimum >=0.00%

Source for benchmark: Code of Accounting Practice and Financial Reporting #26



# Purpose of own source operating revenue ratio

This ratio measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions.

#### Commentary on 2017/18 result

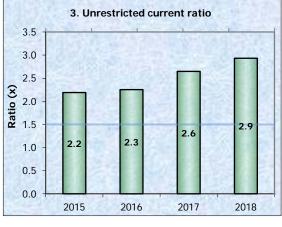
#### 2017/18 ratio 77.06%

This result is consistent with previous reporting periods. It is noted that total revenue includes non-cash contributed assets which fluctuate from year to year and impact this result.

Benchmark:

Minimum >=60.00%

Source for benchmark: Code of Accounting Practice and Financial Reporting #26



# Purpose of unrestricted current ratio

To assess the adequacy of working capital and its ability to satisfy obligations in the short term for the unrestricted activities of Council.

# ł

Ratio achieves benchmark
Ratio is outside benchmark

#### Commentary on 2017/18 result

#### 2017/18 ratio 2.93x

Council's strategy is to maximise the use of available funds and target a lean unrestricted ratio. 2. Cash assets held for future waste facility requirements are held in the unrestricted ratio. As the requirements to hold funds for waste facility rehabilitation is significant the measure is expected to increase until payments are required.

Benchmark: ——— Minimum >=1.50

Source for benchmark: Code of Accounting Practice and Financial Reporting #26

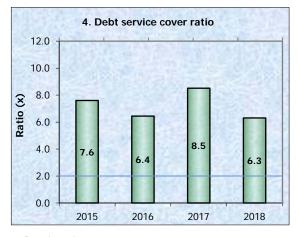


Ratio achieves benchmark
Ratio is outside benchmark

# Notes to the Financial Statements

for the year ended 30 June 2018

# Note 27(b). Statement of performance measures – consolidated results (graphs)



#### Purpose of debt service cover ratio

This ratio measures the availability of operating cash to service debt including interest, principal and lease payments

#### Commentary on 2017/18 result

2017/18 ratio 6.30x

The result indicates that Council can adequately service its outstanding debt.



Benchmark:

Minimum >=2.00

Source for benchmark: Code of Accounting Practice and Financial Reporting #26



Ratio achieves benchmark Ratio is outside benchmark

Commentary on 2017/18 result **Purpose of rates** 

> 2017/18 ratio 4.66%

5. Rates, annual charges, interest and extra charges outstanding percentage 7% 6% 5% Ratio % 4% 3% .889 .489 2% 1% 0% 2015 2017 2018 2016

and annual charges outstanding ratio

To assess the impact of uncollected rates and annual charges on Council's liquidity and the adequacy of recovery efforts.

The on-going development of improved recovery processes has continued for all classes of rate payers and this is reflected in this result. One such recovery strategy that has been implemented entails contacting the corporate ratepayers to remind them that instalments are due.



Ratio is within Benchmark Ratio is outside Benchmark

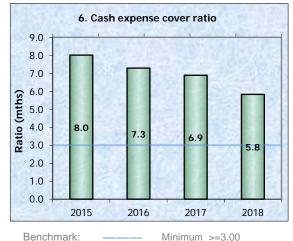


Source for Benchmark: Code of Accounting Practice and Financial Reporting #26



Commentary on 2017/18 result

2017/18 ratio 5.83 mths



Purpose of cash expense cover ratio

indicates the number of months a Council can continue paying for its immediate expenses without

The result of this measure reflects a high level of liquidity in Council's investment portfolio at the end of 2017/18.

Ratio achieves benchmark Ratio is outside benchmark

This liquidity ratio additional cash inflow.

Source for benchmark: Code of Accounting Practice and Financial Reporting #26

## Notes to the Financial Statements

for the year ended 30 June 2018

## Note 28. Council information and contact details

#### Principal place of business:

41 Burelli Street Wollongong NSW 2500

**Contact details** 

Mailing address:

Locked Bag 8821 Wollongong NSW 2500

Telephone: (02) 4227 7111 Facsimile: (02) 4227 7277

**Officers** 

**GENERAL MANAGER** 

**David Farmer** 

RESPONSIBLE ACCOUNTING OFFICER

**Brian Jenkins** 

**PUBLIC OFFICER** 

Clare Phelan

**AUDITORS** 

Audit Office of New South Wales

Level 15, 1 Margaret Street, Sydney, NSW, 2000

Other information

ABN: 63 139 525 939

**Opening hours:** 

Internet:

Administration Building: 8:30am - 5:00pm

www.wollongong.nsw.gov.au council@wollongong.nsw.gov.au Email:

**Elected members** 

**LORD MAYOR** 

**Gordon Bradbery** 

**COUNCILLORS** 

Ward 1

Leigh Colacino

Janice Kershaw

Jenelle Rimmer

Mithra Cox

Ward 2

John Dorahy

David Brown (DEPUTY LORD MAYOR)

Tania Brown Cath Blakey

Ward 3

**Chris Connor** 

Vicky King

Dom Figliomeni

**Cameron Walters** 



#### INDEPENDENT AUDITOR'S REPORT

# Report on the general purpose financial report Wollongong City Council

To the Councillors of the Wollongong City Council

#### **Opinion**

I have audited the accompanying financial report of Wollongong City Council (the Council), which comprise the Income Statement and Statement of Comprehensive Income for the year ended 30 June 2018, the Statement of Financial Position as at 30 June 2018, the Statement of Changes in Equity and Statement of Cash Flows for the year then ended, notes comprising a summary of significant accounting policies and other explanatory information, and the Statement by Councillors and Management.

In my opinion,

- the Council's accounting records have been kept in accordance with the requirements of the Local Government Act 1993, Chapter 13, Part 3, Division 2 (the Division)
- the financial report:
  - has been presented, in all material respects, in accordance with the requirements of this Division
  - is consistent with the Council's accounting records
  - presents fairly, in all material respects, the financial position of the Council as at 30 June 2018, and of its financial performance and its cash flows for the year then ended in accordance with Australian Accounting Standards
- all information relevant to the conduct of the audit has been obtained
- no material deficiencies in the accounting records or financial report have come to light during the audit.

My opinion should be read in conjunction with the rest of this report.

#### **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Report' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Other Information

Other information comprises the information included in the Council's annual report for the year ended 30 June 2018, other than the financial report and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the special purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial report does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the special purpose financial statements and Special Schedule 2 - Permissible income for general rates.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## The Councillors' Responsibilities for the Financial Report

The Councillors are responsible for the preparation and fair presentation of the financial report in accordance with Australian Accounting Standards and the *Local Government Act 1993*, and for such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial report that is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting except where the Council will be dissolved or amalgamated by an Act of Parliament, or otherwise cease operations.

#### Auditor's Responsibilities for the Audit of the Financial Report

My objectives are to:

- obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial report.

A description of my responsibilities for the audit of the financial report is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors\_responsibilities/ar4.pdf">www.auasb.gov.au/auditors\_responsibilities/ar4.pdf</a>. The description forms part of my auditor's report.

#### My opinion does *not* provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- on the Original Budget information included in the Income Statement, Statement of Cash Flows, and Note 21 Material budget variations
- on the Special Schedules. A separate opinion has been provided on Special Schedule 2 Permissible income for general rates
- about the security and controls over the electronic publication of the audited financial report on any website where it may be presented
- about any other information which may have been hyperlinked to/from the financial report.

Dominika Ryan Director

28 September 2018 SYDNEY



Councillor Gordon Bradbery OAM Lord Mayor Wollongong City Council Locked Bag 8821 WOLLONGONG DC NSW 2500

Contact: Dominika Ryan
Phone no: 02 9275 7336
Our ref: D1821133/1811

28 September 2018

**Dear Lord Mayor** 

# Report on the Conduct of the Audit for the year ended 30 June 2018 Wollongong City Council

I have audited the general purpose financial statements of the Wollongong City Council (the Council) for the year ended 30 June 2018 as required by section 415 of the *Local Government Act 1993* (the Act).

I expressed an unmodified opinion on the Council's general purpose financial statements.

This Report on the Conduct of the Audit (the Report) for the Council for the year ended 30 June 2018 is issued in accordance with section 417 of the Act. This Report should be read in conjunction with my audit opinion on the general purpose financial statements issued under section 417(2) of the Act.

#### FINANCIAL POSITION

#### **Cash and Investments**

| Cash and Investments  | 2018  | 2017  | Commentary   |
|-----------------------|-------|-------|--|
|                       | \$m   | \$m   |  |
| External restrictions | 74.2  | 75.8  | Council's cash and investments at 30 June 2018 was   |
| Internal restrictions | 68.1  | 57.4  | lower by \$9.9 million compared to previous year. The decrease was largely due to increased net sale of                          |
| Unrestricted          | 15.4  | 34.4  | investment securities to supplement the lower cash   |
| Cash and investments  | 157.7 | 167.6 | generated from the Council's operating activities.   |
|                       |       |       | Externally restricted balances include unexpended specific loans, developer contributions and domestic waste management charges. |
|                       |       |       | Balances are internally restricted due to Council policy or decisions for forward plans including works program.                 |
|                       |       |       | Unrestricted balances provide liquidity for day-to-day operations.   |



#### **Debt**

At 30 June 2018, Council had external borrowings of \$32.8 million (30 June 2017: \$39.7 million). The loans are secured over Council's general rating income.

At 30 June 2018, Council also had access to a \$300,000 (30 June 2017: \$300,000) bank overdraft facility. This facility was unused at year end.

#### **INCOME STATEMENT**

#### **Operating result**

|   | 2018  | 2017  | Variance |
|---|-------|-------|----------|
|   | \$m   | \$m   | %        |
| Rates and annual charges revenue            | 191.4 | 184.5 | 3.7      |
| Grants and contributions revenue            | 72.0  | 81.7  | 11.9     |
| Operating result for the year               | 48.8  | 69.5  | 29.8     |
| Net operating result before capital amounts | 8.1   | 27.4  | 70.4     |

Rates and annual charges revenue (\$191.4 million) increased by \$6.9 million (3.7 per cent) in 2017–18 due to:

- 1.5 per cent general rate increase
- growth in subdivision in West Dapto area and infill developments
- increase in domestic waste management services as Wollongong City grows
- lower domestic waste management charges in 2016–17 due to the refund of carbon tax collected in prior years.

Grants and contributions revenue (\$72.0 million) decreased by \$9.7 million (\$11.9 per cent) in 2017–2018. This was mainly caused by the timing of financial assistance grants received in the past two years and lower level of subdivision dedications.

Council's operating result (including the effect of depreciation and amortisation expense of \$60.1 million) before and after capital grants and contributions were \$19.3 million and \$20.7 million lower respectively than the 2016–17 result. The decrease was primarily driven by:

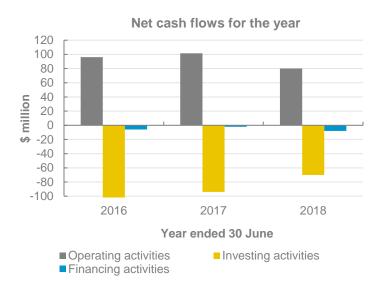
- decrease in grants and contributions revenue of \$9.7 million
- decrease in other revenue of \$3.9 million
- decrease in user charges and fees of \$2.7 million
- increase in materials and contracts expense of \$6.7 million
- increase in employee benefits and on-costs expense of \$4.7 million and
- increase in other expenses of \$4.6 million.



## STATEMENT OF CASH FLOWS

After remaining largely steady from 2015–16 to 2016–17, cash flows from operating activities decreased by \$21.4 million in 2017–18. This was due to higher payments during the year offset by the increase in rates and annual charges. The decrease in grants and contributions also contributed to lower cash flows.

Cash flows from investing activities was also \$24.5 million lower than 2016–17 mainly due to increased net sale of investment securities.



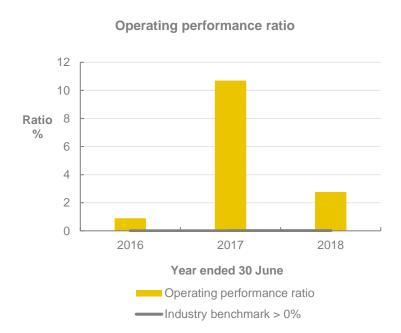
## PERFORMANCE RATIOS

The definition of each ratio analysed below (except for the 'building and infrastructure renewals ratio') is included in Note 27 of the Council's audited general purpose financial statements. The 'building and infrastructure renewals ratio' is defined in Council's Special Schedule 7 which has not been audited.

## **Operating performance ratio**

Council's operating performance ratio exceeded the industry benchmark over the past three years. Its operating performance ratio in 2016–17 was higher than this year mainly due to the early payment of the first two instalments of the 2017–18 Financial Assistance Grants.

The 'operating performance ratio' measures how well council contained operating expenditure within operating revenue (excluding capital grants and contributions, fair value adjustments, and reversal of revaluation decrements). The benchmark set by the Office of Local Government (OLG) is greater than zero per cent.

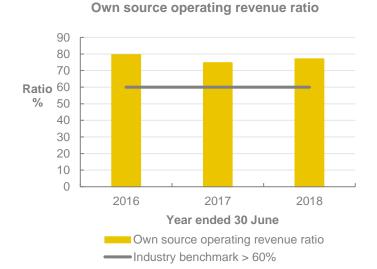




## Own source operating revenue ratio

Council's own source operating revenue ratio exceeded the industry benchmark over the past three years. The current year ratio of 77.1 per cent is largely consistent with the previous reporting periods.

The 'own source operating revenue ratio' measures council's fiscal flexibility and the degree to which it relies on external funding sources such as operating grants and contributions. The benchmark set by OLG is greater than 60 per cent.

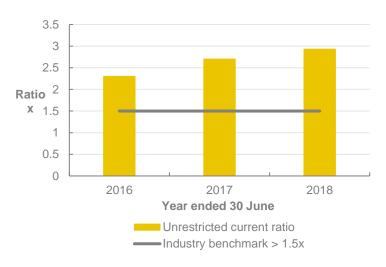


#### **Unrestricted current ratio**

Council's unrestricted current ratio exceeded the industry benchmark over the past three years. The ratio increased as funds held for future waste facility requirements is included in the ratio. Council anticipates the ratio will increase in coming years for this reason. Notwithstanding, Council's strategy is to maximise the use of available funds and not have an excessive ratio.

The 'unrestricted current ratio' is specific to local government and represents council's ability to meet its short-term obligations as they fall due. The benchmark set by OLG is greater than 1.5 times.

#### Unrestricted current ratio

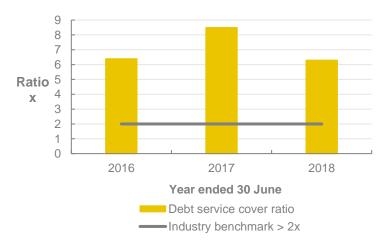


#### Debt service cover ratio

Council's debt service cover ratio exceeded the industry benchmark over the past three years. Its ratio decreased from 8.5 to 6.3 at 30 June 2018. A higher ratio indicates Council has greater capacity to take on, and service additional debt.

The 'debt service cover ratio' measures the operating cash to service debt including interest, principal and lease payments. The benchmark set by OLG is greater than two times.

## Debt service cover ratio

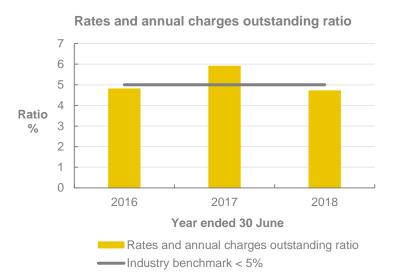




## Rates and annual charges outstanding ratio

Council met the rates and annual charges outstanding ratio benchmark in 2017-18. Last year's ratio was negatively affected by an unpaid debt of \$1.6 million by one corporate ratepayer.

The 'rates and annual charges outstanding ratio' assesses the impact of uncollected rates and annual charges on council's liquidity and the adequacy of debt recovery efforts. The benchmark set by OLG is less than 5 per cent for metro councils.

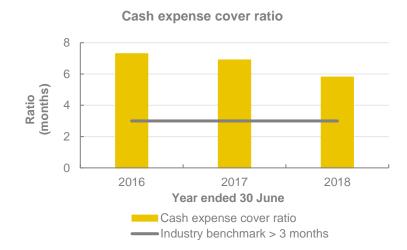


## Cash expense cover ratio

Council's cash expense cover ratio exceeded the industry benchmark over the past three years. The ratio ranged from 7.3 to 5.8 months.

Council's ratio continuous to decline. Despite this, it is still well above the benchmark.

This liquidity ratio indicates the number of months the council can continue paying for its immediate expenses without additional cash inflow. The benchmark set by OLG is greater than three months.

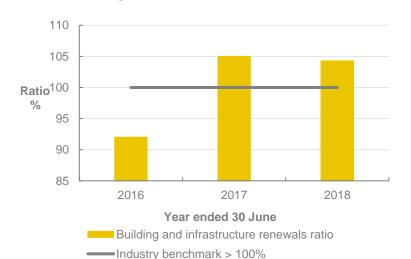


## Building and infrastructure renewals ratio (unaudited)

Council met the building and infrastructure renewals ratio benchmark in the past two years. There was no significant movement in the past two years.

The 'building and infrastructure renewals ratio' assesses the rate at which these assets are being renewed against the rate at which they are depreciating. The benchmark set by OLG is greater than 100 per cent.

This ratio is sourced from council's Special Schedule 7 which has not been audited.



Building and infrastructure renewals ratio



## OTHER MATTERS

#### New accounting standards implemented

#### AASB 2016-2 'Disclosure Initiative - Amendments to AASB 107'

Effective for annual reporting periods beginning on or after 1 January 2017

This Standard requires entities to provide disclosures that enable users of financial statements to evaluate changes (both cash flows and non-cash changes) in liabilities arising from

financing activities.

Council's disclosure of the changes in their liabilities arising from financing activities is disclosed in Note 16 (c).

# AASB 2016-4 'Recoverable Amount of Non-Cash-Generating Specialised Assets of Not-for-Profit Entities – Amendments to AASB 136'

Effective for annual reporting periods beginning on or after 1 January 2017

This Standard no longer requires not-for-profit entities to consider AASB 136 Impairment of Assets for non-cash-

generating specialised assets at fair value.

It is expected for not-for-profit entities holding non-cashgenerating, the recoverable amount of these assets is expected to be materially the same as fair value, determined under AASB 113 Fair Value Measurement.

## Legislative compliance

My audit procedures did not identify any instances of non-compliance with legislative requirements or a material deficiency in the Council's accounting records or financial reports. The Council's:

- accounting records were maintained in a manner and form to allow the general purpose financial statements to be prepared and effectively audited
- staff provided all accounting records and information relevant to the audit.

#### The Council's:

- accounting records were maintained in a manner and form that facilitated the preparation and the effective audit of the general purpose financial statements
- staff provided all accounting records and information relevant to the audit.

Dominika Ryan

Director, Financial Audit Services

cc: Mr David Farmer, General Manager

Tim Hurst, Acting Chief Executive of the Office of Local Government

# Wollongong City Council Special purpose financial statements

SPECIAL PURPOSE FINANCIAL STATEMENTS for the year ended 30 June 2018



# Special Purpose Financial Statements

for the year ended 30 June 2018

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#### **Background**

- (i) These Special Purpose Financial Statements have been prepared for the use by both Council and the Office of Local Government in fulfilling their requirements under National Competition Policy.
- (ii) The principle of competitive neutrality is based on the concept of a 'level playing field' between persons/entities competing in a market place, particularly between private and public sector competitors.
  - Essentially, the principle is that government businesses, whether Commonwealth, state or local, should operate without net competitive advantages over other businesses as a result of their public ownership.
- (iii) For Council, the principle of competitive neutrality and public reporting applies only to declared business activities.
  - These include **(a)** those activities classified by the Australian Bureau of Statistics as business activities being water supply, sewerage services, abattoirs, gas production and reticulation, and **(b)** those activities with a turnover of more than \$2 million that Council has formally declared as a business activity (defined as Category 1 activities).
- (iv) In preparing these financial statements for Council's self-classified Category 1 businesses and ABS-defined activities, councils must (a) adopt a corporatisation model and (b) apply full cost attribution including tax-equivalent regime payments and debt guarantee fees (where the business benefits from Council's borrowing position by comparison with commercial rates).

# Special Purpose Financial Statements for the year ended 30 June 2018

# Statement by Councillors and Management made pursuant to the Local Government Code of Accounting Practice and Financial Reporting

## The attached Special Purpose Financial Statements have been prepared in accordance with:

- the NSW Government Policy Statement 'Application of National Competition Policy to Local Government'.
- the Division of Local Government Guidelines 'Pricing and Costing for Council Businesses A Guide to Competitive Neutrality',
- the Local Government Code of Accounting Practice and Financial Reporting,
- the NSW Office of Water Best-Practice Management of Water and Sewerage Guidelines.

## To the best of our knowledge and belief, these financial statements:

- present fairly the operating result and financial position for each of Council's declared business activities for the year, and
- accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 24 September 2018.

Gordon Bradbery

Lord Mayor

David Brown

**Deputy Lord Mayor** 

David Farmer

General Manager

Brian Jenkins

Responsible Accounting Officer

# Income Statement of Council's Other Business Activities

for the year ended 30 June 2018

|   | Waste D | Disposal | Tourist | Parks  |
|---|---------|----------|---------|--------|
|   | Categ   | ory 1    | Categ   | ory 1  |
| \$ '000   | 2018    | 2017     | 2018    | 2017   |
| Income from continuing operations   |         |          |         |        |
| User charges  | 28,716  | 29,967   | 6,975   | 6,928  |
| Other income  | 516     | 397      | 128     | 128    |
| Total income from continuing operations   | 29,232  | 30,364   | 7,103   | 7,056  |
| Expenses from continuing operations   |         |          |         |        |
| Employee benefits and on-costs  | 1,755   | 1,624    | 2,639   | 2,591  |
| Borrowing costs   | 1,989   | 1,894    | _       | _      |
| Materials and contracts   | 1,533   | 1,464    | 958     | 1,116  |
| Depreciation, amortisation and impairment   | 1,265   | 1,179    | 967     | 966    |
| Loss on sale of assets  | _       | 2        | 28      | _      |
| Calculated taxation equivalents   | 393     | 451      | 522     | 596    |
| EPA levy  | 15,369  | 15,357   | _       | _      |
| Other expenses  | 1,890   | 1,870    | 1,169   | 1,085  |
| Total expenses from continuing operations   | 24,194  | 23,841   | 6,283   | 6,354  |
| Surplus (deficit) from continuing operations before capital amounts   | 5,038   | 6,523    | 820     | 702    |
| Surplus (deficit) from continuing operations after capital amounts  | 5,038   | 6,523    | 820     | 702    |
| Surplus (deficit) from all operations before tax  | 5,038   | 6,523    | 820     | 702    |
| Less: corporate taxation equivalent [based on result before capital] 27.5% for Tourist Parks and 30% for Waste Disposal | (1,511) | (1,957)  | (226)   | (211)  |
| SURPLUS (DEFICIT) AFTER TAX   | 3,527   | 4,566    | 594     | 491    |
| Plus opening retained profits Plus adjustments for amounts unpaid:  | 40,069  | 33,095   | 10,676  | 9,378  |
| Taxation equivalent payments  | 393     | 451      | 522     | 596    |
| Corporate taxation equivalent   | 1,511   | 1,957    | 226     | 211    |
| Closing retained profits  | 45,500  | 40,069   | 12,018  | 10,676 |
| Return on capital %   | 19.2%   | 24.7%    | 3.4%    | 2.9%   |

# Income Statement of Council's Other Business Activities

for the year ended 30 June 2018

|   | Health & | Fitness  | Cremato<br>Cemet |         |
|---|----------|----------|------------------|---------|
|   | Categ    | ory 1    | Catego           | ory 1   |
| \$ '000   | 2018     | 2017     | 2018             | 2017    |
| Income from continuing operations   |          |          |                  |         |
| User charges  | 2,628    | 2,617    | 2,296            | 2,697   |
| Grants and contributions provided for non-capital purposes                          | 16       | 6        | _                | _       |
| Other income  | 96       | 89       | 11               | _       |
| Total income from continuing operations   | 2,740    | 2,712    | 2,307            | 2,697   |
| Expenses from continuing operations   |          |          |                  |         |
| Employee benefits and on-costs  | 2,353    | 2,294    | 1,468            | 1,496   |
| Materials and contracts   | 396      | 303      | 320              | 335     |
| Depreciation, amortisation and impairment   | 54       | 32       | 10               | 2       |
| Loss on sale of assets  | 1        | _        | _                | 3       |
| Calculated taxation equivalents   | 174      | 226      | 133              | 154     |
| Other expenses  | 995      | 1,038    | 561              | 590     |
| Total expenses from continuing operations   | 3,973    | 3,893    | 2,492            | 2,580   |
| Surplus (deficit) from continuing operations before capital amounts                 | (1,233)  | (1,181)  | (185)            | 117     |
| Surplus (deficit) from continuing operations after capital amounts                  | (1,233)  | (1,181)  | (185)            | 117     |
| Surplus (deficit) from all operations before tax                                    | (1,233)  | (1,181)  | (185)            | 117     |
| Less: corporate taxation equivalent (27.5%) [based on result before capital]        | _        | _        | _                | (35)    |
| SURPLUS (DEFICIT) AFTER TAX   | (1,233)  | (1,181)  | (185)            | 82      |
| Plus opening retained profits Plus adjustments for amounts unpaid:                  | (10,996) | (10,041) | (775)            | (1,046) |
| <ul> <li>Taxation equivalent payments</li> </ul>                                    | 174      | 226      | 133              | 154     |
| <ul> <li>Corporate taxation equivalent</li> <li>Closing retained profits</li> </ul> | (12,055) | (10,996) | (827)            | (775)   |
| Return on capital %   | -29.2%   | -27.6%   | -3.7%            | 2.5%    |
| Subsidy from Council  | 1,344    | 1,283    | 317              |         |

# Statement of Financial Position – Council's Other Business Activities as at 30 June 2018

|   | Waste D | isposal | Tourist Parks |        |  |
|---|---------|---------|---------------|--------|--|
|   | Catego  | ory 1   | Category 1    |        |  |
| \$ '000                                       | 2018    | 2017    | 2018          | 2017   |  |
| ASSETS  |         |         |               |        |  |
| Current assets                                |         |         |               |        |  |
| Investments                                   | 2,165   | 5,915   | _             | _      |  |
| Total Current Assets                          | 2,165   | 5,915   | _             | _      |  |
| Non-current assets                            |         |         |               |        |  |
| Receivables                                   | 53,277  | 49,521  | 3,663         | 2,087  |  |
| Infrastructure, property, plant and equipment | 36,680  | 34,040  | 24,210        | 24,444 |  |
| Total non-current assets                      | 89,957  | 83,561  | 27,873        | 26,531 |  |
| TOTAL ASSETS                                  | 92,122  | 89,476  | 27,873        | 26,531 |  |
| LIABILITIES                                   |         |         |               |        |  |
| Non-current liabilities                       |         |         |               |        |  |
| Provisions                                    | 36,994_ | 39,779  |               |        |  |
| Total non-current liabilities                 | 36,994  | 39,779  |               |        |  |
| TOTAL LIABILITIES                             | 36,994  | 39,779  |               |        |  |
| NET ASSETS                                    | 55,128  | 49,697  | 27,873        | 26,531 |  |
| EQUITY  |         |         |               |        |  |
| Accumulated surplus                           | 45,500  | 40,069  | 12,018        | 10,676 |  |
| Revaluation reserves                          | 9,628   | 9,628   | 15,855        | 15,855 |  |
| TOTAL EQUITY                                  | 55,128  | 49,697  | 27,873        | 26,531 |  |
|   |         |         |               |        |  |

# Statement of Financial Position – Council's Other Business Activities as at 30 June 2018

|   | Health & | Fitness  | Crematorium & Cemeteries  Category 1 |       |  |
|---|----------|----------|--------------------------------------|-------|--|
|   | Catego   | ory 1    |                                      |       |  |
| \$ '000                                       | 2018     | 2017     | 2018                                 | 2017  |  |
| ASSETS  |          |          |                                      |       |  |
| Non-current assets                            |          |          |                                      |       |  |
| Infrastructure, property, plant and equipment | 4,224    | 4,278    | 5,021                                | 4,608 |  |
| Total non-current assets                      | 4,224    | 4,278    | 5,021                                | 4,608 |  |
| TOTAL ASSETS                                  | 4,224    | 4,278    | 5,021                                | 4,608 |  |
| LIABILITIES                                   |          |          |                                      |       |  |
| Non-current liabilities                       |          |          |                                      |       |  |
| Payables                                      | 13,063   | 12,058   | 3,494                                | 3,029 |  |
| Total non-current liabilities                 | 13,063   | 12,058   | 3,494                                | 3,029 |  |
| TOTAL LIABILITIES                             | 13,063   | 12,058   | 3,494                                | 3,029 |  |
| NET ASSETS                                    | (8,839)  | (7,780)  | 1,527                                | 1,579 |  |
| EQUITY  |          |          |                                      |       |  |
| Accumulated surplus                           | (12,055) | (10,996) | (827)                                | (775) |  |
| Revaluation reserves                          | 3,216    | 3,216    | 2,354                                | 2,354 |  |
| TOTAL EQUITY                                  | (8,839)  | (7,780)  | 1,527                                | 1,579 |  |

# Special Purpose Financial Statements for the year ended 30 June 2018

## Contents of the notes accompanying the financial statements

| Note | Details                                    | Page |
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| 1    | Summary of significant accounting policies | 8    |

# Notes to the Special Purpose Financial Statements for the year ended 30 June 2018

## Note 1. Significant accounting policies

A statement summarising the supplemental accounting policies adopted in the preparation of the Special Purpose Financial Statements (SPFS) for National Competition Policy (NCP) reporting purposes follows.

These financial statements are SPFS prepared for use by Council and the Office of Local Government. For the purposes of these statements, the Council is a non-reporting not-for-profit entity.

The figures presented in these Special Purpose Financial Statements have been prepared in accordance with the recognition and measurement criteria of relevant Australian Accounting Standards, other authoritative pronouncements of the Australian Accounting Standards Board (AASB) and Australian Accounting Interpretations.

The disclosures in these Special Purpose Financial Statements have been prepared in accordance with the Local Government Act 1993 (NSW), the Local Government (General) Regulation 2005, and the Local Government Code of Accounting Practice and Financial Reporting.

The statements are prepared on an accruals basis. They are based on historic costs and do not take into account changing money values or, except where specifically stated, current values of non-current assets. Certain taxes and other costs, appropriately described, have been imputed for the purposes of the National Competition Policy.

The Statement of Financial Position includes notional assets/liabilities receivable from/payable to Council's general fund. These balances reflect a notional intra-entity funding arrangement with the declared business activities.

## **National Competition Policy**

Council has adopted the principle of 'competitive neutrality' in its business activities as part of the National Competition Policy which is being applied throughout Australia at all levels of government.

The framework for its application is set out in the June 1996 NSW government policy statement titled 'Application of National Competition Policy to Local Government'.

The *Pricing and Costing for Council Businesses, A Guide to Competitive Neutrality* issued by the Office of Local Government in July 1997 has also been adopted.

The pricing and costing guidelines outline the process for identifying and allocating costs to activities and provide a standard for disclosure requirements.

These disclosures are reflected in Council's pricing and/or financial reporting systems and include taxation equivalents, Council subsidies, return on investments (rate of return), and dividends paid.

## **Declared business activities**

In accordance with *Pricing and Costing for Council Businesses – A Guide to Competitive Neutrality,* Council has declared that the following are to be considered as business activities:

## Category 1

(where gross operating turnover is over \$2 million)

- a. Waste Disposal: Manages the disposal of solid waste generated within the city.
- b. Tourist Parks: Operation, management & development of tourist parks at Bulli, Corrimal & Windang.
- c. Health & Fitness: Responsible for the management and upkeep of Council's Leisure Centres.

# Notes to the Special Purpose Financial Statements for the year ended 30 June 2018

## Note 1. Significant accounting policies (continued)

## d. Crematorium & Cemeteries: Provision of quality crematorium, cemetery & memorial facilities & services

#### Category 2

(where gross operating turnover is less than \$2 million)

#### Nil

## **Monetary amounts**

Amounts shown in the financial statements are in Australian currency and rounded to the nearest thousand dollars.

### (i) Taxation-equivalent charges

Council is liable to pay various taxes and financial duties. Where this is the case, they are disclosed as a cost of operations just like all other costs.

However, where Council does not pay some taxes which are generally paid by private sector businesses, such as income tax, these equivalent tax payments have been applied to all Council-nominated business activities and are reflected in Special Purpose Financial Statements.

For the purposes of disclosing comparative information relevant to the private sector equivalent, the following taxation equivalents have been applied to all Council-nominated business activities (this does not include Council's non-business activities):

### Notional rate applied (%)

Corporate income tax rate - 27.5% tax for an aggregated turnover under \$25m; otherwise 30%

Land tax – the first \$629,000 of combined land values attracts **0%**. For the combined land values in excess of \$629,001 up to \$3,846,000 the rate is **1.6%** + **\$100**. For the remaining combined land value that exceeds \$3,846,000 a premium marginal rate of **2.0%** applies.

Payroll tax: - 5.45% on the value of taxable salaries and wages in excess of \$750,000.

#### Income tax

An income tax equivalent has been applied on the profits of the business activities.

Whilst income tax is not a specific cost for the purpose of pricing a good or service, it needs to be taken into account in terms of assessing the rate of return required on capital invested.

Accordingly, the return on capital invested is set at a pre-tax level - gain/(loss) from ordinary activities before capital amounts, as would be applied by a private sector competitor. That is, it should include a provision equivalent to the corporate income tax rate, currently 27.5% for an aggregated turnover under \$25m; otherwise 30%.

Income tax is only applied where a gain/ (loss) from ordinary activities before capital amounts has been achieved.

Since the taxation equivalent is notional – that is, it is payable to Council as the 'owner' of business operations - it represents an internal payment and has no effect on the operations of the Council. Accordingly, there is no need for disclosure of internal charges in the SPFS.

# Notes to the Special Purpose Financial Statements for the year ended 30 June 2018

## Note 1. Significant accounting policies (continued)

The rate applied of 27.5% or 30% is the equivalent company tax rate prevalent at reporting date. No adjustments have been made for variations that have occurred during the year.

### Local government rates and charges

A calculation of the equivalent rates and charges payable on all category 1 businesses has been applied to all land assets owned or exclusively used by the business activity.

## Loan and debt guarantee fees

The debt guarantee fee is designed to ensure that council business activities face 'true' commercial borrowing costs in line with private sector competitors.

In order to calculate a debt guarantee fee, Council has determined what the differential borrowing rate would have been between the commercial rate and Council's borrowing rate for its business activities.

### (ii) Subsidies

Government policy requires that subsidies provided to customers, and the funding of those subsidies, must be explicitly disclosed.

Subsidies occur when Council provides services on a less-than-cost-recovery basis. This option is exercised on a range of services in order for Council to meet its community service obligations.

Accordingly, 'subsidies disclosed' (in relation to National Competition Policy) represents the difference between revenue generated from 'rate of return' pricing and revenue generated from prices set by Council in any given financial year.

The overall effect of subsidies is contained within the Income Statement of each reported business activity.

## (iii) Return on investments (rate of return)

The NCP policy statement requires that councils with Category 1 businesses 'would be expected to generate a return on capital funds employed that is comparable to rates of return for private businesses operating in a similar field'.

Such funds are subsequently available for meeting commitments or financing future investment strategies.

The actual rate of return achieved by each business activity is disclosed at the foot of each respective Income Statement.

The rate of return is calculated as follows:

Operating result before capital income + interest expense

Written down value of I,PP&E as at 30 June

As a minimum, business activities should generate a return equal to the Commonwealth 10 year bond rate which is 2.63% at 30/6/18.

## (iv) Dividends

Council is not required to pay dividends to either itself (as owner of a range of businesses) or to any external entities.



### INDEPENDENT AUDITOR'S REPORT

# Report on the special purpose financial report Wollongong City Council

To the Councillors of the Wollongong City Council

## **Opinion**

I have audited the accompanying special purpose financial report (the financial report) of Wollongong City Council's (the Council) Declared Business Activities, which comprise the Income Statement of each Declared Business Activity for the year ended 30 June 2018, the Statement of Financial Position of each Declared Business Activity as at 30 June 2018, notes comprising a summary of significant accounting policies and other explanatory information for the Business Activities declared by Council, and the Statement by Councillors and Management.

The Declared Business Activities of the Council are:

- Waste Disposal
- Tourist Parks
- Health & Fitness
- Crematorium & Cemeteries.

In my opinion, the financial report presents fairly, in all material respects, the financial position of the Council's declared Business Activities as at 30 June 2018, and its financial performance for the year then ended, in accordance with the Australian Accounting Standards described in Note 1 and the Local Government Code of Accounting Practice and Financial Reporting (LG Code).

My opinion should be read in conjunction with the rest of this report.

## **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Report' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as the auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

## **Emphasis of Matter - Basis of Accounting**

Without modifying my opinion, I draw attention to Note 1 to the financial report which describes the basis of accounting. The financial report has been prepared for the purpose of fulfilling the Council's financial reporting responsibilities under the LG Code. As a result, the financial report may not be suitable for another purpose.

## Other Information

Other information comprises the information included in the Council's annual report for the year ended 30 June 2018, other than the financial report and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial report does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and Special Schedule 2 - Permissible income for general rates.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## The Councillors' Responsibilities for the Financial Report

The Councillors are responsible for the preparation and fair presentation of the financial report and for determining that the accounting policies, described in Note 1 to the financial report, are appropriate to meet the requirements in the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial report that is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless it is not appropriate to do so.

## Auditor's Responsibilities for the Audit of the Financial Report

My objectives are to:

- obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial report.

A description of my responsibilities for the audit of the financial report is located at the Auditing and Assurance Standards Board website at: <a href="https://www.auasb.gov.au/auditors\_responsibilities/ar4.pdf">www.auasb.gov.au/auditors\_responsibilities/ar4.pdf</a>. The description forms part of my auditor's report.

My opinion does not provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited financial report on any website where it may be presented
- about any other information which may have been hyperlinked to/from the financial report.

Dominika Ryan Director

28 September 2018 SYDNEY

SPECIAL SCHEDULES for the year ended 30 June 2018



## **Special Schedules**

for the year ended 30 June 2018

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| Special Schedule 2             | Independent Auditors Report          | 5    |
| Special Schedule 7             | Report on Infrastructure Assets      | 6    |

## **Background**

- (i) These Special Schedules have been designed to meet the requirements of special purpose users such as;
  - the NSW Grants Commission
  - the Australian Bureau of Statistics (ABS),
  - the NSW Office of Water (NOW), and
  - the Office of Local Government (OLG).
- (ii) The financial data is collected for various uses including;
  - the allocation of Financial Assistance Grants,
  - the incorporation of Local Government financial figures in national statistics,
  - the monitoring of loan approvals,
  - the allocation of borrowing rights, and
  - the monitoring of the financial activities of specific services.

<sup>&</sup>lt;sup>1</sup> Special Schedules are not audited (with the exception of Special Schedule 2).

# Special Schedule 1 – Net Cost of Services for the year ended 30 June 2018

## \$'000

| Function or activity                          | Expenses from continuing |             | e from<br>operations | Net cost<br>of services |
|---|--------------------------|-------------|----------------------|-------------------------|
|   | operations               | Non-capital | Capital              | OI SCIVICOS             |
| Governance                                    | _                        | _           | _                    | _                       |
| Administration                                | 32,752                   | 5,174       | _                    | (27,578)                |
| Public order and safety                       |                          |             |                      |                         |
| Fire service levy, fire protection, emergency |                          |             |                      |                         |
| services                                      | 5,256                    | 521         | 730                  | (4,005)                 |
| Beach control                                 | 5,706                    | 2           | 20                   | (5,684)                 |
| Enforcement of local government regulations   | 2,136                    | 2,558       | _                    | 422                     |
| Animal control                                | 1,461                    | 601         | _                    | (860)                   |
| Other   | 109                      | 3           | _                    | (106)                   |
| Total public order and safety                 | 14,668                   | 3,685       | 750                  | (10,233)                |
| Health  | 1,433                    | 834         | _                    | (599)                   |
| Environment                                   |                          |             |                      |                         |
| Noxious plants and insect/vermin control      | _                        | _           | _                    | _                       |
| Other environmental protection                | 7,296                    | 613         | 659                  | (6,024)                 |
| Solid waste management                        | 37,337                   | 45,021      | _                    | 7,684                   |
| Street cleaning                               | 4,934                    | 13          | _                    | (4,921)                 |
| Drainage                                      | 13,670                   | 1,817       | 267                  | (11,586)                |
| Stormwater management                         | _                        | _           | _                    | _                       |
| Total environment                             | 63,237                   | 47,464      | 926                  | (14,847)                |
| Community services and education              |                          |             |                      |                         |
| Administration and education                  | 56                       | 12          | _                    | (44)                    |
| Social protection (welfare)                   | 4,894                    | 3,418       | _                    | (1,476)                 |
| Aged persons and disabled                     | 364                      | 47          | _                    | (317)                   |
| Children's services                           | 3,667                    | 1,689       | _                    | (1,978)                 |
| Total community services and education        | 8,981                    | 5,166       | _                    | (3,815)                 |
| Housing and community amenities               |                          |             |                      |                         |
| Public cemeteries                             | 2,359                    | 2,307       | _                    | (52)                    |
| Public conveniences                           | 709                      |             | _                    | (709)                   |
| Street lighting                               | 3,154                    | 684         | _                    | (2,470)                 |
| Town planning                                 | 13,698                   | 5,257       | 10,869               | 2,428                   |
| Other community amenities                     | 3,294                    | 1,560       | · –                  | (1,734)                 |
| Total housing and community amenities         | 23,214                   | 9,808       | 10,869               | (2,537)                 |
| ,   |                          |             |                      | , , ,                   |

## Special Schedule 1 - Net Cost of Services (continued)

for the year ended 30 June 2018

## \$'000

| Function or activity                         | Expenses from continuing |             | Income from continuing operations |             |
|--|--------------------------|-------------|-----------------------------------|-------------|
| -  | operations               | Non-capital | Capital                           | of services |
|  |                          |             |                                   |             |
| Recreation and culture                       | 1,,,,,,                  | 0.40        |                                   | (44.050)    |
| Public libraries                             | 11,901                   | 843         | _                                 | (11,058)    |
| Museums                                      | -                        | -           | _                                 | (0.700)     |
| Art galleries                                | 2,965                    | 183         | _                                 | (2,782)     |
| Community centres and halls                  | 5,111                    | 549         | _                                 | (4,562)     |
| Performing arts venues                       | 2,249                    | 5           | _                                 | (2,244)     |
| Other performing arts                        | - 007                    | -           | _                                 | (048)       |
| Other cultural services                      | 937                      | 19          | -                                 | (918)       |
| Sporting grounds and venues                  | 4,428                    | 567         | 116                               | (3,745)     |
| Swimming pools                               | 7,193                    | 688         | -                                 | (6,505)     |
| Parks and gardens (lakes)                    | 18,648                   | 810         | 121                               | (17,717)    |
| Other sport and recreation                   | 3,617                    | 2,743       | -                                 | (874)       |
| Total recreation and culture                 | 57,049                   | 6,407       | 237                               | (50,405)    |
| Fuel and energy                              | _                        | _           |                                   |             |
| Agriculture                                  | _                        | _           | _                                 | _           |
| Mining, manufacturing and construction       |                          |             |                                   |             |
| Building control                             | -                        | _           | _                                 | -           |
| Other mining, manufacturing and construction | -                        | _           | _                                 | _           |
| Total mining, manufacturing and const.       | _                        | _           | _                                 |             |
| Transport and communication                  |                          |             |                                   |             |
| Urban roads (UR) – local                     | 41,093                   | 1,646       | 27,190                            | (12,257)    |
| Urban roads – regional                       | -                        | _           | _                                 | -           |
| Sealed rural roads (SRR) – local             | -                        | _           | _                                 | -           |
| Sealed rural roads (SRR) – regional          | -                        | _           | _                                 | -           |
| Unsealed rural roads (URR) – local           | -                        | _           | _                                 | _           |
| Unsealed rural roads (URR) - regional        | -                        | _           | _                                 | _           |
| Bridges on UR – local                        | -                        | _           | _                                 | _           |
| Bridges on SRR – local                       | -                        | _           | _                                 | _           |
| Bridges on URR – local                       | -                        | _           | _                                 | _           |
| Bridges on regional roads                    |                          | _           | _                                 |             |
| Parking areas                                | 2,593                    | 1,266       |                                   | (1,327)     |
| Footpaths                                    | 9,201                    | 29          | 447                               | (8,725)     |
| Aerodromes                                   | _                        | _           | _                                 | - (007)     |
| Other transport and communication            | 837                      | -           | -                                 | (837)       |
| Total transport and communication            | 53,724                   | 2,941       | 27,637                            | (23,146)    |
| Economic affairs                             |                          |             |                                   |             |
| Camping areas and caravan parks              | 5,766                    | 7,106       | _                                 | 1,340       |
| Other economic affairs                       | 5,186                    | 5,872       | 218                               | 904         |
| Total economic affairs                       | 10,952                   | 12,978      | 218                               | 2,244       |
| Totals – functions                           | 266,010                  | 94,457      | 40,637                            | (130,916)   |
| General purpose revenues <sup>(1)</sup>      | _                        | 178,879     | _                                 | 178,879     |
| Share of interests – joint ventures and      |                          | •           |                                   | ,           |
| associates using the equity method           | _                        | 803         | _                                 | 803         |
| NET OPERATING RESULT (2)                     | 266,010                  | 274,139     | 40,637                            | 48,766      |

<sup>(1)</sup> Includes: rates and annual charges (including ex gratia, excluding water and sewer), non-capital general purpose

<sup>(2)</sup> As reported in the Income Statement

grants, interest on investments (excluding externally restricted assets) and interest on overdue rates and annual charges

## Special Schedule 2 – Permissible income for general rates

for the year ended 30 June 2019

| \$'000   |                        | Calculation<br>2018/19 | Calculation<br>2017/18 |
|--|------------------------|------------------------|------------------------|
| Notional general income calculation <sup>(1)</sup>       |                        |                        |                        |
| Last year notional general income yield                  | а                      | 160,469                | 157,481                |
| Plus or minus adjustments (2)                            | b                      | 854                    | 668                    |
| Notional general income                                  | c = (a + b)            | 161,323                | 158,149                |
| Permissible income calculation                           |                        |                        |                        |
| Special variation percentage (3)                         | d                      | 0.00%                  | 0.00%                  |
| Or rate peg percentage                                   | е                      | 2.30%                  | 1.50%                  |
| or crown land adjustment (incl. rate peg percentage)     | f                      | 0.00%                  | 0.00%                  |
| Less expiring special variation amount                   | g                      | _                      | _                      |
| Plus special variation amount                            | $h = d \times (c - g)$ | _                      | _                      |
| Or plus rate peg amount                                  | $i = c \times e$       | 3,710                  | 2,372                  |
| or plus Crown land adjustment and rate peg amount        | $j = c \times f$       |                        | _                      |
| Sub-total k  | = (c + g + h + i + j)  | 165,033                | 160,521                |
| Plus (or minus) last year's carry forward total          | 1                      | 190                    | 30                     |
| Less valuation objections claimed in the previous year   | m                      | (138)                  | _                      |
| Sub-total  | n = (I + m)            | 52                     | 30                     |
| Total permissible income                                 | o = k + n              | 165,085                | 160,551                |
| Less notional general income yield                       | р                      | 165,477                | 160,469                |
| Catch-up or (excess) result                              | q = o - p              | (392)                  | 82                     |
| Plus income lost due to valuation objections claimed (4) | r                      | 396                    | 138                    |
| Less unused catch-up (5)                                 | S                      | <u> </u>               | (30)                   |
| Carry forward to next year                               | t = q + r - s          | 4                      | 190                    |

#### **Notes**

- (1) The notional general income will not reconcile with rate income in the financial statements in the corresponding year. The statements are reported on an accrual accounting basis which include amounts that relate to prior years' rates income.
- (2) Adjustments account for changes in the number of assessments and any increase or decrease in land value occurring during the year. The adjustments are called 'supplementary valuations' as defined in the *Valuation of Land Act 1916*.
- (3) The 'special variation percentage' is inclusive of the rate peg percentage and where applicable Crown land adjustment.
- (4) Valuation objections are unexpected changes in land values as a result of land owners successfully objecting to the land value issued by the Valuer-General. Councils can claim the value of the income lost due to valuation objections in any single year.
- (5) Unused catch-up amounts will be deducted if they are not caught up within 2 years. Usually councils will have a nominal carry forward figure. These amounts can be adjusted for in setting the rates in a future year.
- (6) Carry forward amounts which are in excess (an amount that exceeds the permissible income) require ministerial approval by order published in the NSW Government Gazette in accordance with section 512 of the Local Government Act 1993. The OLG will extract these amounts from Council's Special Schedule 2 in the financial data return (FDR) to administer this process.



### INDEPENDENT AUDITOR'S REPORT

# Special Schedule 2 - Permissible Income for general rates Wollongong City Council

To the Councillors of Wollongong City Council

## **Opinion**

I have audited the accompanying Special Schedule 2 – Permissible Income for general rates (the Schedule) of Wollongong City Council (the Council) for the year ending 30 June 2019.

In my opinion, the Schedule of the Council for the year ending 30 June 2019 is prepared, in all material respects in accordance with the requirements of the Local Government Code of Accounting Practice and Financial Reporting (LG Code) issued by the Office of Local Government (OLG), and is in accordance with the books and records of the Council.

My opinion should be read in conjunction with the rest of this report.

## **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Schedule' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

## **Emphasis of Matter – Basis of Accounting**

Without modifying my opinion, I draw attention to the special purpose framework used to prepare the Schedule. The Schedule had been prepared for the purpose of fulfilling the Council's reporting obligations under the LG Code. As a result, the Schedule may not be suitable for another purpose.

### Other Information

Other information comprises the information included in the Council's annual report for the year ended 30 June 2018, other than the Schedule and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements, special purpose financial statements and the Special Schedules excluding Special Schedule 2 (the other Schedules).

My opinion on the Schedule does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and the special purpose financial statements.

In connection with my audit of the Schedule, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the Schedule or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## The Councillors' Responsibilities for the Schedule

The Councillors are responsible for the preparation of the Schedule in accordance with the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation of the Schedule that is free from material misstatement, whether due to fraud or error.

In preparing the Schedule, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless it is not appropriate to do so.

## **Auditor's Responsibilities for the Audit of the Schedule**

My objectives are to:

- obtain reasonable assurance whether the Schedule as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the Schedule.

A description of my responsibilities for the audit of the Schedule is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors\_responsibilities/ar8.pdf">www.auasb.gov.au/auditors\_responsibilities/ar8.pdf</a>. The description forms part of my auditor's report.

My opinion does *not* provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited Schedule on any website where it may be presented
- about any other information which may have been hyperlinked to/from the Schedule.

Dominika Ryan Director

28 September 2018 SYDNEY

## Special Schedule 7 – Report on Infrastructure Assets as at 30 June 2018

## \$'000

|              | Estimated cost to bring assets to satisfactory | ssets to bring to the 2017/18 | 2017/18  Actual Net carryi | Net carrying             | Gross<br>g replacement | replacement cost |            |       |        |        |        |       |
|--------------|--|-------------------------------|----------------------------|--------------------------|------------------------|------------------|------------|-------|--------|--------|--------|-------|
| Asset class  | Asset category                                 | standard                      | service set by             | maintenance <sup>a</sup> | maintenance            | amount           | cost (GRC) | 1     | 2      | 3      | 4      | 5     |
|              |  |                               | Council                    |                          |                        |                  |            |       |        |        |        |       |
|              |  |                               |                            |                          |                        |                  |            |       |        |        |        |       |
| Buildings    | Buildings                                      | 3,341                         | 677                        | 20,536                   | 20,011                 | 196,916          | 522,996    | 2%    | 9%     | 86%    | 3%     | 0%    |
|              | Sub-total                                      | 3,341                         | 677                        | 20,536                   | 20,011                 | 196,916          | 522,996    | 2.0%  | 9.0%   | 86.0%  | 3.0%   | 0.0%  |
| Other        | Other structures                               | 920                           | 1,232                      | 512                      | 499                    | 6,609            | 15,544     | 6%    | 18%    | 45%    | 23%    | 8%    |
| structures   | Sub-total                                      | 920                           | 1,232                      | 512                      | 499                    | 6,609            | 15,544     | 6.0%  | 18.0%  | 45.0%  | 23.0%  | 8.0%  |
| Structures   | oub total                                      | 320                           | 1,202                      | 012                      | 400                    | 0,000            | 10,044     | 0.070 | 10.070 | 40.070 | 20.070 | 0.070 |
| Roads        | Sealed roads                                   | 78,982                        | 108,907                    | 15,984                   | 14,971                 | 552,342          | 1,401,805  | 5%    | 10%    | 74%    | 3%     | 8%    |
|              | Bridges  | 785                           | 1,049                      | 1,022                    | 957                    | 98,526           | 150,163    | 11%   | 32%    | 50%    | 0%     | 7%    |
|              | Footpaths                                      | 1,679                         | 3,383                      | 2,198                    | 2,059                  | 135,841          | 279,783    | 14%   | 16%    | 68%    | 1%     | 1%    |
|              | Sub-total                                      | 81,446                        | 113,339                    | 19,204                   | 17,987                 | 786,709          | 1,831,751  | 6.9%  | 12.7%  | 71.1%  | 2.4%   | 6.8%  |
| Stormwater   | Stormwater drainage                            | 64                            | 86                         | 2,703                    | 2,528                  | 523,856          | 931,671    | 4%    | 13%    | 83%    | 0%     | 0%    |
| drainage     | Sub-total                                      | 64                            | 86                         | 2,703                    | 2,528                  | <b>523,856</b>   | 931,671    | 4.0%  | 13.0%  | 83.0%  | 0.0%   | 0.0%  |
|              |  |                               |                            |                          |                        |                  |            |       |        |        |        |       |
| Open space/  | Swimming pools & Open                          |                               |                            |                          |                        |                  |            |       |        |        |        |       |
| recreational | Space/Recreation                               | 4,093                         | 5,795                      | 26,006                   | 26,926                 | 118,740          | 187,226    | 4%    | 9%     | 71%    | 12%    | 4%    |
| assets       | Sub-total                                      | 4,093                         | 5,795                      | 26,006                   | 26,926                 | 118,740          | 187,226    | 4.0%  | 9.0%   | 71.0%  | 12.0%  | 4.0%  |
|              | TOTAL – ALL ASSETS                             | 89,864                        | 121,129                    | 68,961                   | 67,951                 | 1,632,830        | 3,489,188  | 5.2%  | 12.1%  | 76.4%  | 2.5%   | 3.8%  |

## Notes:

a Required maintenance is the amount identified in Council's asset management plans.

## Special Schedule 7 – Report on Infrastructure Assets as at 30 June 2018 (continued)

#### Notes:

### Infrastructure asset condition assessment 'key'

- (1) Cost to bring up to 'satisfactory standard' refers to the estimated cost to replace the calculated percentage of each asset type that are below satisfactory. Satisfactory standard is generally defined as condition 2 (see Asset Condition Definitions). As identified through Council's Securing our Future community engagement, for footpaths and shared paths, this is condition 3. Cost estimates are based on adopted valuation methodologies and do not generally include the cost of enhancements/upgrades to existing assets. The nominated percentage of each asset type below satisfactory standard is detailed under Condition of Public Works in the Annual Report.
- (2) Required Annual Maintenance is the amount that should be spent to maintain assets in a satisfactory standard and to ensure that the estimated remaining life of the asset is achieved PLUS the new requirement to include the "operating expenses required to keep the asset in a funcitional state for community use'.

  During the 2016/17 financial year this process was completely reviewed to ensure inclusion o all labour and materials on all 'asset operator' tasks.
- (3) Current Annual Maintenance is the total expenditure incurred during the year to maintain assets. It also includes the actual expenditure on operational costs to keep the asset in a functional state for community use, which includes costs such as mowing, painting, lighting, cleaning, enery supply etc. It does not include operational overheads (eg. administration staff) or capital expenditure.
- (4) Cost to bring to agreed service level is defined as "The proportion of the GRC that have reached the intervention level based on condition." The outstanding renewal works compared to the total replacement cost of Council assets. That is calculated as the cost of bringing condition 4 and 5 assets to condition 1.
- (5) Below is a summary of asset types included in Asset Class:

**Buildings:** Community Facilities, Cultural Facilities, Childcare Centres, Public Toilets, Exeloos, Grandstands, Surf Life Savings Clubs, Amenities, Office/Shops, Industrial, Residences, Cabins and Leisure Centres

Roads and Road Related Assets: Road seal, base, sub-base, kerb and gutter, guardrails and traffic facilities (roundabouts, speedhumps, medians, etc)

Bridge, Boardwalks and Jetties: Road Bridges, Pedestrian Bridges, Boardwalks and Jetties

Footpaths and Cycleways: Footpaths and cycleways (excluding off road footpaths in parks)

Car parks: Surface car parks (not multi-storey) and Boat ramps

Stormwater: Pits, Pipes, Headwalls, Culverts and Riparian Assets

Recreation: Pools, Playgrounds, Sport Courts, Park Furniture, Picnic Shelters and Landscaping. Does not include non-depreciable land and earthworks

## Special Schedule 7 – Report on Infrastructure Assets as at 30 June 2018 (continued)

## **Condition of Public Assets**

In assessing the condition of Public Assrts, Council has considered the existing condition and function of each asset. The results shown for the condition of assets within each category are an average. Therefore, a proportion of assets in each category are above and below the average result. Council recognise that the ratings scale used (as outlined below) may be different from those used by other Councils, but has been based on the rating scale in the International Infrastructure Management Manual.

#### **Asset Condition Definition #**

| Status         |
|----------------|
| As New         |
| Good           |
| Fair           |
| Poor           |
| To be replaced |
|                |

## Special Schedule 7 - Report on Infrastructure Assets (continued)

for the year ended 30 June 2018

|   | Amounts              | Indicator | Prior periods |        | Benchmark |
|---|----------------------|-----------|---------------|--------|-----------|
|   | 2018                 | 2018      | 2017          | 2016   |           |
| Infrastructure asset performance indicator consolidated   | rs *                 |           |               |        |           |
| 1. Buildings and infrastructure renewals ratio  Asset renewals (2)  Depreciation, amortisation and impairment                                   | 53,906<br>51,703     | 104.26%   | 104.90%       | 92.20% | >= 100%   |
| 2. Infrastructure backlog ratio (1)  Estimated cost to bring assets to a satisfactory standard  Net carrying amount of infrastructure assets    | 89,864<br>1,632,830  | 5.50%     | 5.72%         | 5.90%  | < 2.00%   |
| 3. Asset maintenance ratio Actual asset maintenance Required asset maintenance  | 67,951<br>68,961     | 98.54%    | 98.07%        | 97.40% | > 100%    |
| 4. Cost to bring assets to agreed service level Estimated cost to bring assets to an agreed service level set by Council Gross replacement cost | 121,129<br>3,489,188 | 3.47%     | 3.68%         | 4.24%  |           |

#### Notes

<sup>\*</sup> All asset performance indicators are calculated using the asset classes identified in the previous table.

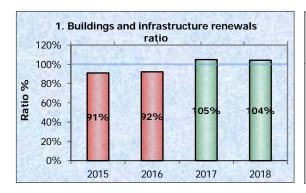
<sup>(1)</sup> Excludes Work In Progress (WIP)

Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.

## Special Schedule 7 – Report on Infrastructure Assets (continued)

for the year ended 30 June 2018

Benchmark:



### **Purpose of asset** renewals ratio

To assess the rate at which these assets are being renewed relative to the rate at which they are depreciating.

## Commentary on 2017/18 result

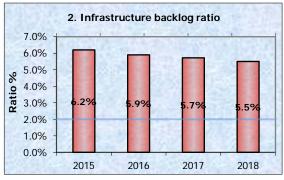
#### 2017/18 Ratio 104.26%

Capital renewal is calculated at an individual capital project level, providing a high degree of confidence in the renewal result. The ratio has increased above 100%. This is ideal and represents Councils allocations of rates specifically for asset renewal.



Ratio achieves benchmark Ratio is outside benchmark

## Minimum >=100.00% Source for benchmark: Code of Accounting Practice and Financial Reporting #26



### Purpose of infrastructure backlog ratio

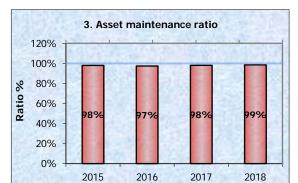
This ratio shows what proportion the backlog is against the total value of a Council's infrastructure.

#### Commentary on 2017/18 result

#### 5.50% 2017/18 Ratio

The cost to bring to satisfactory is defined as the cost difference of the written down value of the assets in condition 4 and 5, to their wrtitten down value at condition 2, with the exception of path assets to condition 3. Councils 'Securing our Future' financial review confirmed condition 3 for paths through public consultation.





### Purpose of asset maintenance ratio

Compares actual vs. required annual asset maintenance. A ratio above 100% indicates Council is investing enough funds to stop the infrastructure backlog growing.



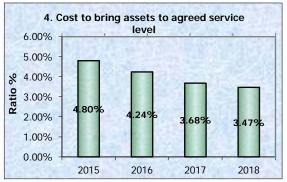
Ratio achieves benchmark Ratio is outside benchmark

#### Commentary on 2017/18 result

#### 2017/18 Ratio 98.54%

As at 2015/16 the ratio now requires the inclusion of '..operating expenses required to keep the asset in a functional state for community use..'. Council has reviewed 500 cost centres and all supporting natural accounts to improve the detail of this result. Operational required costs have been set to equal the operational actual cost.





## Purpose of agreed service level ratio

This ratio provides a snapshot of the proportion of outstanding renewal works compared to the total value of assets under Council's care and stewardship.



Ratio achieves benchmark Ratio is outside benchmark

#### Commentary on 2017/18 result

#### 2017/18 Ratio 3.47%

This ratio is the sum of the outstanding renewal works compared to the total replacement cost of infrastructure assets. That is, the cost to renew assets in condition 4 and 5 as a proportion of the Gross Replacement Cost.